

3 1761 11635110 7





















Digitized by the Internet Archive  
in 2024 with funding from  
University of Toronto



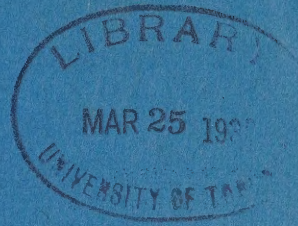
91  
21  
56

Canada Pension Commission, Board 4-

Government  
Publications

REPORT

OF THE



BOARD OF  
PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1921

1920/21:

PRINTED BY ORDER OF PARLIAMENT



OTTAWA

F. A. ACLAND

PRINTER TO THE KING'S MOST EXCELLENT MAJESTY

1922

[No. 41—1922] Price, 5 cents.







12 GEORGE V

SESSIONAL PAPER No. 41

A. 1922

CA1  
VA21  
-P56  
Government  
Publications

REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1921

PRINTED BY ORDER OF PARLIAMENT



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1922

[No. 41—1922]



THE BOARD OF PENSION COMMISSIONERS FOR CANADA

Lieut.-Colonel J. T. C. THOMPSON, K.C., D.S.O., *Chairman.*

Lieut.-Colonel J. W. MARGESON, K.C., *Commissioner.*

Colonel E. G. DAVIS, C.M.G., M.D., F.A.C.S., *Commissioner.*

J. A. W. PATON,  
*Acting-Secretary.*





## CONTENTS

	PAGE
Additional Bonus payable under the Amended Pension Act.....	8
Amendments to the Pension Act, 1919, under Chapter 62, 10-11 George V.....	5
Amalgamation of the Board's District Offices with the District Units of the Department of Soldiers' Civil Re-Establishment.....	15
Comparison of Rates of Pension paid by Canada since the commencement of the War..	9
Comparative Table showing Rates of Pension Payable by Canada and Other Countries..	10
District Offices of the Board.....	13
Final Payments of Pension by Agreement, under the Amended Pension Act of 1920....	10
Helplessness Allowance .....	10
Orphan Children of Deceased Soldiers .....	13
Reciprocal Arrangements for the Payment of Pensions with Great Britain and Other Countries .....	11
Routine Work of the Board.....	14
Staff of the Board.....	14
Travelling Medical Boards.....	14
Tuberculous Pensioners—Special Procedure regarding.....	12
Total Expenditure incurred and Cost of Administration of the Board for the Fiscal Year ending March 31, 1921.....	15

## APPENDICES

Appendix "A"—Comparative Statement showing—	
(1) Pensions in force during the years 1918-1921	
(2) The Classification of all Pensions in force as at March 31, 1921	
(3) The Various Classes of Disabilities for which Pension has been awarded.....	16
Appendix "B"—Statement showing—	
(a) The number of Orphan Children of Deceased Soldiers in Receipt of Pension, by Families, and	
(b) The number of Pensioners' Children, by Families.....	28
Appendix "C"—Statement showing the number of Final Payments by Agreement made under the Amended Pension Act of 1920, as to March 31, 1921.....	
	29
Appendix "D"—Statement showing the number of Canadian Pensioners residing in Other Countries, as at March 31, 1921.....	
	29
Appendix "E"—Statement showing the number of Medical Examinations held during the twelve months ending March 31, 1921, and the number of Pensions Awarded, Increased, Decreased or Cancelled as a result thereof.....	
	30
Appendix "F"—Miscellaneous Pension Statistics.....	
	30







## REPORT

### OF THE

## BOARD OF PENSION COMMISSIONERS

---

Pursuant to the provisions of section 6 (3) of the Pension Act, 1919, the Board of Pension Commissioners for Canada has the honour to submit its report for the fiscal year ending March 31, 1921.

Since the submission of the Board's last report the Pension Act has been amended by chapter 62 of 10-11 George V, effective September 1, 1920. The more important amendments are given below, together with a brief explanation of their application in each case.

In connection with interpretations the following subsections have been amended:—

Section 2 (g) (as amended) "disability" means "the loss or lessening of the power to will and to do any normal mental or physical act."

This subsection was amended in order to make the interpretation of the Pension Act more clear. It involved no change in practice.

Section 2 (i) (as amended) "member of the forces" means "any person who served in the naval, military or air forces of Canada since the commencement of the war."

The amendment to this subsection in effect provides for the payment of pensions at the rates set forth in the Act to members of any Canadian force from the commencement of the war and for the future. Thus members of the Permanent force, etc., who have been injured, etc., on service will be entitled to pension under this Act. The death or disability must, however, be attributable to military service to be pensionable. (See remarks on section 11.)

Section 11 was amended to read as follows:—"The Commission shall award pensions to or in respect of members of the forces who have suffered disability in accordance with the rates set out in Schedule A of this Act, and in respect of members of the forces who have died in accordance with the rates set out in Schedule B of this Act, when the disability or death in respect of which the application for pension is made was attributable to military service."

The change made in section 11 applied the "attributable to service" principle in *all* future cases but it is to be noted (see section 29 of the amending Act) that cases in which the death or disability was suffered previous to September 1, 1920, must be dealt with from the point of view of "incurred or aggravated during military service" in accordance with the Pension Act before its amendment.

Section 22 of the Pension Act was repealed.

The repeal of this section means that pension under the Pension Act may be paid irrespective of whether a man has been awarded a pension under any other Act of Parliament of Canada. Thus a man in receipt of a long-service pension under the Militia Pension Act would not be debarred from receiving pension under the Pension Act and *vice versa*. Changes have also been made in the Militia Pension Act, 1901, and in the Royal Northwest Mounted Police Act to allow of the payment of both pensions.



12 GEORGE V, A. 1922

Section 25 (3) was amended as follows: "No deduction shall be made from the pension of any member of the forces who has served in a theatre of actual war on account of any disability or disabling condition which existed in him previous to the time at which he became a member of the forces: Provided that no pension shall be paid for a disability or disabling condition which at such time was wilfully concealed, was obvious, was not of a nature to cause rejection from service, or was a congenital defect."

The above amendment was in accordance with the practice already in force by the Board, and is self-explanatory.

Section 27 (1) was amended as follows: "A member of the forces holding the rank of Sub-Lieutenant (Naval) or Lieutenant (Militia) or a lower rank who is totally disabled and helpless, whether entitled to a pension of Class One or of a lower class and who is, in addition, in need of attendance, shall be entitled, if he is not cared for under the jurisdiction of the Department of Soldiers' Civil Re-establishment, to an addition to his pension subject to review from time to time, of an amount in the discretion of the Commission not less than two hundred and fifty dollars per annum and not exceeding seven hundred and fifty dollars per annum."

The above amendment is self-explanatory.

Section 31 (3) was amended as follows: "When a member of the forces, previous to his enlistment or during his service, was maintaining or was substantially assisting in maintaining one or both of his parents, an amount not exceeding one hundred and eighty dollars per annum may be paid to him for each of such parents as long as he continues such maintenance."

The amendment to this section provides for the payment of an additional pension to a disability pensioner for a parent or parents even though he is receiving additional pension on account of his wife or children.

Section 32 was amended as follows: "When a pensioner pensioned on account of a disability has died and his estate is not sufficient to pay the expenses of his last sickness and burial, the Commission may pay such expenses, or a portion thereof, but the payment in any such case shall not exceed one hundred dollars."

The amendment to this section provides for the payment of funeral expenses in the case of the death of a pensioner whether he died as the result of the disability for which he was pensioned, or not.

Section 34 (2) was amended as follows: "In cases in which a member of the forces has died leaving a widow or a widow and children or orphan children entitled to pension, in addition to a parent or person in the place of a parent who, previous to his enlistment or during his service, was wholly or to a substantial extent maintained by him, the Commission may, in its discretion, award a pension to each such parent or person not exceeding one hundred and eighty dollars per annum."

The amendment to this section provided for the payment of an additional pension for a parent or parents of a deceased member of the forces even though his widow or children are receiving pension.

Section 34 (4) was repealed and the following subsection substituted therefor: "In cases in which a member of the forces has died leaving more than one parent or person in the place of a parent who were wholly or to a substantial extent maintained by him, the pension for one such parent or person may be increased by an additional



## SESSIONAL PAPER No. 41

amount not exceeding one hundred and eighty dollars per annum and the total pension apportioned between such parents or between the parent and such other persons."

This is a new subsection and provides for the payment of an additional pension when a deceased member of the forces left more than one parent whom he was supporting.

Section 34 (5): "The pension to any parent or person in the place of a parent shall be subject to review from time to time and shall be continued, increased, decreased, or discontinued in accordance with the amount deemed necessary by the Commission to provide a maintenance for such parent or person, but in no case shall such pension exceed the amount of pension prescribed for parents in Schedule B of this Act."

This subsection is identical with the previous section 34 (4), first paragraph.

Section 34 (6): "When a parent or person in the place of a parent has unmarried sons residing with him or her who should, in the opinion of the Commission, be earning an amount sufficient to permit them to contribute to the support of such parent or person, each such unmarried son shall be deemed to be contributing not less than ten dollars a month towards such support."

This is a new subsection and is self-explanatory.

Section 34 (7) was amended as follows: "The pension to a widowed mother shall not be reduced on account of her earnings from personal employment or on account of her having free lodgings, or so long as she resides in Canada on account of her having an income from other sources which does not exceed two hundred and forty dollars per annum."

- This is an amendment to the first proviso of the previous subsection 34 (4). It is to be noted that outside Canada the pension of a widowed mother will not be reduced on account of her earnings or on account of her having free lodgings and that inside Canada it will also not be reduced if she has an income which does not exceed two hundred and forty dollars a year or twenty dollars a month.

Section 46 was amended as follows: "When a person of the rank of Warrant Officer or of a higher rank who was domiciled and resident in Canada at the beginning of the war has been awarded a smaller pension than he would have been entitled to under this Act for a disability incurred during the war in any of His Majesty's naval, military or air forces other than the naval, military or air forces of Canada, he shall, on resuming his residence in Canada and during the continuance of such residence, be entitled to such additional pension as will make the total of the two pensions received by him equal to the pension he would have been awarded in respect to such disability, had he been serving in the military service of Canada."

The effect of this amendment is to exclude members of the Imperial forces, below the rank of Warrant Officer, from receiving supplementary pension payable by Canada. This amendment became necessary owing to the fact that, subsequent to the passing of the Pension Act, this class of pensioner was given under Royal Warrant, the right of electing whether they would accept Canadian or British rates, thus relieving Canada of this responsibility.

Section 47 was amended as follows: "When a person of the rank of Warrant Officer or of a higher rank in any of His Majesty's naval, military or air forces other than the naval, military or air forces of Canada or when a person in the naval, military or air forces of one of His Majesty's Allies who was domiciled and resident in



12 GEORGE V, A. 1922

Canada at the beginning of the war has died during the war or thereafter as the result of a disability incurred during the war or demobilization and his widowed mother, widow or children have been awarded a smaller pension than they would have been entitled to under this Act in respect of his death, such widowed mother, widow or children shall be entitled, during the continuance of their residence in Canada, to such additional pension as will make the total of the two pensions received by them equal to the pension that would have been awarded if the person aforesaid had died in the military service of Canada."

The effect of this amendment is to exclude the dependents of members of the Imperial forces, below the rank of Warrant Officer, from receiving supplementary pension payable by Canada. This class of pensioner also became entitled under Royal Warrant, as in the case of members of the Imperial forces below the rank of Warrant Officer, to the right of election between Canadian and British rates of pension. Canada, however, still assumes the responsibility in the case of His Majesty's Allies, of supplementing the pensions of the dependents of *all* ranks who were pre-war residents of Canada.

Section 47a. "The pensions which are now being paid by Great Britain for disabilities or deaths which occurred during the South African War to or in respect of members of the Canadian contingents which served in that war shall hereafter be supplemented during the continuance of the residence in Canada of the recipients of such pensions by such additional pension as will make the total of the two pensions received by them equal to the pension that would have been awarded if they had been disabled or had died in the military service of Canada during the war."

This is a new section and is self-explanatory.

Section 47b. "The pensions which are now being paid to or in respect of members of those forces who served in the Fenian Raid or Northwest Rebellion, during the continuance of the residence in Canada of the recipients of such pensions, shall hereafter be increased to the rates set forth in Schedules A and B to this Act."

This is a new section and is self-explanatory.

#### ADDITIONAL BONUS

It was the opinion of the Special Parliamentary Committee on Pensions, Insurance and Re-Establishment, which sat during the 1920 spring session of Parliament, that the scale of pensions, even with the addition of the twenty per cent bonus authorized under the Pension Act, 1919, was inadequate, and upon the Committee's recommendation a further bonus, increasing the basic rate of pensions for the rank and file by fifty per cent, was authorized by Parliament.

The bonus was authorized in such a manner as to make the pensions for "other ranks" equal to that of Lieutenant. No bonus was authorized for commissioned ranks. Upon a further recommendation of the Committee the fifty per cent bonus was made payable only to pensioners residing in Canada. To pensioners residing outside of Canada the twenty per cent bonus authorized by the Pension Act, 1919, was continued.

The increase in the yearly liability by the additional bonus referred to above was \$6,050,000.

The pensions payable in respect of wives and children of disability pensioners (all ranks) were also permanently increased in accordance with the following tables:—

	Former Rate (Yearly)	Present Rate (Yearly)
Wife.....	\$180	\$300
First child.....	144	180
Second child.....	120	144
Subsequent children.....	96	120



## SESSIONAL PAPER No. 41

Pensions in respect of wives and children of pensioners with less than total disability were increased proportionately.

The estimated increased liability under this heading was \$1,000,000 per annum.

The totally disabled man having a wife and three children (of pensionable age) as a result of the changes outlined above had his yearly income increased from \$1,260 to \$1,644, made up as follows:—

	Former Rate		Present Rate	
	Monthly	Yearly	Monthly	Yearly
Totally disabled man.. . . .	\$60	\$720	\$75	\$900
Wife.. . . .	15	180	25	300
First child.. . . .	12	144	15	180
Second child.. . . .	10	120	12	144
Third child.. . . .	8	96	10	120
Total.. . . .	\$105	\$1,260	\$137	\$1,644

## PENSIONS IN RESPECT OF CHILDREN OF WIDOWS (ALL RANKS)

	Former Rate (Yearly)	Present Rate (Yearly)
First child.. . . .	\$180	\$180
Second child.. . . .	120	144
Subsequent children.. . . .	96	120

Estimated increased liability, \$220,000.00 per annum.

Under Appendix "A" will be found a comparative table showing the number of pensions in force during the four years from 1918 to 1921, with a summary of the total number of claims made, giving the various classes of disability for which pension was awarded.

## PENSIONS IN RESPECT OF ORPHAN CHILDREN (ALL RANKS)

	Former Rate (Yearly)	Present Rate (Yearly)
First orphan child.. . . .	\$360	\$360
Second orphan child.. . . .	240	288
Subsequent orphan children.. . . .	192	240

The increased liability under this heading is estimated at \$17,000 per annum.

Under Appendix "B" will be found a detailed statement showing the number of orphans in receipt of pension by families, and a similar statement in respect to pensioners' children.

## COMPARISON OF RATES PAID SINCE THE COMMENCEMENT OF THE WAR

It is interesting to compare the rates paid for the average family since the beginning of the war. In 1914-15 a totally disabled man, wife and three children received \$27.50 a month. In 1915-16 the same family received \$37 a month. In 1916-17 they would receive \$58 a month. In 1917-18 they received \$82 a month. Up to September, 1919, they received \$88 per month. During the year September 1, 1919, to August 31, 1920, they received \$105 a month and from September 1, 1920, they received \$137 a month provided they lived in Canada and \$122 a month if they lived outside of Canada. Thus the pension for 1920-21, for a family of five, is almost exactly five times as much as it was when the war began and is two and one-half times as much as it was in 1916-17.

The pension for the widow has been increased almost in the same proportion. In 1915-16 a widow and three children were entitled to \$37 a month. In 1916-17 to \$50 a month. In 1917-19 to \$64 a month. From September 1, 1919, to August 31, 1920, to \$81 a month, and from September 1, 1920, to September 1, 1921, to \$97 a month provided she lived in Canada and to \$85 a month if she lived outside of Canada.



12 GEORGE V, A. 1922

It has often been asserted that the pensions paid by Canada are larger than those paid by any other country in the world. This was the case up to the time pension legislation was passed in 1920 by the United States Government. A totally and permanently disabled man in the United States receives \$1,200 per annum at the present time, whereas in Canada he receives \$900 per annum. In the United States, however, there is no increase above the \$1,200 per annum if the man has a wife and family. In this way the Canadian pension for a man and wife is equal to the rate paid in the United States and for a man, wife and children it is greater. For instance, a man wife and three children would receive \$1,200 in the United States whereas a man, wife and three children receive \$1,644 per annum in Canada. The Canadian pension is practically double the pension paid in any other country except the United States.

The following comparative scale shows the rates of pension payable in Canada under the amended Act of 1920, and those payable in allied countries for a soldier disabled to the extent of 100 per cent. Other classes are in proportion.

Country	Pensioner only	Pensioner and Wife	Pensioner, Wife and 1 child	Pensioner, Wife and 2 children	Pensioner, Wife and 3 children	Add. for Subsequent children	Allowance for helplessness
	\$ cts.	\$ cts.	\$ cts.	\$ cts.	\$ cts.	\$ cts.	\$ cts.
Canada.....	900 00	1,200 00	1,380 00	1,524 00	1,644 00	120 00	750 00
United States—							
Temporary disability.....	960 00	1,080 00	1,140 00	1,200 00	1,200 00	Nil.	240 00
Permanent disability.....	1,200 00	1,200 00	1,200 00	1,200 00	1,200 00	Nil.	240 00
United Kingdom.....	506 13	632 66	727 56	803 48	879 42	75 92	253 06
New Zealand.....	506 13	759 20	885 73	1,012 26	1,138 80	126 53	253 06
Australia.....	531 44	759 20	885 73	980 63	1,043 90	63 26	126 53
South Africa.....	379 60	506 13	601 12	685 36	759 20	63 26	442 56
France.....	480 00	480 00	540 00	600 00	660 00	60 00	
Italy.....	243 33	291 99	318 75	345 51	372 27	26 76	
Germany.....	From \$175.00 to \$316.33, according to nature of disablement.						

The rates for Canada include a bonus for one year to take effect September 1, 1920.

#### HELPLESSNESS ALLOWANCE

The allowance for a totally disabled soldier up to and including the rank of Lieutenant who is also helpless and in need of an attendant was also increased, upon the Committee's recommendation, to a maximum of \$750 per annum. The increased liability under this heading is estimated at \$40,000 per annum.

#### FINAL PAYMENTS IN CERTAIN CASES

It was represented to the Special Parliamentary Committee, previously referred to, that much discontent was caused by the payment of small pensions for disabilities of fourteen per cent in extent or under. The basic pensions for those disabilities amounted under the Pension Act of 1919 to \$2.50 per month for a disability of five to nine per cent in extent and \$5 for a disability of ten to fourteen per cent. The Committee received many requests for the payment of a lump sum in lieu of these pensions, and after considering the evidence recommended that members of the forces pensioned for disabilities of fourteen per cent in extent, or under, should be offered the option of continuing to receive their pension or of accepting a final payment in lieu thereof based on the extent of the disability and its probable dura-



## SESSIONAL PAPER No. 41

tion. Upon the above recommendation Parliament authorized the following additional paragraph as a foot-note to schedule A of the Pension Act, 1919:—

“Members of the forces disabled to an extent between five and fourteen per cent may elect to accept a final payment in lieu of the pensions set forth in this Schedule. The amount of such final payment, in cases of disability between five and nine per cent, shall not exceed three hundred dollars and in cases of disability between ten and fourteen per cent, shall not exceed six hundred dollars and shall be determined in accordance with the extent of the disability and its probable duration. Members of the forces permanently disabled between ten and fourteen per cent, shall receive six hundred dollars. Members of the forces permanently disabled between five and nine per cent shall receive three hundred dollars. If an election has been made to accept a final payment such election is final unless the disability of the member of the forces concerned becomes greater in extent in which case the pension shall be adjusted for the past period in accordance with the extent of the disability and the amount paid as a final payment shall be deducted. If a married pensioner desires to elect to accept a final payment the consent of his wife must be secured. Members of the forces who are in receipt of a pension for a disability of less than fourteen per cent in extent who elect to accept a final payment shall not be entitled to any payments of their pensions after the first day of September, 1920, and any payments which have been made subsequent to that date shall be recovered out of the final payment.”

Up to the 31st March, 1921, 18,261 pensioners with disabilities of less than fourteen per cent had accepted final payments under the above clause and the total amount paid out on this account was at that date, \$7,307,894.52.

A detailed statement showing the number of pensioners who have accepted final payments, and the amounts paid will be found in appendix “C”.

## RECIPROCAL ARRANGEMENTS WITH GREAT BRITAIN AND OTHER COUNTRIES

The following extract from the British *War Pensions Gazette* outlines arrangements which were completed with the Imperial Ministry of Pensions in connection with visits to Canadian dependent pensioners resident in the United Kingdom:—

“The Minister of Pensions has agreed with the Canadian authorities to undertake the annual visitation, required by the Canadian Pension Act, of their pensioners, and the initial investigation of first applications for Canadian pension by claimants resident in the United Kingdom. The numbers involved are relatively small, and, having regard to the much greater responsibilities which the Canadian Government have undertaken in respect of British pensioners resident in Canada, the Minister is confident of the willing co-operation of Local War Pensions Committees in this connection.”

Consequent upon the completion of demobilization of the Canadian Expeditionary Force and the evacuation of Canadian troops from the United Kingdom, it was found necessary to reorganize the Board's British Branch, and this was completed in January, 1920. At the same time arrangements were entered into with the Imperial Ministry of Pensions whereby medical examinations of Canadian disability pensioners resident in the United Kingdom should be carried out by the Ministry.

The Imperial Ministry of Pensions also agreed to carry out, through its Foreign and Colonial offices, the medical examinations of Canadian pensioners resident in Europe and Africa.



12 GEORGE V, A. 1922

On the above arrangements becoming effective the Board's British Branch continued to function in the following manner:—

(a) The manager of the British Branch acts as a medium between the Ministry and the Board in regard to questions of policy arising out of the arrangements.

(b) Pension cheques are forwarded to the British Branch for distribution as previously. The British Branch advises the Board, on a daily list, of all changes of address.

The British Branch still acts on dependants' claims under the following procedure:

(a) On receipt of an application a form of questionnaire is sent out informing the applicant, or person acting on his behalf, of the provisions of the Canadian Pension Act. If the application is proceeded with and it is shown that a claim can obviously not be established, the British Branch informs the applicant that pension cannot be awarded, and advises the Board of the action taken.

(b) Where an award of pension appears possible the British Branch has the case investigated through the local War Pensions Committee, if necessary, and forwards the claim to Ottawa with a recommendation.

#### UNITED STATES

The following outlines the arrangement which was completed in January, 1921, and which is now in force in connection with the medical examination of Canadian pensioners resident in the United States:—

"When an ex-member of the Canadian Forces resident in the United States, requires medical treatment for a disability which he considers to be due to or aggravated by war service, he shall apply to the nearest medical representative or officer of the Bureau (United States Public Health Service, or other designated agency), who shall examine him and make such recommendations as he may consider desirable, through the Supervisor of the District, to the Director of the Bureau. If it is apparent that immediate treatment is required, for what appears to be a war disability, the medical representative of the Bureau can give the treatment or order the man to hospital, without waiting for specific authority."

A statement showing the number of pensioners residing in other countries, together with the countries of residence will be found in appendix "D."

#### TUBERCULOUS PENSIONERS

In accordance with the meaning of section seven of the Third and Final Report of the Special Parliamentary Committee previously referred to, the following procedure in connection with tuberculous pensioners was adopted by the Board:—

"All ex-soldiers who have served three or more months continuous service, without breakdown, and not having reached France, are discharged from the C.E.F., with pulmonary tuberculosis, which is considered by the Medical Advisory staff of this Commission to have originated prior to enlistment, shall be considered pensionable to the full extent of their disability, less a deduction of 10 per cent.



## SESSIONAL PAPER No. 41

All ex-soldiers who have served less than three months continuous service in the C.E.F., shall be considered as individual cases, demanding special attention, and the amount of pension shall be influenced by the presence or absence of factors that may have tended towards the reactivation of a tuberculous lesion. Examples of such factors are—exceptional or prolonged exposure, and chronic suppuration.

The procedure outlined above shall not become operative in any case until a definite diagnosis of pulmonary tuberculosis shall have been made, such diagnosis to be satisfactory to the Medical Advisory staff.

The above procedure shall go into effect at once in respect of all cases yet undealt with.

In the case of those men already pensioners under former procedure, whose review dates will recur within six months, the changes outlined above will become operative, following their re-examination.

Where the interval between August 1, 1920, and the date set for review is greater than six months, special examination shall be made, in connection with which change of procedure shall be effective.

Retroactivation in this latter type of case shall be made to date from August 1, 1920."

## ORPHAN CHILDREN

Following representations made by the Board's district office representatives, the Commissioners entered into negotiations with the various Social Welfare organizations throughout Canada with a view to improving the general conditions in regard to the care and upbringing of orphan children of deceased soldiers.

As a result of these negotiations the Board has succeeded in securing for the benefit of pensioned orphan children the use of facilities employed by the organizations referred to above. Particularly has this been the case in Ontario, where the Soldiers' Aid Commission, acting under Bill 224 passed by the Provincial Government, had already taken steps to provide proper care and accommodation for ex-soldiers' children—either orphans or those whose parents are, for any reason whatever, unable properly to maintain and care for them. The Soldiers' Aid Commission has in operation two hospitals in the city of Toronto with accommodation for about 200 children. In addition, an outside service of some sixty private homes has been organized and children are placed with private families under the supervision of the Commission's Welfare Department.

The administration of pensions for orphan children resident in Ontario has now been completely transferred to the Soldiers' Aid Commission, except in those cases in which satisfactory legal guardians had already been appointed.

## DISTRICT OFFICES

At the commencement of the fiscal year 1920-21 the Board had in operation twenty district offices situated at the following points:—St. John, N.B.; Halifax, N.S.; Sydney, C.B.; Charlottetown, P.E.I.; Quebec, P.Q.; Montreal, P.Q.; Ottawa, Ont.; Kingston, Ont.; Toronto, Hamilton, London, Port Arthur, North Bay, Ont.; Winnipeg, Man.; Regina, Sask.; Saskatoon, Sask.; Calgary, Alta.; Edmonton, Alta.; Vancouver, B.C.; Victoria, B.C.

During the month of April, 1920, the offices at Kingston, Charlottetown, Sydney, Port Arthur, North Bay, Quebec, and Victoria were closed.



TRAVELLING MEDICAL BOARDS

The reduction in the number of district offices became possible as a result of the decreased number of claims being received, and through the introduction of a system of travelling medical boards. Upon the completion of demobilization and the return of the soldiers to their homes the necessity of district offices, in the more sparsely settled sections of the country to provide pension information and otherwise assist pensioners or prospective pensioners, disappeared. The bulk of the work was found to be in connection with medical examinations in cases where pension had already been awarded and in examining ex-members of the forces in whom latent disabilities had made their appearance after discharge. It was consequently decided both in the interests of economy and more effective administration, to send out medical examiners from the larger centres to conduct the required examinations in outlying districts.

Under Appendix "E" will be found a detailed statement showing the number of medical re-examinations held during the twelve months ending March 31, 1921, and the number of pensions awarded, increased, decreased, or cancelled as a result thereof.

STAFF

On March 31, 1920, the total staff employed by the Board was 1,073. Of these, 629 were employed at the Board's head office in Ottawa, and the remainder in the district offices and the British branch.

On December 31, 1920, the number of staff employed had been reduced to—

Head office .....	521
District office .....	256
Total .....	<u>777</u>

Since its inception this Board has adopted the principle of employing returned soldiers wherever possible, and of the total number of males employed, over military age, on December 31, 1920, 92 per cent were ex-soldiers.

ROUTINE WORK OF THE BOARD

During the period from March 31, 1920, to December 31, 1920, the Board received approximately 432,960 letters and other correspondence, and a total number of 431,040 letters, etc., was dispatched.

The following details relate to the fiscal year ending March 31, 1921.

PENSIONS AWARDED

		Liability
Dependent.. . . .	1,751	\$ 635,521 00
Disability.. . . .	5,811	1,919,436 27
Total.. . . .	<u>7,562</u>	<u>\$2,554,957 27</u>

PENSIONS CANCELLED

		Liability
Dependent.. . . .	664	.....
Disability.. . . .	5,714	.....
Final payments.. . . .	18,261	.....
Total.. . . .	<u>24,639</u>	<u>\$3,400,821 21</u>



SESSIONAL PAPER No. 41

## CLAIMS REFUSED

Dependent.. . . . .	141
Disability.. . . . .	3,432
Total.. . . . .	<u>3,573</u>

## GRATUITIES AWARDED

First and final payment.. . . . .	714	Liability \$50,810 00
-----------------------------------	-----	--------------------------

## PENSIONS IN FORCE AT MARCH 31, 1921

Dependents.. . . . .	19,209	Yearly liability.. . . . .	\$12,954,140 54
Disabilities.. . . . .	51,452	" " " " " "	18,230,697 16
Total.. . . . .	<u>70,661</u>	Total.. . . . .	<u>\$31,184,837 70</u>

Number of pension cheques issued.. . . . .	920,981
Changes of address recorded.. . . . .	75,591

TOTAL EXPENDITURE AND COST OF ADMINISTRATION FOR FISCAL  
YEAR ENDING MARCH 31, 1921

Expenditure on pensions alone.. . . . .	\$36,820,534
Cost of administration.. . . . .	<u>1,371,367</u>
Total expenditure.. . . . .	<u>\$38,191,901</u>
Percentage cost of administration.. . . . .	3.7

## AMALGAMATION WITH DEPARTMENT OF SOLDIERS' CIVIL RE-ESTABLISHMENT

By virtue of Order in Council P.C. 2936, dated December 3, 1920, the Board's district offices were amalgamated with the district units of the Department of Soldiers' Civil Re-Establishment as from January 1, 1921. This Order in Council is as follows:—

*Privy Council, Canada*

P.C. 2936

CERTIFIED COPY of a Report of the Committee of the Privy Council approved by His Excellency the Governor General on the 3rd December, 1920.

The Committee of the Privy Council have had before them a report dated 30th November, 1920, from the Acting Minister of Soldiers' Civil Re-Establishment submitting that for some time past he has had under consideration the question of the amalgamation of certain activities of the Department of Soldiers' Civil Re-establishment and the Board of Pension Commissioners for Canada.

The Minister states that by his direction officers of the Department and of the Board have conferred together in order to ascertain what economy could be effected without interference with the work of the Department or of the Board.

The Department has branch offices in the principal cities of Canada and will require to maintain these for a considerable time to come. The Board also has branch offices in most of the same centres. The work carried out in the branch offices is partly medical and partly administrative in addition to the specific activities of the Department in connection with vocational training, et cetera.

Owing to the number of men coming forward for treatment for disabilities due to or aggravated by service, it is necessary for the Department to maintain a considerable staff of medical officers as well as attendant clerical help. The staff carried by the Board of Pension Commissioners in its unit administration numbers two hundred and seventy (270) made up of medical advisers, administrative and clerical staff.



The officers of the Department and of the Board consider that an amalgamation in the branch offices is workable and would result in a saving in administration cost due to a possible reduction in the number employed by both organizations and due to the compilation of files and records which would necessarily follow.

At the present time in all districts except four, namely, Ottawa, Toronto, Vancouver, and Calgary, the offices of the Board of Pension Commissioners are in the same building and in many instances adjacent to the offices of the Department of Soldiers' Civil Re-establishment, so that it is felt that the change suggested could be brought about very expeditiously. The carrying out of this proposal would further eliminate a certain amount of overlapping and duplication of work.

The proposal is not designed to change the present method of administration. The unit heads of the Department of Soldiers' Civil Re-establishment, consisting of the assistant director and unit medical director, would deal directly with the Board of Pension Commissioners in Ottawa on all matters affecting pension, and instructions would be issued to them by the proper officials of the Board of Pension Commissioners.

The Minister therefore recommends that the district or unit organization of the Board of Pension Commissioners for Canada be absorbed by the unit organization of the Department of Soldiers' Civil Re-Establishment and that he be authorized to take the necessary steps to carry out this amalgamation at as early a date as possible.

The Committee concur in the foregoing recommendation and submit the same for approval.

(Sgd.) RODOLPHE BOUDREAU,  
*Clerk of the Privy Council.*

# APPENDIX "A"

COMPARATIVE Statement showing Pensions in Force during the Years 1918-1921.

DEPENDENTS			
Year	No.	Liability	
1918.. . . . .	10,488	\$	4,168,602 00
1919.. . . . .	16,753		9,593,055 50
1920.. . . . .	17,823		10,841,169 50
1921.. . . . .	19,209		12,954,140 54
DISABILITIES			
Year	No.	Liability	
1918.. . . . .	15,335	\$	3,105,125 55
1919.. . . . .	42,932		7,470,729 02
1920.. . . . .	69,203		14,335,118 41
1921.. . . . .	51,452		18,230,697 16



## SESSIONAL PAPER No. 41

## CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921.

## ALL RANKS COMBINED

Class of Pension being paid	Pensioners	Wives	Children	Parents	Mothers	Fathers
1.....	2,693	1,319	1,836	2	24	
2.....	15	6	11			
3.....	118	85	149			1
4.....	52	44	68			
5.....	559	338	492		7	1
6.....	1,177	632	822		5	
7.....	665	312	316		7	
8.....	800	372	404	1	9	
9.....	1,394	665	854	1	11	1
10.....	178	92	115		1	1
11.....	2,738	1,476	2,005		12	
12.....	534	274	354		3	
13.....	3,247	1,680	2,132		13	
14.....	1,103	568	749		2	
15.....	2,818	1,540	2,132		12	2
16.....	4,525	2,430	3,460	2	15	
17.....	8,738	4,787	6,948	3	21	
18.....	9,344	4,871	6,400		19	
19.....	7,656	3,772	5,787		2	
20.....	3,098	1,374	1,951		6	1
Total.....	51,452	26,637	36,985	9	169	7

Special Allowances..... 369

## LIABILITIES

Pensioners.....	\$14,003,747 51
Wives.....	2,383,037 00
Children.....	1,708,687 00
Parents.....	606 00
Mothers.....	5,757 00
Fathers.....	555 00
Special allowances.....	128,307 62
	\$18,230,697 16

## CLASSIFICATION of all Pensioners and Liability for each Class as at March 31, 1921

## DEPENDENTS

Classification	No.	Yearly Liability
Widows.....	9,540	\$ 6,924,560 00
Mothers.....	6,435	2,519,932 00
Fathers.....	1,993	562,452 50
Grandparents.....	51	18,540 00
Children.....	16,855	2,581,798 00
Orphans.....	994	312,912 00
Brothers and sisters.....	181	29,146 00
Orphan brothers and sisters.....	15	4,800 00
	36,064	12,954,140 50



12 GEORGE V, A. 1922

CLASSIFICATION of all Pensioners and Liability for each Class as at March 31, 1921.—*Con.*

## DISABILITIES

Classification	Pensioners	Wives	Children	Parents	Mothers	Fathers	Liability
Privates.....	43,890	22,310	31,066	6	168	4	15,465,197 80
Sergeants.....	4,536	2,717	3,946	2		1	1,519,473 14
R. S. M's.....	143	98	155			1	56,208 00
W. O's.....	76	62	95				32,016 00
Lieutenants.....	1,581	712	715	1		1	500,815 60
Captains.....	754	447	568				304,536 00
Majors.....	341	217	340				150,737 00
Lieut.-Colonels.....	112	64	86		1		57,503 00
Colonels.....	10	7	11				8,655 00
Br.-Generals.....	9	3	3				7,248 00
	51,452	26,637	36,985	9	169	7	18,102,389 54

369 Special Allowances..... 128,307 62

\$18,230,697 16

## PRIVATES

Class of Pension being paid	Pensioners	Wives	Children	Parents	Mothers	Fathers
1.....	2,319	1,093	1,515	2	24	
2.....	13	5	9			
3.....	99	75	132			1
4.....	46	30	60			
5.....	487	289	450		7	1
6.....	1,012	527	672		5	
7.....	592	270	265		7	
8.....	728	332	357		9	
9.....	1,244	579	747	1	10	
10.....	160	84	105		1	
11.....	2,317	1,238	1,656		12	
12.....	467	240	292		3	
13.....	2,834	1,441	1,811		13	
14.....	960	471	642		2	
15.....	2,465	1,327	1,827		12	2
16.....	3,854	2,016	2,957	2	15	
17.....	7,448	3,988	5,792	1	21	
18.....	8,024	4,100	5,490		19	
19.....	6,225	3,062	4,693		2	
20.....	2,596	1,129	1,594		6	
Total.....	43,890	22,310	31,066	6	168	4

Special Allowances..... 344

## LIABILITIES

Pensioners.....	\$11,997,976 00
Wives.....	2,027,864 80
Children.....	1,431,425 00
Parents.....	428 00
Mothers.....	5,649 00
Fathers.....	342 00
Special Allowances.....	119,724 34
	<u>\$15,583,409 14</u>



## SESSIONAL PAPER No. 41

## CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## SERGEANTS

Class of Pension being paid	Pensioners	Wives	Children	Parents	Mothers	Fathers
1.....	201	121	207			
2.....	1					
3.....	9	7	13			
4.....	4	4	8			
5.....	35	29	27			
6.....	90	53	81			
7.....	36	22	31			
8.....	45	26	24			
9.....	77	53	69			
10.....	6	1	2			1
11.....	233	153	253			
12.....	39	22	50			
13.....	239	149	216			
14.....	88	64	68			
15.....	202	124	176			
16.....	385	247	320			
17.....	859	570	848	2		
18.....	860	527	639			
19.....	843	408	681			
20.....	284	137	233			
Total.....	4,536	2,717	3,946	2		1

Special Allowances..... 12

## LIABILITIES

Pensioners.....	\$1,107,956 54
Wives.....	230,358 60
Children.....	182,079 00
Parents.....	144 00
Fathers.....	90 00
Special allowances.....	3,953 28
	<u>\$1,524,581 42</u>



12 GEORGE V, A. 1922

## CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## REGIMENTAL SERGEANT-MAJORS

Class of Pension being paid	Pensioners	Wives	Children	Parents	Mothers	Fathers
1.....	11	11	12			
2.....						
3.....	1					
4.....						
5.....	5		1			
6.....		1	1			
7.....	5	4	3			
8.....						
9.....	2	2	2			
10.....						
11.....	11	9	10			
12.....	1					
13.....	6	5	7			
14.....	1					
15.....	1	1				
16.....	12	6	19			
17.....	23	16	42			
18.....	31	20	27			
19.....	13	12	12			
20.....	20	11	19			1
	143	98	155			1

Special Allowances..... 1

## LIABILITIES

Pensioners.....	\$ 39,735 00
Wives.....	9,699 00
Children.....	6,819 00
Fathers.....	15 00
Special Allowances.....	475 00
	<u>\$ 56,743 00</u>



## SESSIONAL PAPER No. 41

CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## WARRANT OFFICERS

Class of Pension being paid	Pensioners	Wives	Children
1.....	7	4	10
2.....			
3.....			
4.....			
5.....	1	1	2
6.....	2	1	3
7.....	2	2	5
8.....			
9.....	3	1	
10.....			
11.....	1	1	1
12.....	1	1	2
13.....	4	3	
14.....	1	1	1
15.....	1	1	2
16.....	9	8	7
17.....	17	14	22
18.....	8	9	11
19.....	14	11	22
20.....	5	4	7
	76	62	95

Special Allowances..... 1

## LIABILITIES

Pensioners.....	\$ 21,730 00
Wives.....	5,586 00
Children.....	4,700 00
Special Allowances.....	325 00
	<u>\$ 32,341 00</u>



12 GEORGE V, A. 1922

## CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## LIEUTENANTS

Class of Pension being paid	Pensioners	Wives	Children	Parents	Mothers	Fathers
1.....	84	37	25			
2.....						
3.....	6	2	3			
4.....	2	1				
5.....	16	8	5			
6.....	35	20	22			
7.....	20	9	10			
8.....	15	7	12		1	
9.....	45	20	17			1
10.....	5	3	2			
11.....	108	30	36			
12.....	13	4	5			
13.....	101	42	50			
14.....	29	18	23			
15.....	86	40	40			
16.....	134	70	65			
17.....	234	105	136			
18.....	258	118	99			
19.....	270	121	115			
20.....	120	57	50			
Total.....	1,581	712	715	1		1

Special Allowances..... 6

## LIABILITIES

Pensioners.....	\$ 425,760 00
Wives.....	40,145 60
Children.....	34,940 00
Parents.....	34 00
Fathers.....	108 00
Special allowances.....	2,725 00
	<u>\$ 503,712 60</u>



SESSIONAL PAPER No. 41

## CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## CAPTAINS

Class of Pension being paid	Pensioners	Wives	Children	Mothers
1.....	48	34	45	.....
2.....	1	1	2	.....
3.....	3	1	1	.....
4.....	.....	.....	.....	.....
5.....	12	7	5	.....
6.....	21	20	29	.....
7.....	4	1	.....	.....
8.....	10	6	7	.....
9.....	17	7	10	.....
10.....	4	2	4	.....
11.....	44	27	35	.....
12.....	8	4	4	.....
13.....	37	23	18	.....
14.....	16	10	13	.....
15.....	43	30	54	.....
16.....	83	51	51	.....
17.....	96	50	60	.....
18.....	103	61	76	.....
19.....	161	92	125	.....
20.....	43	20	29	.....
Total.....	754	447	568	.....

Special Allowances..... 1

## LIABILITIES

Pensioners.....	\$ 230,950 00
Wives.....	44,211 00
Children.....	29,501 00
Special Allowances.....	550 00
	<u>\$ 305,212 00</u>



## BOARD OF PENSION COMMISSIONERS

12 GEORGE V, A. 1922

CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## MAJORS

Class of Pension being paid.	Pensioners	Wives	Children
1.....	11	7	8
2.....			
3.....			
4.....			
5.....	3	2	2
6.....	14	9	13
7.....	6	4	2
8.....	2	1	1
9.....	5	3	9
10.....	3	2	2
11.....	21	15	11
12.....	3	2	1
13.....	18	12	22
14.....	7	3	2
15.....	17	14	27
16.....	33	23	32
17.....	48	36	47
18.....	46	28	47
19.....	84	45	105
20.....	20	11	9
Total.....	341	217	340

Special Allowances..... 1

## LIABILITIES

Pensioners.....	\$ 117,747 00
Wives.....	18,665 00
Children.....	14,325 00
Special Allowances.....	390 00
	<u>\$ 151,127 00</u>



SESSIONAL PAPER No. 41

## CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## LIEUTENANT-COLONELS

Class of Pension being paid	Pensioners	Wives	Children	Mothers
1.....	10	6	11	
2.....				
3.....				
4.....				
5.....				
6.....	3	2	1	
7.....				
8.....	1	1	3	
9.....	1			1
10.....				
11.....	2	2	3	
12.....	1	1		
13.....	7	5	8	
14.....				
15.....	3	3	6	
16.....	11	7	8	
17.....	13	8	1	
18.....	12	8	11	
19.....	39	16	24	
20.....	9	5	10	
Total.....	112	64	86	1

Special Allowances..... 1

## LIABILITIES

Pensioners.....	\$	47,502 00
Wives.....		5,652 00
Children.....		4,241 00
Mothers.....		108 00
Special allowances.....		65 00
	\$	57,568 00



## BOARD OF PENSION COMMISSIONERS

12 GEORGE V, A. 1922

CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## COLONELS

Class of Pension being paid	Pensioners	Wives	Children
1.....	1	1	3
2.....			
3.....			
4.....			
5.....			
6.....			
7.....			
8.....			
9.....			
10.....			
11.....	1	1	
12.....			
13.....	1		
14.....	1	1	
15.....			
16.....	1		1
17.....			
18.....			
19.....	5	4	7
20.....			
Total.....	10	7	11

Special Allowances..... 1

## LIABILITIES

Pensioners.....	\$ 7,371 00
Wives.....	675 00
Children.....	609 00
Special allowances.....	100 00
	<u>\$ 8,755 00</u>



## SESSIONAL PAPER No. 41

CLASSIFICATION of Disability Pensioners, by rank, as at March 31, 1921

## BRIGADIER-GENERALS

Class of Pension being paid	Pensioners	Wives	Children
1.....	1		
2.....			
3.....			
4.....			
5.....			
6.....			
7.....			
8.....			
9.....			
10.....			
11.....			
12.....	1		
13.....			
14.....			
15.....			
16.....	3	2	
17.....	1		
18.....	2	1	3
19.....	1		
20.....			
Total.....	9	3	3

## LIABILITIES

Pensioners.....	\$	7,020 00
Wives.....		180 00
Children.....		48 00
	\$	7,248 00

MEDICAL STATISTICS, Showing the Various Classes of Disability for Which Pension has been Awarded. Period: April 1, 1918, to March 31, 1921.

## Based on Official Nomenclature

## PENSIONS LISTED AS FOLLOWS

General diseases.....	(comprising 10 groups).....	2,647
Nervous system.....	10 ".....	6,285
Special senses.....	4 ".....	6,347
Circulatory system.....	5 ".....	8,510
Respiratory system.....	7 ".....	10,651
Digestive system.....	4 ".....	3,898
Urinary system.....	2 ".....	2,567
Genital system.....	1 ".....	412
Amputations and disarticulations.....	7 ".....	4,060
Ankylosis.....	7 ".....	1,512
False and flail joints.....	1 ".....	82
Fractures.....	5 ".....	6,430
Flat feet.....	1 ".....	2,389
Myalgia.....	1 ".....	4,429
Osseous connective tissue.....	1 ".....	6,123
Disease of the skin.....	1 ".....	276
Adherent scar.....	1 ".....	4,245
Disfigurement.....	1 ".....	188
Wounds otherwise unclassified.....	1 ".....	7,105
Total.....		78,156



12 GEORGE V, A. 1922

## APPENDIX "B"

## STATEMENT Showing the Number of Orphan Children of Deceased Soldiers by Families

DEPENDENTS		
Number in Family	Number of Families	Number of Children
1.. . . . .	383	383
2.. . . . .	153	306
3.. . . . .	64	192
4.. . . . .	18	72
5.. . . . .	3	15
6.. . . . .	2	12
7.. . . . .	2	14
Total.. . . . .	<u>625</u>	<u>994</u>

BROTHERS AND SISTERS BY FAMILIES		
Number in Family	Number of Families	Number of Children
1.. . . . .	67	67
2.. . . . .	23	46
3.. . . . .	11	33
4.. . . . .	5	20
5.. . . . .	2	10
6.. . . . .	1	6
7.. . . . .	1	7
Total.. . . . .	<u>110</u>	<u>189</u>

ORPHAN BROTHERS AND SISTERS BY FAMILIES		
Number in Family	Number of Families	Number of Children
1.. . . . .	8	8
2.. . . . .	2	4
3.. . . . .	1	3
Total.. . . . .	<u>11</u>	<u>15</u>

## STATEMENT Showing the Number of Pensioners' Children by Families

DEPENDENTS		
Number in Family	Number of Families	Number of Children
1.. . . . .	3,704	3,704
2.. . . . .	2,298	4,596
3.. . . . .	1,264	3,792
4.. . . . .	693	2,772
5.. . . . .	248	1,240
6.. . . . .	91	546
7.. . . . .	17	119
8.. . . . .	6	48
9.. . . . .	3	27
10.. . . . .	1	10
Totals.. . . . .	<u>8,325</u>	<u>16,854</u>

DISABILITIES		
Number in Family	Number of Families	Number of Children
1.. . . . .	9,246	9,246
2.. . . . .	2,614	5,228
3.. . . . .	3,027	9,081
4.. . . . .	1,527	6,108
5.. . . . .	803	4,015
6.. . . . .	299	1,794
7.. . . . .	135	945
8.. . . . .	44	352
9.. . . . .	14	126
10.. . . . .	9	90
Totals.. . . . .	<u>17,718</u>	<u>36,985</u>
Grand totals.. . . . .	<u>26,043</u>	<u>53,839</u>



SESSIONAL PAPER No. 41

## APPENDIX "C"

STATEMENT Showing the Number of Final Payments by Agreement Under the Amended Pension Act of 1920, as at March 31, 1921.

Pensioners.. . . .	18,261
Wives.. . . .	9,551
Children.. . . .	13,388
Mothers.. . . .	24
Parents.. . . .	4
Fathers.. . . .	1
Sisters.. . . .	1
Total amount paid on account of above.. . . .	\$7,307,894 53
Estimated value of pensions as above.. . . .	\$1,844,505 00

## APPENDIX "D"

STATEMENT Showing the Number of Canadian Pensioners Residing in Other Countries as at March 31, 1921.

England.. . . .	5,857
Scotland.. . . .	432
Ireland.. . . .	437
Wales.. . . .	168
United States.. . . .	4,297
Argentina.. . . .	1
Australia.. . . .	77
Bahama Islands.. . . .	2
Belgium.. . . .	25
Brazil.. . . .	2
British Guiana.. . . .	1
British East Africa.. . . .	2
British West Indies.. . . .	64
Bulgaria.. . . .	1
British Honduras.. . . .	1
Ceylon Islands.. . . .	1
Channel Isles.. . . .	19
China.. . . .	11
Cuba.. . . .	4
Denmark.. . . .	14
Egypt.. . . .	4
Finland.. . . .	3
France.. . . .	45
Greece.. . . .	6
Hawaiian Islands.. . . .	9
Holland.. . . .	4
Iceland.. . . .	1
India.. . . .	11
Isle of Man.. . . .	13
Isle of Wight.. . . .	20
Italy.. . . .	18
Japan.. . . .	25
Malta.. . . .	10
Mauritius.. . . .	1
Morocco.. . . .	1
Roumania.. . . .	1
Canary Island.. . . .	1
Isle of Skye.. . . .	1
Latvia.. . . .	1
Netherlands.. . . .	1
Montenegro.. . . .	1
Newfoundland.. . . .	105
New Zealand.. . . .	69
Norway.. . . .	12
Orkney Islands.. . . .	6
Poland.. . . .	5
Russia.. . . .	8
Serbia.. . . .	2
Shetland Isles.. . . .	8
Sicily.. . . .	2
South Africa.. . . .	25
Spain.. . . .	2
Straits Settlements.. . . .	2
South America.. . . .	17
Sweden.. . . .	11
Switzerland.. . . .	4
Turkey.. . . .	1
Grand total.. . . .	<u>12,872</u>



APPENDIX "E"

STATEMENT Showing Results of Medical Examinations held During the Twelve Months Ending March 31, 1921

DISABILITY PENSIONS

	Awarded	Increased	Decreased	Cancelled
April.. . . . .	747	550	858	830
May.. . . . .	737	480	582	668
June.. . . . .	604	507	675	528
July.. . . . .	457	452	715	446
August.. . . . .	640	394	390	423
September.. . . . .	535	480	553	314
October.. . . . .	482	378	424	342
November.. . . . .	452	614	913	367
December.. . . . .	369	452	845	389
January.. . . . .	351	487	813	324
February.. . . . .	234	385	594	240
March.. . . . .	203	321	549	182
Totals.. . . . .	5,811	5,500	7,911	5,053

APPENDIX "F"

MISCELLANEOUS PENSION STATISTICS For the Twelve Months Ending March 31, 1921.

DEATHS

Disability pensioners.. . . . .	530
Wives of disability pensioners.....	187
Children of disability pensioners.. . . . .	221
Widows.. . . . .	37
Mothers.. . . . .	114
Fathers.. . . . .	92
Children of dependents.. . . . .	59

MARRIAGES

Widows.. . . . .	772
Children.. . . . .	3
Mothers.. . . . .	34

EXPIRIES

Children of dependents.. . . . .	613
Orphans.. . . . .	53
Brothers and sisters.. . . . .	7
Orphan brothers and sisters.. . . . .	3
Children of disability pensioners.. . . . .	1,538

CANCELLED

Widows.. . . . .	54
Mothers.. . . . .	46
Fathers.. . . . .	33
Children of dependents.. . . . .	44
Orphans.. . . . .	12
Grand parents.. . . . .	1
Brothers and sisters.. . . . .	11
Orphan sisters.. . . . .	1
Disability pensioners.. . . . .	23,975
"    wives.. . . . .	12,140
"    children.. . . . .	17,141
"    mothers.. . . . .	33

Post discharge deaths from the beginning of the war to March 31, 1921—

Due to service.. . . . .	1,329
Not due to service.. . . . .	997



SESSIONAL PAPER No. 41

## PERCENTAGES

## Disabilities

Married men.. . . .	22,705=44.12% of total disabilities
Single men.. . . .	28,747=55.88% " "
Nursing sisters.. . . .	197

Number of families of children.. . . .	17,718
Percentage of pensioners having children.. . . .	29.47%
Percentage of wives with children.. . . .	67.18%
Percentage of wives without children.. . . .	32.82%
Average number of children per family.. . . .	2.20%

## Percentage of total pensioners—

Officers.. . . .	5.5%
N.C.O.'s and men.. . . .	94.5%

## Average Disability—

## Liability

Officers—Class 16—25%—29%.. . . .	\$256 91
N.C.O.'s and men—Class 16—25%—29%.. . . .	225 00

Average pension being paid to disability pensioners, including allowances for wives and children and special allowances.. . . .	354 32
---	--------

Pensioners having 100% disability.. . . .	5% of total pensioners
Pensioners having 50 to 99% disability.. . . .	15% " "
" " 30 to 49% disability.. . . .	23.76% " "
" " 20 to 29% disability.. . . .	35.34% " "
" " 10 to 19% disability.. . . .	14.88% " "
" " 5 to 9% disability.. . . .	6.02% " "

Discontinued with gratuity—2,235.. . . .	\$163,634 00
Average gratuity.. . . .	73 21

Refusals.. . . .	3,432, or 36.07% of applications
------------------	----------------------------------

## DEPENDENTS

Widows.. . . .	9,540, which is equal to 50.1% of total dependents
Mothers.. . . .	6,435, " " " " 33.5% " " "
Fathers.. . . .	1,993, " " " " 10.3% " " "
Others.. . . .	1,167, " " " " 6.1% " " "

Families of children.. . . .	8321
Percentage of widows with children.. . . .	82.2%
Percentage of widows without children.. . . .	17.8%
Average number of children per family.. . . .	2.8%
Average pensions being paid to dependents, including allowances for children.. . . .	\$674 47

Amount paid to dependents entitled to receive two months' gratuity on award of pension, 906.. . . .	\$ 51,693 33
Average gratuity.. . . .	57 06

Widows who remarried received in gratuities—752.. . . .	\$501,280 00
Average gratuities.. . . .	666 60

Refusals.. . . .	Dependents, 141, or 7.45% of applications
------------------	---

## MISCELLANEOUS PENSIONS (As at March 31, 1921)

	Dependents	Disabilities	Total
Fenian Raid, 1866.. . . .	..	3	3
Riel Rebellion, 1885.. . . .	13	80	93
Pension Act, 1901.. . . .	25	450	475

## DECORATIONS

D.C.M. gratuities.. . . .	1,169
V.C.. . . .	16
M.C.. . . .	12
With Bar.. . . .	3
Pensioners in receipt of decoration awards.. . . .	187
Total.. . . .	1,387















1  
21  
56

Government  
Publications

REPORT

OF THE

# BOARD OF PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1922

1922



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1923

Price, 5 cents.







REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS  
FOR  
CANADA  
FOR THE  
YEAR ENDING MARCH 31, 1922



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1923



THE BOARD OF PENSION COMMISSIONERS FOR CANADA

Lieut.-Colonel J. T. C. THOMPSON, KC., D.S.O., *Chairman.*

Colonel E. G. DAVIS, C.M.G., M.D., F.A.C.S., *Commissioner.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. A. W. PATON,  
*Secretary.*



## CONTENTS

	PAGE
Amendments to the Pension Act, 1919, under Chapter 33, 12-13 George V.....	5
Amalgamation of Head Office Organization with the Head Office Organization of the Department of Soldiers Civil Re-establishment.....	10
Blinded Veterans—Special Provisions regarding .....	7
Dependent Parents—Review of Pensions in cases of .....	9
Disabilities which existed prior to enlistment—Procedure in connection with.....	8
Final Payments of Pension by Agreement.....	9
Married Disability Pensioners—Procedure in case of separation.....	9
Old Age Disability—Discussion regarding pension on account of.....	7
Orphan Children—Procedure in connection with .....	9
Pensions to Dependents of Members of Allied Forces.....	10
Routine Work of the Board .....	9
Widows—Suggestions concerning entitlement under Clause 33.....	8

## APPENDICES

Appendix "A"—Comparative Statement showing—	
(1) Pensions in force during the years 1918-1922.	
(2) Total Number of Persons in receipt of Benefits under the Pension Act.	
(3) Total Number of Disability Pensioners in the various classes according to the percentage of Disability as at March 31, 1922.	
(4) The Various Classes of Disability for which Pension is being paid.....	14
Appendix "B"—Statement showing—	
(1) The ranks held by Disability Pensioners at the Time of Discharge from the Service.	
(2) The Country in which Disability Pensioners incurred their Pensionable Dis- abilities.	
(3) The Ages of Disability Pensioners as at March 31, 1922.....	16
Appendix "C"—Statement showing the number of Final Payments by Agreement made during the Twelve Months ending March 31, 1922.....	
	17
Appendix "D"—Statement showing—	
(a) The number of Dependents of Disability Pensioners for whom Additional Allowances are being Paid.	
(b) The Number of Widows of Deceased Soldiers with Pensionable Children and the Number of Children for whom pension is being paid, or who have been pensioned in their own right.....	17
Appendix "E"—Statement showing the Number of Dependent Pensions in Force and the Yearly Liability in respect thereto as at the 31st March, 1922.....	
	18
Appendix "F"—Miscellaneous Statistics in respect to the Twelve Months ending March 31, 1922 .....	
	19







# REPORT

## OF THE

### BOARD OF PENSION COMMISSIONERS

Pursuant to the provisions of Section 6 (3) of the Pension Act, 1919, the Board of Pension Commissioners for Canada has the honour to submit its report for the fiscal year ending March 31, 1922.

Since the submission of the Board's last report the Pension Act has been amended by Chapter 45 of 11-12 George V, effective September 1, 1921.

#### AMENDMENTS

The various amendments are given below, together with a brief explanation of their application in each case.

SECTION 11 was amended to read as follows: "The Commission shall award pensions to or in respect of members of the forces who have suffered disability in accordance with the rates set out in Schedule A of this Act, and in respect of members of the forces who have died, in accordance with the rates set out in Schedule B of this Act, when the disability or death in respect of which the application for pension is made was attributable to military service as such."

The change in this section is by the addition of the words "As such" and emphasizes the fact that deaths or disabilities to become pensionable must be directly attributable to military service.

SECTION 12 was amended to read as follows: "A pension shall not be awarded when the death or disability of the member of the forces was due to improper conduct as herein defined; provided that the Commission may, when the applicant is in a dependent condition, award such pension as it deems fit in the circumstances, and provided also that the provision of this section shall not apply when the death of the member of the forces concerned has occurred on service prior to the coming into force of the Pension Act."

The addition of the words "prior to the coming into force of the Pension Act" limits the time up to which deaths from misconduct on service are pensionable. In this connection it must be noted that section 8 of the amending Act provides that the provisions of this Act shall not operate to remove from any applicant for pension any rights which he had in virtue of the Pension Act. Deaths from disabilities due to improper conduct occurring prior to September 1, 1922, in which dependents were eligible for pension will therefore not be affected.

SECTION 34, subsection (6) was amended to read as follows: "When a parent or person in the place of a parent has unmarried children residing with him or her who should, in the opinion of the Commission, be earning an amount



sufficient to permit them to contribute to the support of such parent or person, each such unmarried child shall be deemed to be contributing not less than ten dollars a month towards such support."

The change in this subsection is the substitution of the words "child" and "children" for "son" and "sons." The intention is to give the Commissioners discretion to deduct not less than \$10 a month on account of unmarried daughters, as well as sons, residing at home, who, in the opinion of the Commissioners, are able to contribute.

SECTION 34, subsection (7) was amended to read as follows: "The pension to a widowed mother shall not be reduced on account of her earnings from personal employment or on account of her having free lodgings or so long as she resides in Canada on account of her having an income from other sources which does not exceed two hundred and forty dollars per annum, such income being considered to include the contributions from children residing with or away from her whether such contributions have actually been made or are deemed by the Commissioners to have been made."

The change in this subsection makes it clear that financial assistance given to a widowed mother by any of her children will in every case be treated as income.

This amendment was made upon the recommendation of the Special Parliamentary Committee on Pensions and Re-establishment appointed during the 1921 session of Parliament.

Consideration was given by the Committee to the question of providing pension for widowed mothers of deceased soldiers as of right and on the same basis as a widow. It was shown that the difference between the position of the widow and the widowed mother was that in the former a legal obligation for support existed whereas, in the case of the widowed mother there was no such obligation except in the Province of Quebec, and it was considered that were such a proposal made effective a situation would be created whereby widowed mothers with ample incomes would receive additional remuneration from the country's treasury. That a similar anomaly existed in the case of widows did not, in the opinion of the Committee, justify the proposal and no recommendation to this effect was therefore made.

In considering the question of deducting the contributions of children from the pensions of widowed mothers, the Committee held the view that public opinion generally supports the contention that it is the duty of unmarried sons living at home to contribute to their mothers' support when able.

To do away with the objection that a widowed mother's pension is reduced on account of sons living with her, however, while it is not reduced on account of income up to \$20 a month, the Committee recommended that the widowed mother's income be considered to include any contribution from children with or away from her; thus providing that on account of such contributions up to \$20 per month no deduction from pension will be made.

The yearly liability under this heading was estimated at \$17,600.

SECTION 39, which is as follows, is repealed: "When a pension is awarded to the widow or children, or both, of a member of the forces who is not a pensioner on account of his death, an additional payment equivalent to two months' pension shall be paid."

SECTION 47 was amended by adding thereto the following: "Section 47c". "The pensions which are now being paid to or in respect of members of Canadian, Naval or Military forces who were killed, had died or were disabled on active service during drill or training or on other military duty previous to the



outbreak of the Great War shall, during the continuance of the residence in Canada of the recipients of such pensions, hereafter be increased to the rates set forth in Schedules A and B of this Act."

This is a new section and is self-explanatory.

Through an oversight a recommendation that the Pension Act be amended in this respect made by the 1920 Special Parliamentary Committee on Pensions and Re-establishment, was not given legislative effect. The 1921 Committee, therefore, included this recommendation in its report.

The estimated yearly liability was \$13,500.

A statement showing the number of pensioners in these classes will be found in Appendix "F."

SCHEDULES A AND B were amended to provide that the bonus as paid since September 1, 1920, to pensioners resident in Canada, will from September 1, 1921, for one year thereafter be payable to pensioners wherever resident.

These amendments were made upon recommendations of the 1921 Special Parliamentary Committee on Pensions and Re-establishment.

Statistics compiled by the Labour Department bearing on the cost of living in the average family and the decline in prices were examined and the Committee, after considering the fact that the higher bonus had not been in effect when prices were at a maximum, recommended its continuation in full for another year:

Strong representations against non-payment of the full bonus during the year ending September 1, 1921, to pensioners residing outside the Dominion were received by the Committee. The fifty per cent bonus during that period was payable only to pensioners residing in Canada and stress was laid on the fact that a large number of Canadian pensioners living in the United States suffered additional hardship owing to the adverse rate of exchange then prevailing on Canadian funds payable in the United States.

The Committee expressed the opinion that the residence restriction should be removed and the full bonus paid to all pensioners, wherever resident.

The *foot-note* to *Schedule A* continued the provision that when a disability becomes so reduced as to come within classes 19 and 20 the pensioner will be offered a lump sum in final payment. Should he accept this offer, all payments of pension made subsequent to the time at which an award of fourteen per cent or under, was made, shall be deducted from the amount of final payment.

## MATTERS CONSIDERED BY THE 1921 SPECIAL PARLIAMENTARY COMMITTEE ON PENSIONS AND RE-ESTABLISHMENT BUT IN CONNECTION WITH WHICH LEGISLATION WAS NOT ENACTED

### PENSIONS ON ACCOUNT OF OLD AGE DISABILITY

This subject was pressed more strongly than in previous years, and the Committee was of the opinion that it would shortly be necessary to give serious consideration to the question of pensioning soldiers suffering from no pensionable disability who, through age, or infirmity, are unable to care for themselves.

A classification of disability pensioners according to age as at March 31, 1922, will be found in Appendix "B."

### BLINDED VETERANS

The Committee gave consideration to a recommendation that total disability pensions be awarded ex-members of the forces suffering from blindness, irrespective of whether such disability was attributable to service or not.



After enquiring into the policy of the Board in dealing with cases of blindness, the Committee considered that an amendment to the Act in this respect was unnecessary. The Board's policy is as follows:—

1. A man blind in one eye previous to enlistment, who saw service overseas, which caused blindness in the second eye, will receive a full disability pension.

2. A man blind in one eye as the result of service, who subsequently loses the sight in the other eye through some sympathetic trouble from the first eye, will receive a full disability pension.

3. A man with eyesight in both eyes previous to enlistment, who had overseas service, through which he lost the sight of one eye, and subsequently loses the sight in the other, from causes in no way related to service or to the injury to the first eye, will receive a seventy per cent pension.

4. A man with impaired vision in one eye prior to enlistment, whose service overseas causes blindness in the other eye, and who subsequently, from causes in no way related to his service, loses the sight of the defective eye, will receive pension at not less than seventy per cent. In some cases such as this and approximating more closely to example (1) above, he may receive pension at a higher rate. Such cases as these can, however, be decided only on their merits.

5. All of the above examples will, when totally blind, receive an additional allowance for helplessness.

#### WIDOWS' PENSIONS

The Committee gave earnest consideration to a suggestion that pension be paid to a widow who was married after the appearance of the disability resulting in her husband's death, provided marriage took place within six months of the pensioner's death. As the law now stands, a woman who marries a soldier after the appearance of the injury or disease which resulted in his death is not entitled to pension but the children may be entitled to pension at orphan rates. It was pointed out that this suggestion had been considered by former committees which did not recommend any material alteration, and that under the Returned Soldiers' Insurance Act a disabled man can protect his wife by taking out insurance.

The Committee made no recommendation in favour of this suggestion.

#### EXTENSION OF TIME LIMIT UNDER SECTION 33 (2)

The Committee gave consideration to a suggestion that the time limit of five years within which the widow and children of a pensioner in classes 1 to 5 may be awarded pension whether death be due to service or not, be deleted.

It was pointed out that the pensioning of dependents of pensioners in classes one to five, who died from any cause whatever, was done with the intention of continuing the principle of insurance, as on service, in favour of the high disability cases. As life insurance could be obtained under the Returned Soldiers' Insurance Act, the Committee was not in favour of adopting the suggestion.

#### REDUCTION ON ACCOUNT OF DISABILITIES EXISTING PRIOR TO ENLISTMENT

A suggestion was received by the Committee that no reduction be made from pension on account of disabilities which existed previous to a pensioner's enlistment, and that the nature of the military service should not be taken into consideration. Under the existing law no reduction is made in the case of a man who *reached a theatre of actual war*, unless such disability was wilfully concealed, was obvious, or was not of a nature to cause rejection from service, or was a congenital defect. Men suffering from tuberculosis on enlistment, who served three months in Canada without a breakdown, are also pensionable in full



with a maximum deduction of ten per cent only on account of disability pre-existing enlistment. They thus receive a ninety per cent pension. Men suffering from tuberculosis with less than three months' service are pensioned for any aggravation of this disability on service.

The Committee was unable to recommend a further amendment in this connection.

In Appendix "B" will be found a statement showing the country in which the various disabilities originated for which pension is being paid.

#### FINAL PAYMENTS

Following the recommendations of the 1920 Special Committee pensioners suffering from disabilities of between five and fourteen per cent inclusive were given the option of accepting a final payment in lieu of further payments. The 1921 Committee expressed doubt as to the wisdom of this legislation, and was opposed to its being further extended.

A statement showing the number of pensioners who have accepted final payments and the amounts paid will be found in Appendix "C."

#### ROUTINE WORK OF THE BOARD

##### DEPENDENTS' CASES

A general review of dependents' cases was carried out in the summer of 1921. As a result of this review it was found necessary to vary the awards in many cases in which the pensioners' circumstances had changed since the last review.

A statement showing the number of dependent pensions in force as at March 31, 1922, will be found in Appendix "E."

##### ORPHAN CHILDREN

The pensions of orphan and certain other children are in a large number of cases being administered by legal or other guardians approved by the Board. In Ontario the administration of such pensions is now mainly in the hands of the Soldiers' Aid Commission, under arrangements completed by the Board during the preceding fiscal year. These cases were reviewed to enable the Board to satisfy itself that the children were receiving proper care and the full benefit of the pensions awarded on their behalf. In some cases where it was found that, owing to the necessitous circumstances of the guardians, pension at ordinary rates was insufficient to maintain the children the Board authorized future payments of pension at orphan rates.

A review of cases coming within the purview of section 23 (1) of the Pension Act indicated the necessity of continuing pension beyond the age limit for children in several cases, and a number of such awards were authorized.

In Appendix "E" will be found a statement showing the number of orphan children in receipt of pension as at March 31, 1922.

##### MARRIED DISABILITY PENSIONERS

##### (PROCEDURE IN CASE OF SEPARATION)

Instances have occurred in which owing to domestic differences the pensioner and his wife have separated and under the authority conferred by section 31 (1) of the Pension Act the board in several of these cases has instructed that the additional pension for the wife and children be paid separately. In some



cases it was found necessary, owing to the husband's improvidence, to divert a portion of his personal pension towards the support of his wife and children. In other cases the additional pension for the wife has been cancelled on account of her unworthiness. When it is found impossible to make an equitable apportionment of the pension, it is the Board's policy to appoint an administrator.

#### PENSIONS TO DEPENDENTS OF MEMBERS OF ALLIED FORCES

Section 47 of the Pension Act provides that pension in the case of dependents of deceased members of Allied forces, who were domiciled and resident in Canada before the war, may be supplemented from Canadian funds. Awards in cases of this nature have been authorized to dependents of Belgian, French and Italian soldiers.

Under Appendix "F" will be found a statement showing the number of dependents of Allied forces whose pensions have been supplemented from Canadian funds.

#### PENSION ACTIVITIES DURING THE FISCAL YEAR ENDING MARCH 31, 1922

<i>Pensions Awarded—</i>		
Dependents.. . . .	807	\$ 385,682 00
Disabilities .. . . .	1,894	715,102 00
	2,701	\$1,100,784 00
<i>Pensions Discontinued—</i>		
Dependents.. . . .	667	\$ 358,537 00
Disabilities.. . . .	4,881	1,284,272 00
Final Payment.. . . .	4,737	484,315 00
	10,285	\$2,127,124 00
<i>Pensions Refused—</i>		
Dependents.. . . .	3	
Disabilities.. . . .	1,761	
	1,764	
<i>Allowances Added—</i>		
Children.. . . .	6,417	\$ 320,850 00
Wives.. . . .	3,611	348,714 27
	10,028	\$ 669,564 27
<i>Expiries—</i>		
Children, Disabilities.. . . .	1,446	\$ 72,300 00
Children, Dependents.. . . .	743	133,740 00
Children, Orphans.. . . .	77	27,720 00
	2,266	\$ 233,760 00
<i>Gratuities—</i>		
First and Final Payments.. . . .	253	\$ 23,350 00
<i>Results of Medical Re-examinations—</i>		
Increased.. . . .	4,550	
Decreased.. . . .	8,229	
Discontinued.. . . .	4,276	
Continued at same rate.. . . .	7,686	
Re-instated.. . . .	573	

#### AMALGAMATION WITH DEPARTMENT OF SOLDIERS' CIVIL RE-ESTABLISHMENT

By virtue of Orders in Council P.C. 1187 and 2722 the head office organization of the Board was amalgamated with the head office organization of the Department of Soldiers' Civil Re-establishment. These Orders in Council are as follows:—



## PRIVY COUNCIL, CANADA

P.C. 1187

*CERTIFIED COPY of a report of the Committee of the Privy Council, approved by His Excellency the Deputy Governor General on the 12th April, 1921:*

The Committee of the Privy Council have had before them a report, dated April 8, 1921, from the Acting Minister of Soldiers' Civil Re-establishment, submitting that by Order in Council, dated December 3, 1920 (P.C. 2936) authority was granted that,—

“The district or unit organization of the Board of Pension Commissioners for Canada be absorbed by the unit organization of the Department of Soldiers' Civil Re-establishment.”

The foregoing action has now been accomplished and numerous economies have been and are being effected, while the work of dealing with former members of the forces who have been pensioned and who require further medical treatment has been simplified.

The Minister states that this authority referred only to the district or unit organization of the Board of Pension Commissioners, not to its head office. It has been found since the outside amalgamation was effected, that closer co-ordination of the head office activities of the Department of Soldiers' Civil Re-establishment and the Board of Pension Commissioners is necessary and that not only would one administration eliminate duplication of activities, but many economies in staff reduction and consequently administrative expenditure, would result, provided that the offices are combined under one roof. Section 6 of the Pension Act, chapter 43 of the Statutes of Canada, 1919, provides as follows:—

“The Commission shall be attached to the Department of Soldiers' Civil Re-establishment or such other department as the Governor in Council may from time to time determine.”

Subsection 3 of section 5 of an Act to amend the Department of Soldiers' Civil Re-establishment Act, chapter 29 of the Statutes of Canada, 1919, provides as follows:—

“Nothing in this Act shall be deemed in any way to affect the powers or duties of the Board of Pension Commissioners for Canada or the Soldier Settlement Board.”

The Board of Pension Commissioners was formed by Order in Council (P.C. 1334) of June 3, 1916, after a Parliamentary Committee had taken evidence on the subject and had brought in a recommendation to Parliament. This Order in Council, with certain amendments, was incorporated in the Pension Act, 1919.

The appointment of the Board of Pension Commissioners as a separate entity from any Government department was intended as a safeguard against the introduction of outside pressure, political or otherwise in the granting, renewal and control of pensions. For the sake of general administration, the Commission was empowered to employ the necessary staff throughout Canada.

If the entire administration of the offices and staff of the Board of Pension Commissioners were taken over by the Department of Soldiers' Civil Re-establishment, this could not be deemed in any way to affect the powers or duties of the Board as these would remain the same as at present. Further, the members of the Board would have more time to devote to the specific duties with which, under the Act, they are charged.



With reference to the staff of the Board of Pension Commissioners, it is suggested that those who have been classified by the Civil Service Commission as permanent civil servants, should remain under such classification and be subject to the provisions of the Civil Service Regulations, while those who are employed as temporary civil servants, should be controlled by the Department of Soldiers' Civil Re-establishment in accordance with the Order in Council (P.C. 2491) of December 20, 1919.

The Returned Soldiers' Insurance Act, 1920, is now being administered by the Board of Pension Commissioners for Canada at its head office, while the branch office activities are being conducted by the Department of Soldiers' Civil Re-establishment. It would appear desirable that the whole of the administration, now conducted by the Board of Pension Commissioners for Canada should be absorbed by the Department of Soldiers' Civil Re-establishment.

The Minister therefore recommends:—

1. That the administration of the head office of the Board of Pension Commissioners for Canada be, as from the 1st April, 1921, transferred to the Department of Soldiers' Civil Re-establishment and absorbed by the head office organization of that department, provided that the Pension Commissioners shall continue to exercise full power and authority in dealing with the granting and renewal of and adjudication upon pensions;
2. That the present staff of the Board of Pension Commissioners be transferred to the Department of Soldiers' Civil Re-establishment subject to the condition that those who have been classified by the Civil Service Commission as permanent civil servants, shall remain under such classification and be subject to the provisions of the Civil Service Regulations, while those who are employed as temporary civil servants shall be considered as employed under the authority granted to the Department of Soldiers' Civil Re-establishment by the Order in Council (P.C. 2491) of December 20, 1919.

The Committee concur in the foregoing recommendations and submit the same for approval.

(Sgd.) RODOLPHE BOUDREAU,  
*Clerk of the Privy Council.*

PRIVY COUNCIL, CANADA

P.C. 2722

*CERTIFIED COPY of a Report of the Committee of the Privy Council, approved by His Excellency the Governor General on the 17th August, 1921.*

The Committee of the Privy Council have had before them a Report, dated July 27, 1921, from the Acting Minister of Soldiers' Civil Re-establishment, submitting that, for the reasons therein stated, it was provided by Order in Council P.C. 1187 of the 12th of April, 1921, as follows:—

"1. That the administration of the head office of the Board of Pension Commissioners for Canada be, as from the 1st April, 1921, transferred to the Department of Soldiers' Civil Re-establishment and absorbed by the head office organization of that department, provided that the Pension Commissioners shall continue to exercise full power and authority in dealing with the granting and renewal of and adjudication upon pensions:



"2. That the present staff of the Board of Pension Commissioners be transferred to the Department of Soldiers' Civil Re-establishment subject to the condition that those who have been classified by the Civil Service Commission as permanent civil servants, shall remain under such classification and be subject to the provisions of the Civil Service Regulations, while those who are employed as temporary civil servants shall be considered as employed under the authority granted to the Department of Soldiers' Civil Re-establishment by Order in Council (P.C. 2491) of December 20, 1919."

As it is considered desirable, more clearly to define the responsibilities and authority of the Board of Pension Commissioners and of the Department, the Minister recommends that the above-mentioned clauses, 1 and 2 of (P.C. 1187) be rescinded and that the following be substituted therefor:—

"1. That the staff and administration of the Head Office of the Board of Pension Commissioners for Canada (excepting such personal staff as may be retained by the Commissioners for the proper carrying out of their clerical and secretarial duties, and excepting such doctors as may be required in head office for the purpose of reviewing the recommendations of medical examiners and advising the Commissioners in connection therewith) be transferred to the Department of Soldiers' Civil Re-establishment and amalgamated with the head office organization of that department provided that The Board of Pension Commissioners shall, through the Department, lay down the policy to be followed in the administration of the provisions of the Pension Act and the Returned Soldiers' Insurance Act.

"2. That the present staff of the Board of Pension Commissioners be transferred to the Department of Soldiers' Civil Re-establishment subject to the condition that those who have been classified by the Civil Service Commission as permanent civil servants shall remain under such classification, be subject to the provisions of the Civil Service Regulations and on reduction of staff (provided they are deemed efficient) be given priority in retention of service, while those who are employed but have not become permanent shall be considered as employed under the authority granted to the Department of Soldiers' Civil Re-establishment by Order in Council P.C. 2491 of December 20, 1919."

The Committee concur in the foregoing recommendation and submit the same for approval.

(Sgd.) RODOLPHE BOUDREAU,  
*Clerk of the Privy Council.*



## APPENDIX "A"

COMPARATIVE STATEMENT showing pensions in force during the years 1918-1922

## DEPENDENTS

Year	Pensions in Force	No.	Liability
			\$ cts.
1918.....		10,488	4,168,602 00
1919.....		16,753	9,593,055 50
1920.....		17,823	10,841,169 50
1921.....		19,209	12,954,140 54
1922.....		19,606	12,687,237 00

## DISABILITIES

1918.....	15,335	3,105,125 55
1919.....	42,932	7,470,729 02
1920.....	69,203	14,335,118 41
1921.....	51,452	18,230,697 16
1922.....	45,133	17,991,535 00

Year ending March 31—	Totals	
1918.....	25,823	7,273,727 55
1919.....	59,685	17,063,784 52
1920.....	87,026	25,176,287 91
1921.....	70,661	31,184,837 70
1922.....	64,739	30,678,772 00

STATEMENT showing the total number of persons in receipt of benefits under the Pension Act, as at March 31, 1922

Disability pensioners.....	45,130
Disability pensioners' wives.....	26,630
Disability pensioners' children.....	37,880
Disability pensioners' other relatives.....	772
Dependent pensioners, all classes.....	19,606
Dependent pensioners' children.....	16,374
Dependent pensioners, other relatives.....	476
Total.....	146,841

Fenian Raid, 1866.....	2
Pensioned under 1901 Pension Act.....	619
Pensioned under 1885 and general.....	98
British Supplementary pensions.....	294
French and Belgian Supplementary pensions.....	39
Italian Supplementary pensions.....	2
Total.....	147,895



STATEMENT showing the number of disability pensioners in the various classes  
as at March 31, 1922

Class of Pension being paid	Percentage of Disability	Percentage of Total	Number
20.....	5	4.3	1,929
19.....	10	10.5	4,719
18.....	15	17.7	8,010
17.....	20	17.2	7,750
16.....	25	9.4	4,249
15.....	30	6.4	2,883
14.....	35	2.3	1,047
13.....	40	7.5	3,401
12.....	45	1.2	539
11.....	50	6.1	2,738
10.....	55	0.4	190
9.....	60	3.4	1,516
8.....	65	1.9	848
7.....	70	1.6	714
6.....	75	2.6	1,171
5.....	80	1.6	729
4.....	85	0.2	92
3.....	90	0.3	155
2.....	95	.....	18
1.....	100	5.4	2,435
Total.....		100.00	45,133

### DISABILITY PENSIONERS

STATEMENT showing the various classes of disability for which pension is being  
paid (based on official nomenclature) as at March 31, 1922

	No.	Percentage
General diseases.....	1,126	2.5
Nervous system.....	3,490	7.7
Special senses.....	4,611	10.2
Circulatory system.....	5,105	11.3
Respiratory system.....	8,646	19.2
Digestive system.....	1,451	3.2
Urinary genital.....	1,431	3.2
Amputation disarticulation.....	4,255	9.4
Ankylosis.....	1,693	3.8
Fractures.....	8,624	19.1
Other conditions.....	4,701	10.4
Total.....	45,133	100.00



## APPENDIX "B"

## DISABILITY PENSIONERS as at March 31, 1922

## CONSOLIDATED STATEMENT OF RANK ON DISCHARGE FROM C.E.F.

Rank	Ex-Soldiers	Amount
		\$
Privates.....	38,069	15,136,777
Sergeants.....	4,052	1,594,341
Regimental Sergeant Majors.....	171	62,968
Warrant Officers.....	26	9,759
Lieutenants.....	1,489	569,543
Captains.....	741	322,558
Majors.....	336	159,680
Lt.-Cols.....	98	59,187
Colonels.....	9	8,354
Brig.-Gens.....	9	7,908
Total.....	45,000	17,931,075

Rank	Ex-Naval Men	Amount
		\$
Below Petty Officers.....	83	36,042
Petty Officers and Chief Petty Officers.....	30	13,171
Midshipman.....	1	924
Warrant Officers.....	16	7,698
Sub. Lieutenants.....	1	912
Lt. Commanders.....	1	189
Commanders.....	1	1,524
Total.....	133	60,460
Grand Total.....	45,133	17,991,535

## DISABILITY PENSIONERS as at March 31, 1922

## STATEMENT SHOWING COUNTRY WHERE PENSIONABLE DISABILITY ORIGINATED

Origin of Disability	Number of Men	Percentage	Gross Yearly Liability	Average Percentage of Disability
			\$	
France.....	37,985	84.17	15,120,387	32.8
England.....	4,595	10.18	1,810,519	31.4
Canada.....	2,317	5.13	971,270	34.6
Other Theatres of War.....	236	0.52	89,359	32.6
Total.....	45,133	.....	17,991,535	32.7



STATEMENT showing the ages of pensioners receiving disability pensions as at  
March 31, 1922

Age	Number	Age	Number	Age	Number
17.....	1	39.....	1,385	61.....	61
18.....	1	40.....	1,507	62.....	57
19.....	3	41.....	1,152	63.....	46
20.....	10	42.....	1,282	64.....	33
21.....	48	43.....	1,104	65.....	28
22.....	231	44.....	983	66.....	18
23.....	789	45.....	869	67.....	12
24.....	1,475	46.....	927	68.....	11
25.....	2,007	47.....	789	69.....	3
26.....	2,231	48.....	699	70.....	6
27.....	2,166	49.....	615	71.....	2
28.....	2,251	50.....	748	72.....	2
29.....	2,170	51.....	432	73.....	8
30.....	2,372	52.....	512	74.....	2
31.....	1,931	53.....	346	75.....	3
32.....	2,015	54.....	316	76.....	2
33.....	1,899	55.....	233	77.....	2
34.....	2,001	56.....	177	78.....	1
35.....	1,760	57.....	140	79.....	0
36.....	1,699	58.....	141	80.....	1
37.....	1,616	59.....	99	Not stated.....	1
38.....	1,623	60.....	79		
Total.....	30,299	Total.....	14,535	Total.....	299

Total Number..... 45,133  
Average Age..... 35.48 yrs.

## APPENDIX "C"

## FINAL PAYMENTS by agreement during the twelve months ending March 31, 1922

Number of pensioners.....	4,737
Yearly liability in respect to above pensioners.....	\$484,315 00
Allowances included in liability for:—	
Wives.....	2,418
Children.....	3,431
Mothers.....	25
Fathers.....	2
Parents (jointly).....	1
Total Amount paid out in final payments by agreement.....	\$2,033,080 41

## APPENDIX "D"

STATEMENT showing the number of dependents of disability pensioners for whom  
additional allowances are being paid as at March 31, 1922

Wives.....	26,600
Children.....	37,880
Mothers.....	654
Fathers.....	66
Parents.....	24
Grandparents.....	2
Orphans.....	1
Brothers and sisters.....	22
Others.....	3
Total.....	65,252



## BOARD OF PENSION COMMISSIONERS

DEPENDENTS  
WIDOWS WITH PENSIONABLE CHILDREN

Number in Family	Families	Total Children
1.....	2,520	2,520
2.....	1,684	3,368
3.....	930	2,790
4.....	506	2,024
5.....	169	845
6.....	45	270
7.....	14	98
8.....	3	24
Total number of families.....	5,871	11,939
Number of widows with pensionable children.....		5,871
Number of widows without pensionable children.....		2,807
Total.....		8,678

Percentage of widows having pensionable children.....	67.65
Percentage of widows having no pensionable children.....	32.35

## DEPENDENT CHILDREN

Children only (Widows also on pension).....	11,939
" (Pensioned in own right).....	4,413
" (With other dependent pensioners).....	22
Total.....	16,374

## APPENDIX "E"

STATEMENT showing the number of dependent pensions in force and the yearly liability as at March 31, 1922

	Number of Pensions	Yearly Liability
		\$ cts.
Widows.....	8,678	8,186,761 00
Mothers.....	5,611	2,533,254 00
Fathers.....	1,096	366,429 00
(a) Orphans.....	622	334,230 00
Grandparents.....	47	22,490 00
Parents.....	1,066	487,788 00
(b) Brothers and sisters.....	99	27,948 00
(c) Orphan brothers and sisters.....	8	2,868 00
(d) Others.....	10	3,924 00
(e) Children (pensions only).....	2,369	721,545 00
Total.....	19,606	12,687,237 00

NOTE.—Included in the above are allowances for 16,374 children, made up as follows:—

Children only (Widows also on pension).....	11,939
" (Pensioned in own right).....	4,413
" (With other dependent pensioners).....	22
Total.....	16,374

Detail of (a), (b), (c), (d) and (e) above is as follows:—

(a) 622 Pensions represent 1,047 orphans	
(b) 99 " 139 brothers and sisters	
(c) 8 " 9 orphan brothers and sisters	
(d) 10 " 20 other relatives	
(e) 2,369 " 4,413 children	



## APPENDIX "F"

## MISCELLANEOUS STATISTICS for the twelve months ending March 31, 1922

## DEATHS

Disability pensioners.....	729
Wives of pensioners.....	163
Children of pensioners.....	288
Widows.....	44
Mothers.....	197
Fathers.....	142
Children of dependents.....	63
Grandparents.....	7
Orphans.....	9

## POST DISCHARGE DEATHS TO MARCH 31, 1922

Attributable to service.....	1,658
Not attributable to service.....	1,397
Total.....	<u>3,055</u>

## MARRIAGES

## FOR TWELVE MONTHS ENDING MARCH 31, 1922

Widows.....	626
Children.....	18
Mothers.....	24

Amount paid to Widows on Re-Marriage, \$456,224.

Two months, gratuity on award of pension under Clause 39 of the Pension Act, \$18,159.

## RESULT OF MEDICAL RE-EXAMINATION, DURING THE TWELVE MONTHS ENDING MARCH 31, 1922

	Pensions Increased	Pensions Decreased	Pensions Discontinued
April.....	406	602	261
May.....	438	518	250
June.....	532	919	306
July.....	471	905	224
August.....	278	473	191
September.....	328	530	165
October.....	365	683	577
November.....	395	899	641
December.....	287	614	426
January.....	311	669	301
February.....	329	668	612
March.....	410	749	322
Total.....	4,550	8,229	4,276



PENSIONS DISCONTINUED DURING THE TWELVE MONTHS ENDING MARCH 31, 1922,  
BY REASON OF CHILDREN REACHING THE PENSION AGE LIMIT FOR CHILDREN  
VIZ., 16 FOR BOYS AND 17 FOR GIRLS

Children of dependents.....	738
Orphans.....	77
Brothers and sisters.....	4
Children of disability pensioners.....	1,446

DISCONTINUED DURING 12 MONTHS ENDING MARCH 31, 1922

DEPENDENTS

Widows.....	68
Mothers.....	71
Fathers.....	23
Children of dependents.....	42
Orphans.....	8
Grandparents.....	1
Brothers and sisters.....	18

DISABILITIES

Pensioners.....	9,618
Wives.....	4,191
Children.....	6,100
Parents (jointly).....	2
Fathers.....	4
Mothers.....	53

MISCELLANEOUS PENSIONS AS AT MARCH 31, 1922

Fenian Raid, 1866.....	2
1885 and general.....	98
Pension Act, 1901.....	619
New Zealand Pensions (refunded).....	27
British Supplementary.....	294
French and Belgian Supplementary.....	39
Italian Supplementary.....	2
Total.....	1,081

DECORATIONS

D.C.M. Gratuities.....	1,202
V.C.....	14
M.C.....	12
M.C. with Bar.....	3
Straight Pensions.....	158
Total.....	1,389

STATEMENT SHOWING THE NUMBER OF PENSIONERS RESIDENT IN GREAT  
BRITAIN, UNITED STATES AND EACH PROVINCE OF CANADA—OTHER FOREIGN  
COUNTRIES ARE INCLUDED IN GREAT BRITAIN AND HEAD OFFICE (AS AT  
MARCH 31, 1922)

Place of Residence	Total		Disability Pensions		Dependent Pensions	
	%	No.	%	No.	%	No.
A. Quebec.....	7.7	5,018	7.7	3,484	7.8	1,534
B. Nova Scotia and Prince Edward Island.....	5.5	3,468	5.3	2,370	5.6	1,098
C. Eastern Ontario.....	4.7	3,076	4.6	2,100	5.0	976
D. Central Ontario.....	22.1	14,245	22.5	10,139	20.9	4,106
F. Western Ontario.....	6.1	3,954	6.6	2,995	4.9	959
G. Manitoba.....	8.8	5,770	9.8	4,402	7.0	1,368
H. Saskatchewan.....	5.6	3,675	6.7	3,025	3.3	650
I. Alberta.....	7.5	4,895	8.8	3,957	4.8	938
J. British Columbia.....	11.2	7,196	12.6	5,667	7.8	1,529
K. New Brunswick.....	3.0	1,954	3.0	1,367	3.0	587
M. Great Britain.....	11.7	7,552	6.5	2,939	23.5	4,613
U. United States.....	6.1	3,936	5.9	2,688	6.4	1,248
Total.....	100.00	64,739	100.00	45,133	100.00	19,606



STATEMENT SHOWING THE NUMBER OF CANADIAN PENSIONERS RESIDING IN  
OTHER COUNTRIES (AS AT MARCH 31, 1922)

Country	No. of Pensioners	Country	No. of Pensioners
Argentina.....	2	Malta.....	11
Australia.....	75	Mexico.....	8
Bahama Isles.....	1	Miscellaneous.....	9
Belgium.....	31	Montenegro.....	2
Brazil.....	3	Newfoundland.....	113
British Guiana.....	1	New Zealand.....	44
British E. Africa.....	2	Isle of Man.....	14
Bulgaria.....	1	Norway.....	10
B.W. Indies.....	68	Orkney Islands.....	6
Ceylon Isles.....	1	Poland.....	3
Channel Isles.....	19	Russia.....	10
China.....	12	Serbia.....	3
Cuba.....	4	Shetland Islands.....	8
Denmark.....	9	Sicily.....	2
Egypt.....	4	South Africa.....	26
Finland.....	3	South America.....	20
France.....	47	Spain.....	2
Greece.....	6	Straits Settlements.....	2
Hawaiian Isles.....	8	Sweden.....	11
Holland.....	4	Switzerland.....	5
Iceland.....	3	Turkey.....	1
India.....	11		
Isle of Wight.....	20		
Italy.....	19		
Japan.....	26		
		Total.....	690























A1  
A 21  
P 56

Statistical  
Publications

REPORT

OF THE

BOARD OF  
PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1923

1922/23



OTTAWA

F. A. ACLAND

PRINTER TO THE KING'S MOST EXCELLENT MAJESTY

1923

Price, 5 cents.







REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS  
FOR  
CANADA  
FOR THE  
YEAR ENDING MARCH 31, 1923



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1923



## THE BOARD OF PENSION COMMISSIONERS FOR CANADA

Lieut.-Colonel J. T. C. THOMPSON, KC., D.S.O., *Chairman.*

Colonel E. G. DAVIS, C.M.G., M.D., F.A.C.S., *Commissioner.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. A. W. PATON,  
*Secretary.*



## CONTENTS

	PAGE
Amendments to the Pension Act, 1919, under Chapter 38, 12-13, George V.....	5
Attributability and Estimation of Disability.....	7
Beneficiaries Under the Pension Act—Statement Showing Total Number of, as at March 31, 1923..	24
Classification of Disability Pensions under Schedule A. of Pension Act as at March 31, 1923.....	21
Comparative Statement Showing Pensions in Force and Liability therefor during years 1918-1923..	19
Dependent Pensions—Statement showing number and yearly liability of, as at March 31, 1923.....	21
Dependents of Disability Pensioners—Statement showing number on whose account allowances are being paid as at March 31, 1923.....	19
Deserted Wives of Pensioners—Pensions to.....	8
Disability Pensions—Statement showing number of, as at March 31, 1923. (Grouped under Medical Nomenclature).....	20
Disability Pensioners—Statement showing the rank held at time of Discharge from the Service....	19
Domiciliary detail of pensioners as at March 31, 1923—Statement giving.....	23
Incurrence of Disability—Statement showing the Country in which Pensioners incurred their pen- sionable disabilities.....	20
Introductory Letter.....	4
Medical Board of Appeal—Constitution of.....	7
Miscellaneous Pensions—Statement showing number in force as at March 31, 1923.....	22
Miscellaneous Statistics for the fiscal year ending March 31, 1923.....	25
Pension Activities during the Fiscal Year ending March 31, 1923—Statement of.....	24
Pension Expenditure—Statement of, for fiscal year ending March 31, 1923.....	18
Pensions in respect of persons injured or killed while flying in the Public Service.....	18
Pensions Awarded in Error.....	9
Pensioners Residing in other Countries—Statement showing the number of, as at March 31, 1923.	23
Permanent Pensions in Force as at March 31, 1923—Statement showing number of.....	20
Royal Commission on Pensions and Re-establishment—Appointment and findings of.....	10
Tuberculosis—Special Procedure in connection with.....	9
Widows—Statement showing number with Pensionable Children, as at March 31, 1923.....	22
Widowed Mothers—Recommendations concerning.....	10

## APPENDICES

Order in Council P.C. 1526, dated July 22, 1922. Authority under which the Minister of Soldiers' Civil Re-establishment may appoint a Board of Appeal in respect to pensions and medical treatment.....	28-31
Order in Council P.C. 1525, dated July 22, 1922, Appointment of Royal Commission in respect to Pensions and Re-establishment.....	32-34
Order in Council P.C. 2187, dated October 20, 1922. Authority under which the Board of Pension Commissioners may consider, award, pay, administer and deal with claims for compensation to or in respect of persons killed or injured while flying in the Public Service of Canada.....	35-36



**INTRODUCTORY LETTER**  
TO REPORT OF THE  
**BOARD OF PENSION COMMISSIONERS FOR CANADA**

---

The Honourable H. S. BELAND, M.D., M.P., Minister of Soldiers'  
Civil Re-establishment, Ottawa.

SIR,—Pursuant to the provisions of Section 6 (3) of the Pension Act, 1919 I have the honour to submit a report of the work of the Board of Pension Commissioners for the fiscal year ending March 31, 1923.

Since the submission of the Board's last report the Pension Act has been amended by Chapter 38 of 12-13 George V, effective September 1, 1922. A résumé of the amendments with explanatory notes will be found elsewhere in the report.

The total number of persons now in receipt of benefits under the Pension Act is 146,373. Included in this total are 43,263 disability pensioners and 19,794 dependents of deceased soldiers.

The total pension liability for the period under review is \$30,421,766 as against \$30,678,772 for the preceding fiscal year, from which it will be seen that the liability is remaining practically stationary.

Recommendations made by the 1922 Parliamentary Committee on Pension and Re-establishment have been given effect to by the Board in all cases affecting coming under review.

The appointment of a Royal Commission under Order in Council P.C. 1522 to investigate charges against the Board made by officials of the Great War Veterans' Association entailed a considerable amount of extra work and necessitated the absence of various officials from their duties to present evidence before the Commission. The Chairman of the Board was in frequent attendance and the secretary appeared at all sittings of the Commission. Concomitantly a large number of individual cases were referred to the Board for further consideration thus greatly increasing the normal volume of work.

Action which may be necessary in giving effect to recommendations of the Royal Commission will be taken following legislative authority and provision therefor.

Detailed information with regard to the Board's activities and the expenditure in connection therewith appears on pages 18 to 27 of the report.

I have the honour to be, sir,

Your obedient servant,

J. PATON,  
*Secretary.*

OTTAWA, June 8, 1923.



**REPORT**  
OF THE  
**BOARD OF PENSION COMMISSIONERS**

The amendments to the Pension Act of 1919 by Chapter 38 of 12-13 George, effective September 1, 1922, are as follows:—

**AMENDMENTS**

SECTION 2 was amended by adding thereto the following:—

“(p) ‘Widowed mother’ may, in the discretion of the Commission, include a mother deserted by her husband when the circumstances of the case are, in the opinion of the Commission, such as would entitle her to a pension.”

The effect of this amendment makes the beneficial clauses of the Pension Act governing widowed mothers effective as regards deserted mothers when in the Board's opinion such action is advisable. The number of cases affected by this amendment is small and the actual liability incurred cannot be ascertained.

SECTION 11 was amended to read as follows:—

“Any disability from which a member of the forces who served in an actual theatre of the Great War was suffering at the time of his discharge, shall for pension purposes be deemed to be attributable to or to have been incurred or aggravated during his military service, unless and until it be established by the Commission that the disability was not attributable to or incurred or aggravated during such service.”

The effect of this amendment is to give the force of law to what has been the Board's practice in the past, viz., that when a man has served in France or other theatre of war he shall be pensionable for any disability on discharge unless the Board can establish that such disability has not been incurred or aggravated during his period of service.

SECTION 13 was amended to read as follows:—

“A pension shall not be awarded unless an application therefor has been made within three years,—

- (a) after the date of the death in respect of which pension is claimed; or
- (b) after the date upon which the applicant has fallen into a dependent condition; or
- (c) after the date upon which the applicant was retired or discharged from the forces; or
- (d) after the declaration of peace;

Provided that the provision of subsection (d) as above shall not apply to an applicant claiming dependent's pension who was not resident in Canada at the date of the soldier's death and has not continuously resided therein.”

The effect of inserting the word “or” between sections (a) and (b) is to give to dependent applicants for pension who have been resident in Canada at the time of the soldier's death the same time limit for application as had previously



been afforded to disability pensioners, viz., three years after the declaration of peace, or in other words up to August 31, 1924.

The yearly liability under this heading was estimated at \$10,000.

SECTION 21, subsection (1) was amended to read as follows:—

“Pensions shall be payable monthly at the end of each month. Provided that pensions for disabilities of less than twenty per cent extent shall be paid at the pensioner's option semi-annually at the end of the months of March and September in each year.”

The change in this subsection is the substitution of the words “March and September” for “May and November”. The effect is to make semi-annual payments correspond with the commencement of the fiscal year and a period of six months thereafter. It was found that unnecessary accounting was involved owing to the discrepancies between these dates.

SECTION 23 was amended by the addition of two subsections (6) and (7) as follows:—

“Subsection 6.” “When a member of the forces in receipt of pension dies under conditions which do not entitle his dependents to pension, a bonus equivalent to such additional pension for one year at the rate being paid at the time of death shall be paid by the Commission for the benefit of the child or children to such person as the Commissioners may direct.”

The effect of this amendment is to assist the children of a pensioner who has died as the result of a disability not attributable to his military service. The dependents are not eligible to receive pension and the bonus authorized will materially benefit the children at a time when in most cases it is urgently required.

The yearly liability under this heading was estimated at \$20,000.

“Subsection 7.” “On the death of the wife of a pensioner pensionable on account of a disability the additional pension for a married member of the forces may, in the discretion of the Commission, be continued to him for so long as there are minor children of pensionable age provided there exists a daughter or other person competent to assume, and who does assume, the household duties and care of the children.”

The effect of this amendment is to place the person who may assume household duties instead of the deceased wife of the pensioner, on a similar footing in regard to pension as the deceased wife. The pension in force at the time of death will, therefore, not be reduced in those cases coming within the provisions of this amendment.

The yearly liability under this heading was estimated at \$100,000.

SCHEDULES A and B:—

“The footnotes to Schedules A and B of the said Act dealing with bonus payments, as enacted by chapter forty-five of the statutes of 1921 are amended by inserting after the figures ‘1921’ the following: ‘and during the years commencing the first day of September, 1922 and 1923’.”



# MATTERS DISCUSSED BY THE PARLIAMENTARY COMMITTEE AND RECOMMENDATIONS THEREON NOT REQUIRING LEGISLA- TIVE AUTHORITY OF PARLIAMENT

## MEDICAL BOARD OF APPEAL—CONSTITUTION OF

Representations were made to the Special Parliamentary Committee on Pensions and Re-establishment which sat during the 1922 session of Parliament indicating the advisability of constituting a Medical Board of Appeal independent of the Board of Pension Commissioners or the Department of Soldiers' Civil Re-establishment to which dissatisfied applicants for pension or treatment might appeal from decisions of the Board of Pension Commissioners in respect of pension or the Department of Soldiers' Civil Re-establishment in respect of treatment.

The Committee considered that the extent and nature of the complaints received did not justify the constitution of a Board to deal with appeals in general, and expressed the opinion that were such a Board constituted the great majority of the decisions in question appealed from would be confirmed. The Committee, however, was of opinion that the constitution of a Board of Appeal was advisable for the purpose of hearing limited appeals and recommended accordingly. In recommending an Appeal Board the Committee stated that it did not wish it to be understood that it was dissatisfied with the procedure followed by the Board of Pension Commissioners, as such was not the case. The Committee considered that the procedure adopted by the Pension Board was equitable, but that it was very natural in matters which do come before the Board for decision that in some cases differences of opinion may arise between an applicant for pension and the decision of the Board itself and that the same difference of opinion might exist in any other phase relating to medical or legal knowledge. The Committee's recommendation was given effect to by Order in Council P.C. 1526, July 22, 1922, which will be found in Appendix I.

## ATTRIBUTABILITY AND ESTIMATION OF DISABILITY

A large amount of evidence was placed before the Committee with reference to the question of attributability and estimation of disability. Representations were made to the effect that the term "attributability" be defined by legislation, and that more set rules be laid down to govern the Board's medical advisers in their opinion thereon, or in estimating the extent of disability. The Committee found that the weight of opinion tended to show that decisions, where any doubt existed, were given in favour of the applicant, and expressed the opinion that if legislation were enacted strictly defining the manner in which attributability should be decided, or disability estimated, the medical authorities in deciding on these questions would be limited to the definitions thus proposed and would be prevented from giving the benefit of the doubt, where such existed, in favour of the applicant. The Committee, therefore, considered it unwise to attempt legislation to define the term "attributability" or the method in which disability should be fixed, preferring that these matters be allowed to rest on medical advice and estimation.

The Committee, however, invited the attention of the officials of the Board particularly to these matters especially with regard to the continuation of the practice of giving the benefit of the doubt wherever possible.

The experience of the Board in connection with this matter is that decisions in regard to attributability and the estimation of disability have become increasingly difficult concurrently with the passing of time since the cessation of hostilities.



Pensions are based upon disabilities caused by injury or disease, and it was thought that when the claims of all ex-soldiers suffering from disabilities at the time of discharge had been considered and their pensionability, or otherwise decided, the duties of the Board would become less arduous. Time has proved that this conclusion was erroneous and that many more unforeseen difficulties are arising than have been hitherto encountered.

Soldiers who had no disability at the time of discharge have since contracted diseases and applications are being received from hundreds of these ex-soldiers asserting that their present conditions are related to military service. Others have died leaving their dependents (often a widow with small children) penniless, and these dependents, with the help of their friends, endeavour to establish a relationship between the condition which caused the death of the ex-soldier and his military service.

Decisions in such cases are more or less medical and the responsibility of the medical advisers is very great, involving as it does matters of great importance to the disabled ex-soldier, or his penniless dependents. To grant pension in such cases would involve a principle which would create a precedent for thousands of other cases and develop ramifications which might wreck the pension system. Other countries have had similar experiences in this respect.

As time separates us from the Armistice it becomes more difficult for the soldier or his dependents to establish relationship between the condition causing disability or death, and military service, and more difficult for the Board and medical advisers to find such a relationship. The Board is inevitably placed in the position of having to give a large number of adverse decisions which possibly through ignorance of the principles upon which entitlement to pension is based, are bound to cause dissatisfaction amongst those affected. While carrying out its duties in a sympathetic manner the Board solicits the co-operation of all returned men and their dependents, and believes that it has the support of the large majority of returned soldiers, far-seeing citizens, and statesmen of the country.

#### PENSIONS TO DESERTED WIVES

The Committee received representations to the effect that in cases in which desertion of the family of a pensioner is brought to the Board's attention the latter should be given discretionary powers, after careful investigation, to continue the payment of pension to the wife and children. No provision is made in the Pension Act for the continuation of pension in such cases.

The Committee noted that such a demand presents great difficulties owing principally to the fact that the pension for a disability, carrying with it, as it does, provision for wife and children, is subject to revision and may be increased or reduced, as circumstances indicate, in accordance with the increase or decrease of disability suffered by the pensioner himself.

The Pension Act further provides for medical re-examination to determine such increase or decrease and where such examination is not carried out, owing to the fault of the pensioner, the pension, together with the additional pension on account of the wife and children, may be suspended. It is therefore, apparent that when a pensioner deserts his family the pension must be entirely suspended, thus resulting in hardship as against his wife and children.

The practice of the Board is that where desertion has taken place the full pension to which the disabled pensioner was entitled is continued for the benefit of his wife and children until the date set for his next medical re-examination. The pension then ceases, except where the disability is permanent or fixed, in which case the pension, together with the additional pension for the wife and children, provided the circumstances warrant, is paid to the wife for so long as it is known that the man is alive.



The Committee expressed itself as being entirely sympathetic and believed that where desertion does take place great hardship often results. It was, however, unable to see how legislation could be recommended to improve on the procedure of the Board as then in force. The Committee suggested, however, that in cases in which desertion has taken place, the Board should attempt, if possible, to at least make the disability fixed or fixable and continue to pay it as so fixed to the deserted wife and/or children for so long as the man is known to be alive.

It is further to be noted in this connection that when it is known that a pensioner dies subsequently, even after desertion, from a disability attributable to military service, the widow's pension fixed by law is, in any event, paid, provided she is otherwise eligible.

#### PENSIONS ON ACCOUNT OF TUBERCULOSIS

Consideration was given by the Parliamentary Committee to the question of pensions in respect of tuberculosis. An ex-soldier suffering from tuberculosis which has been active while in sanatorium and on discharge therefrom is classified as apparently arrested, or in a category indicating a more serious condition, is awarded pension at the rate of 100 per cent if the disease was incurred during active service or aggravated in a theatre of actual war. In the case of ex-soldiers who performed three or more months continuous service in Canada or England without breakdown and who were discharged from the Canadian Expeditionary Forces with active pulmonary tuberculosis which, though originating prior to enlistment, became aggravated and reactivated on active service, the condition is considered pensionable to the full extent of the disability less a deduction of 10 per cent.

Under ordinary pension practice pension is reducible as the pensioner's condition improves. Representations were made to the Committee that the pension awarded to ex-soldiers on account of tuberculosis should not be, in any event whatsoever, reduced with too great suddenness. The Committee accordingly recommended that reduction in pension awarded for tuberculosis be not made at any one time by more than 20 per cent. While the practice adopted by the Board in these cases was such as to prevent the reduction of pension with too great suddenness, it has been found in giving effect to the above recommendation that anomalies have been created in some instances; for example, in the case of an ex-soldier discharged from sanatorium and granted pension at the rate of 100 per cent, who is found on re-examination to be 75 per cent disabled, pension is continued at 80 per cent. Upon further examination he may be found to be only 25 per cent disabled, but it is necessary to continue pension at the rate of 80 per cent.

This preferential treatment is not accorded to pensioners suffering from other diseases.

#### PENSIONS AWARDED IN ERROR

Representations were made to the Committee that pensions awarded in error should not be discontinued because of any previous error of the Board in instances where abrupt cessation may cause hardship. The Committee noted that the British practice in this connection is that where entitlement has once been conceded, and it is later found through no fault of the pensioner that he was not entitled to pension, notice is given that the pension will cease in three months' time.

The Committee therefore recommended that the British practice be adopted, namely, that where a pension has been granted in error and through no misrepresentation or concealment on the part of the pensioner three months' notice be given before the pension is discontinued, such recommendation, however, not to be retroactive.



## PENSIONS TO WIDOWED MOTHERS

Recommendations were made to the Committee that the pension for a widowed mother of a member of the forces who has died during service should not be reduced on account of any income of which she may be in receipt and further, that such pension should be awarded as of right, irrespective of whether or not she had other children living.

The Committee expressed itself as approaching this subject with some hesitation in view of the fact that the House of Commons on the 1st May 1922, had passed a resolution in favour of the above recommendations. It expressed the opinion, however, after carefully considering the existing statute on this subject as set forth in section 34 of the Pension Act and the subsections thereof, that the law then in existence was equitable and should not be altered.

## ROYAL COMMISSION—APPOINTMENT OF

During the final stages of its sittings the Committee had communicated to it an accusation against the Board made by officials of the Great War Veterans' Association. This was made in the form of a telegram addressed to the various representatives of the Great War Veterans' Association throughout Canada and reads as follows:—

"Following recent disclosures surrounding Parliamentary inquiry we openly charge Pension Board with contemptible and cold-blooded conspiracy to deprive ex-service men of rights previously granted by Parliament. There has been deliberate concealment, secret regulations, pensions and insurance in direct violation intention of Parliament and deliberate attempt to disguise facts before present Parliamentary Committee. This is culmination unsympathetic policy of increasing severity during recent months. Chairman Committee has consented to reopen question impressed by generally expressed indignation. This plot challenges basic rights ex-service men nullifies in principle established privileges and frustrates further re-establishment effort required."

The Committee was of opinion that the charges contained in the telegram were of a nature sufficiently serious to warrant investigation by a Royal Commission and made recommendation to Parliament accordingly. The recommendation was approved by Parliament and a Commission, consisting of three members, was appointed to investigate the charges in question. The Order in Council appointing the Commission will be found in Appendix II.

The Royal Commission organized and held public sittings in Ottawa for twenty-nine days during the months of August, September, October and November, 1922.

The Board was represented by its own counsel and various members of the staff were called before the Commission to give evidence.

The Royal Commission's Report on the first part of its investigation relating to Pensions and Insurance was completed in the month of February and the following are the Commission's conclusions relating to pension matters:—

"The Commission has attempted to sum up, under the individual headings into which this report is divided, its conclusions on the subject matters dealt with. The facts and the surrounding circumstances are too numerous and involved to make it possible to summarize them adequately without repeating a large portion of what has already been said.

The Commission therefore refers to recapitulations and conclusions to be found under the parts of this report referring to:—



Complaints *re* Section 11 of the Pension Act (Part Two).

Complaints *re* Section 25 (3) of the Pension Act (Part Three).

Complaints *re* Returned Soldiers' Insurance Act (Part Four).

Complaints *re* General Attitude and Policy of Administration (Part Five).

It is now proposed to state the circumstances under which the telegram forming the subject of this investigation was published and to sum up briefly, and subject to the foregoing references, the various matters referred to in the telegram.

For some years it had been the practice of the House of Commons to appoint each Session a Special Parliamentary Committee to deal with matters of Pensions and Re-establishment. Mr. C. G. MacNeil, Secretary of the Dominion Command of the G.W.V.A., had been accorded the privilege of attending the sittings of these Committees and of giving evidence, submitting suggestions, and in some cases asking questions. The subjects discussed had particularly to do with legislation (either original or by way of amendments), concerning matters affecting ex-service men and their dependents. Pensions legislation was generally proposed by the Pensions Board and it was the practice in connection with all matters affecting Pensions, to have members of the Pensions Board and their representatives before the Committee to give evidence as to existing laws and to explain the effect of proposed further legislation. Mr. MacNeil had been before the Special Parliamentary Committees of 1919 and 1920 and 1921 and had heard the statements made and explanations given respecting the legislation referred to in foregoing parts of this report.

Mr. MacNeil appeared before the 1922 Committee as the official representative and chairman of the Legislative Committee of the Dominion Veterans' Alliance, which included six organizations, viz., Great War Veterans' Association of Canada, Army and Navy Veterans of Canada, Tubercular Veterans' Association, Grand Army of United Veterans, Canadian Legion, and Imperial Veterans of Canada.

The G.W.V.A. had carried on for several years the work of assisting ex-service men in presenting and advocating their claims for pension. A clean sweep campaign had been instituted by this organization in the autumn of 1921 with the object of endeavouring to secure final and favourable adjustment of all deserving cases. Thousands of claims had been dealt with by Mr. MacNeil and he was familiar, from the correspondence in these cases, with the practice of the Pensions Board so far as it was shown in the disposition of these applications.

In the latter half of 1921 and during the early months of 1922, complaints from applicants greatly increased, and Mr. MacNeil became convinced that greater severity was being exercised by the Pensions Board. Cases were presented to the Pensions Board with the object of securing definite rulings in order to ascertain the principles which were being put in force.

It was found that a requirement was being made that a certain class of ex-service men and their dependents must show that the disability or death as to which claim was made was "attributable to service" and not simply "incurred during service". The full circumstances respecting this are set out in Part Two of this report.

It was also found that what was considered to be a new practice had been inaugurated respecting the pension of a man who served in France and who had a disability on enlistment. The practice as understood by the G.W.V.A., and as set out in an annotation on the Act prepared and distributed by the Pensions Board, was that if a man served in France, he was pensionable for any disability he had on discharge, unless it could be shown that he had a disability on enlistment which was then obvious to a layman, was congenital, or had been wilfully concealed. The alleged new practice required that, before such a man was pensionable, he must show that his pre-enlistment disability had increased



during service and further if, after being pensioned, his disability was reduced so that it was no greater than on enlistment, his whole pension was cut off.

So far as Mr. MacNeil knew there were no written or definite regulations affecting any of these changes, and his knowledge of them came through his close touch with various individual cases which came to him for adjustment. These indicated to him not simply special rulings in individual cases, but that there was some underlying radical change in policy the extent and exact character of which he was unable to ascertain.

Mr. MacNeil had conferences in March or April, 1922, with the Pensions Board, and some of the Assistant Medical Advisers, trying to get some definite idea of what was taking place in regard to what he considered was a new practice, but he says that the information he got was very uncertain and indefinite and not altogether consistent.

Mr. MacNeil brought these matters to the attention of the 1922 Parliamentary Committee during April and May, 1922. Some time in May, he received through the mail a document purporting to be a Minute of the Pensions Board passed September 29, 1921, which dealt specifically with the question of pre-enlistment disability and laid down definitely and unequivocally the alleged new practice above referred to. This was the first definite evidence he had that this practice had the official sanction of and was in pursuance of a written and considered regulation of the Board. The Minute had been sent to one of the units as authority from headquarters for a ruling made in an individual case, that, since the man's disability had been reduced to a percentage as low as that of his disability on enlistment, pension was cut off. Mr. MacNeil knew of the general medical opinion that it was practically impossible to separate the increase on service from the disability itself, and the practice, as he understood it, had been to pension so long as any disability remained.

Mr. MacNeil considered this Minute, which had been made nearly eight months previously but had never been mentioned to him, as confirmatory of his suspicions that changes were being made clandestinely. He brought his fears to the attention of the Chairman of the Special Parliamentary Committee of 1922, Mr. Marler, M.P., who assiduously endeavoured to bring about a better understanding on the situation and arranged conferences between Mr. MacNeil and the representatives of the Pensions Board.

At these conferences, Mr. MacNeil did not disclose that he knew of the existence of the Minute of September 29, 1921, and although the matter which was dealt with in that Minute was one of the principal subjects of discussion, no mention of the Minute was made by the Pensions Board representatives.

On June 12, 1922, Mr. MacNeil sent a copy of the Minute to Mr. Marler with the following letter:—

June 12, 1922.

HERBERT MARLER, Esq., M.P.,  
Chairman, Special Committee on Pensions,  
Insurance and Re-establishment,  
House of Commons, Ottawa.

SIR,—I beg to direct your attention to the attached copy of circular recently issued by the Board of Pension Commissioners dealing with the question of pre-enlistment disabilities, etc., and promulgating regulations discussing a change of policy.

I am requested by this Association to most vigorously protest the change of policy indicated. I have already demonstrated before the sub-committee on Pensions the distressing effect of any such policy. We earnestly hope that the Committee will not lend its sanction to anything which will deprive ex-service men of benefit already provided.



I have consulted, by telegraph with all the Provincial Commands of this Association and there is general unanimity of opinion that the action of the Pension Board will constitute a grave injustice to a large number of those already accepted as pensioners. Beyond a doubt it is a distinct breach of contract and will be so regarded by all units of organized ex-service men.

There may be difficulties in the way of consideration of further re-establishment benefits. Surely, however, there is no justification for a reduction of this nature.

I am, sir,

Yours faithfully,

C. G. MACNEIL.

A copy of both letter and Minute was also sent to all the members of the Committee. Mr. MacNeil had already brought to the attention of the Committee the effect of what he considered to be a change of policy in this regard, as evidenced by the individual cases which had come to his attention.

On receipt of the above letter, Mr. Marler immediately arranged and attended a conference between Mr. MacNeil and the Chief Medical Adviser and the Secretary of the Pensions Board, at which the Pensions Board officials maintained that the ruling contained in the circular was only declaratory of what had always been the practice; this Mr. MacNeil as positively controverted. No understanding was arrived at, and Mr. Marler's good offices were again put forward and a conference between Mr. MacNeil and the Chairman of the Pensions Board was arranged for the evening of June 12.

At this conference, the Chairman of the Pensions Board took the positive stand that the ruling in the Minute was simply a crystallization of the continuous practice of the Pensions Board, and on Mr. MacNeil referring to what had been stated before the Parliamentary Committees as to the intention in this respect, the Chairman intimated very emphatically, Mr. MacNeil says defiantly, that he had no concern whatever with what had taken place before the Parliamentary Committees. Mr. MacNeil then had positive knowledge of at least three actual cases in which the ruling had been directly applied, although he had a verbal statement from the Chief Medical Adviser that the ruling was to all intents and purposes ineffectual because there would practically never be a case in which it could be possible medically to say, so long as a disability remained, that the portion of the disability accruing on service had disappeared.

On June 14, 1922, Mr. MacNeil reported by letter to Mr. Marler the unsatisfactory result of his interview with the Chairman of the Pensions Board. He set out at length his contentions as to what he considered to be a breach of faith on the part of the Pensions Board in, as he alleged, failing to regard the assurances which had been given before the Parliamentary Committees both as to C.E.F. men and their dependents having to prove "attributability to service" instead of simply that the disability or death was "incurred during service," and also as to the matters referred to in the Minute of September 29, 1921. Mr. MacNeil also forwarded a memorandum setting out quotations from records of Parliamentary Committees showing what had been said and represented as to the application and effect of these provisions of the Statute.

A further endeavour was made by Mr. Marler in a conference between the representatives of the Pensions Board and himself but nothing resulted.

Mr. MacNeil reported from time to time to those of whom he was the representative, advising them of the discovery of the Minute of September 29, 1921, and of the efforts he was making. He was apparently convinced that his endeavours of previous sessions to obtain and maintain measures in the interests of the returned men were being rendered nugatory by the undisclosed rulings of the Pensions Board, and in view of the urgency because the Committee was



to present its report to the House the next day, Mr. MacNeil believed his only hope of redress lay in immediate and widespread publicity and sent the telegram the subject of the investigation.

The telegram was published on June 15, 1922. Immediately Mr. Marley arranged a further meeting of the Special Parliamentary Committee for the evening of June 16, at which an inquiry was held into the matters referred to in the telegram. Mr. MacNeil was recalled and gave an explanation. Officials and members of the Pensions Board were also called. Subsequently the Committee made the recommendation that the matter be investigated by a Commission.

The mass of information brought out in this necessarily brief but searchingly conducted preliminary inquiry, as well as the exhaustive reports and proceedings of this and previous Parliamentary Committees, has furnished solid ground work for this investigation and report.

It remains to indicate, without detail or qualifying considerations, only the most salient facts and conclusions respecting the various matters mentioned in the telegram. This is subject to reference to the foregoing parts of the report without which an incomplete and possibly erroneous impression might be created.

Mr. MacNeil explained to the Parliamentary Committee, and to this Commission that his idea of "plot" and "conspiracy" was "concurrent action" by the Pensions Board and the Assistant Medical Advisers at Headquarters in making rulings not made public, which adversely affected the rights of ex-service men. The expressions must, however, be taken as they would be understood by the public who read them, and the Commission considers that the words "contemptible," "conspiracy," "deliberate" and "plot" clearly impute dishonesty of purpose and improper motives.

It was admitted in the argument on behalf of the G.W.V.A. that it had no evidence that the Pensions Board plotted or schemed, in the invidious sense, to bring about the conditions complained of, but it was contended that the circumstances then known to Mr. MacNeil justified him in reaching the conclusion he did. The G.W.V.A., in argument, claimed that a "reckless disregard" of rights or a "supreme indifference" had been shown. But even if these elements had been present, while they might have constituted culpable and gross negligence, they would not support the imputation in the telegram which went much further and would be taken by the public as charging the Pensions Board with deliberate positive action designedly intended to defraud ex-service men and their dependents.

As already stated in the introduction to this report, the Commission concludes that the G.W.V.A. has failed to sustain the charges of conspiracy, plot and deliberation or other imputation of wrongful intent by the Pensions Board in dealing with the rights of ex-service men.

The claim that ex-service men have been deprived of rights previously granted by Parliament is sustained. Reference is made to Part Two of this Report. Subject to this, and simply to indicate generally, and not exhaustively what is referred to, it can be said that the rights considered as coming under this category are those of certain men and certain dependents who, under section 11 of the 1919 Pension Act, were to be entitled to pension for disabilities or deaths "incurred during service" even though not "attributable to service." There are also certain features in the general administration and practice of the Pensions Board by which rights of ex-service men have been adversely affected and as to which reference is made to Part Five of this Report.

The claim in the telegram that "established privileges" have been nullified is justified, in the opinion of the Commission, by the circumstances hereinafter indicated. This term refers in brief to definite understandings as to what the



provisions of the statute meant and the way in which they would be applied. These understandings were in the nature of explanations and assurances given before Parliamentary Committees and in Parliament and recognized and acted on by the Pensions Board. Briefly, the legislation referred to is section 11 of the 1919 Pension Act and the amendments of 1920, the Returned Soldiers' Insurance Act, and section 25 (3) of the Pension Act. Something of the situation respecting each of these follows.

With respect to section 11 of the 1919 Act, the Pensions Board mistakenly assumed an interpretation which the Commission considers was not warranted by the statute, and which was also not in accordance with the explanation of the section made in the House of Commons. Following this assumption, it proposed and prompted the amendment of 1920 and represented that the rights of discharged C.E.F. men and their dependents would not be affected thereby; and when it was found that these rights were affected if the statute were construed strictly, the Pensions Board, exercising final and exclusive jurisdiction on the law and the facts, did not adopt a possible interpretation by which these rights would be preserved, nor did it adopt the alternative course of bringing the situation to the attention of those in authority for such remedial measures as might be indicated, but interpreted and applied the law strictly as it considered the terms of the statute justified, with the result that these rights were terminated. The effect has been that a substantial number of applicants—particularly dependents, have already been refused pension, and that similar cases will be refused as they come up in future. Reference is made to Part Two of this Report.

The action taken by the Pensions Board as to the interpretation of section 25 (3) respecting pre-enlistment disabilities was that, without any previous notice and without publicity, the Pensions Board passed and issued, on September 29, 1921, a Minute containing an interpretation of this section. The Minute, as a strict legal interpretation, was confirmed by an opinion subsequently given by the Department of Justice in June, 1922. This opinion further stated that in one instance the interpretation of the Pensions Board was more favourable to the applicant than the statute warranted. This interpretation however, excluded one class of applicants which had been clearly included in the explanation given by the Chairman of the Parliamentary Committee in the House of Commons at the time the Act was passed in 1919 and which had been as clearly included in the Annotations issued by the Pensions Board itself a short time later. These Annotations of 1919 were the only authoritative interpretation of the section up to September 29, 1921. In practice a further restriction is imposed on certain applicants who are not shut out under section 25 (3) by this interpretation. This interpretation is also the foundation of another ruling, contained in the same Minute, which further limited the rights of applicants. The effect of this latter ruling had to be cancelled by subsequent instructions. The Minute of September 29 makes it possible to shut out a substantial number of cases on medical findings. Reference is made to Part Three of this Report.

The statements made by the Pensions Board before Parliamentary Committees that the applicant is given the benefit of any reasonable doubt is not borne out in a substantial number of the hundred and odd cases presented before the Commission. Reference is made to Part Five of this Report. Further cases in evidence show that the term "obvious," in the exceptions to Section 25 (3), would in practice be construed by the Pensions Board as excluding a considerably larger class of cases than those indicated in the definition of this word as given by the Pensions Board before the Parliamentary Committees. Reference is made to Part Three of this Report.



Subject to what is said hereafter, the claim that there has been "deliberate concealment of secret regulations respecting Pensions and Insurance in direct violation of the intention of Parliament" is not sustained. The element of deliberation has already been negated. The word regulations is used in its broad sense as including declarations and rulings respecting principles and practice. In one sense, the regulations respecting the Returned Soldiers' Insurance Act and respecting Section 25 (3) of the Pension Act were secret, but not as implying wrongful concealment. In individual cases rulings were given based on the principles laid down in these regulations, but without reference to the existence of the regulations themselves. The "secrecy" consisted in: (a) giving no opportunity for representations to be made on behalf of the classes which would be affected by these regulations before they were decided on; (b) the making of these regulations and rulings without ensuring that there was a general and uniform understanding as to their meaning and application so that applicants could have accurate knowledge as to the principles on which cases were being dealt with; (c) not giving these regulations the prompt publicity which the Commission considers was essential under the circumstances, particularly in view of the fact that these regulations were refinements of, and limitations on, broad general principles of interpretation and practice to which general publicity had been given. All this tended to surround the administration of the Pension Act with an air of secretiveness and mystery which created misunderstanding and suspicion. As to these regulations being in "direct violation of the intention of Parliament" the Commission cannot find that, as matter of law, this is so as to Section 25 (3).

The evidence justifies the claim that the "policy" of the Pensions Board has been "unsympathetic" in the attitude which has been assumed as to the Pensions Board's function in strictly interpreting and applying the law, and in the gradual development of what might be characterized as encroachments on rights and benefits assumed to have been established by broad general declarations of principle and by practice. Reference is made to Parts Two, Three, and Four of this Report. Lack of sympathy is also illustrated in the requirements made of applicants in some of the cases presented, if they can be taken as indicative of the general policy pursued, and there is no evidence that they are exceptional instances of erroneous decisions. By sympathy, the Commission does not mean a sentimentality which may becloud judgment, but the exercise of that judgment which always keeps in mind the spirit as well as the letter of legislation of this nature. This has been further dealt with in Part Five of this Report, to which reference is made, where the attitude which the Commission considers to be required is indicated, and the functions of the Pensions Board, in addition to those of the usual judicial tribunal, are discussed.

The allegation that there was a "deliberate attempt" by the Pensions Board to "disguise facts before the Parliamentary Committee" is not sustained. Evidently, what took place in the Parliamentary Committee is confused with happenings in informal conferences where statements were made to the effect that the Minute of September 29, 1921, did not change the practice. But, in view of the variety of ideas as to what the former practice really was, if any existed, and of the opinion expressed (although as the Commission consider, erroneously) as to the negligible effect of the Minute, the Commission considers that the statements at these informal conferences were made in good faith. Reference is made to Part Five of this Report.

The claim that "basic rights" were challenged is only a repetition of claims which have already been dealt with.

The evidence sustains the claim of "increased severity" since the middle of the year 1921, but this does not necessarily involve "undue" severity, and increased caution was to be expected as the period between the end of the war and the application for pension increased. The evidence of increased severity



is mainly contained in the action by the Pensions Board in its strict interpretation of the Statute, in its disregard of the understanding under which the legislation was passed, all of which are discussed in Parts Two, Three and Four, and in connection with the matters referred to fully in Part Five of this Report.

While the imputations of bad faith, and the extreme language used in the telegram were, in the light of the evidence now available, not justified, the telegram was published after a cumulation of circumstances which might well have produced the conviction that a system of whittling away rights had been clandestinely inaugurated. The Commission believes that the telegram was published in good faith and as a last resort after a prolonged endeavour to have these rights and supposed established privileges maintained or restored.

On the other hand, the heavy responsibilities of the Pensions Board have already been referred to. It is obvious that it had nothing to gain by refusing pensions. It could have courted popularity and lightened its work by taking a less determined and zealous attitude, and following the line of least resistance. That the action taken was bona fide, and in the course of what it considered to be its duty, the Commission is satisfied. A ground for strong criticism, by the Commission, is that the Pensions Board gave undue prominence to the idea that this duty was (as expressed in its factum) that of a Trustee of Public Funds. This function was, after all, secondary to the duty of the Pensions Board as a Trustee of the rights and benefits which Canada intended for ex-service men and their dependents. While in some instances it was difficult to estimate the exact extent of these rights and benefits from the legislation itself, there were cogent indications which in the opinion of the Commission and for reasons already given the Pensions Board should not have disregarded.

Finally, to recapitulate the opinion of the Commission as to remedial measures:—

1. As to Section 11 of the Pension Act, the Commission is of the opinion that provision should be made:—

- (a) For payment of pensions to dependents of discharged C.E.F. men in cases of death occurring since September 1, 1920, but due to disabilities incurred during service. This class will automatically include dependent cases which have been deprived of pension because of the error in the date of the Declaration of Peace; and it is not to be overlooked that if death was due to a non-continuous war-time disability, and if the recommendation below as to "missing link cases" is accepted, then the dependents in "missing link cases" should be pensionable as well, and provision should be made accordingly.
- (b) For payment of pension in any genuine "missing link cases" which have been refused (provided they are not barred by section 13), and that a definite policy be laid down for the future in respect of these cases, based on a time limit (in medical opinion) within which it can be reasonably said that all disabilities connected with the service period must have shown themselves. It would appear that section 13 of the Act, which limits the time for application for pension, was passed for this purpose.

2. As to section 25 (3) of the Pension Act:—

- (a) In view of the doubt entertained by the Commission as to whether the interpretation contained in the Pensions Board's Minute of September 29, 1921 (requiring pensionability under section 11 before section 25 (3) is applicable), was in fact contemplated or intended at the time the statute was passed, the Commission considers that the effect of this interpretation should be brought to the attention of Parliament for such action as may be deemed advisable.



- (b) The Commission is further of the opinion that, in view of the circumstances hereinbefore set out as to the application of section B of the Minute of September 29, 1921, all cases within the provisions of section 25 (3) in which pension has been discontinued on the ground that aggravation or increase of disability on service has ceased or disappeared, should be reviewed and adjusted on the basis of the ruling contained in the general instruction of June 26, 1922.

All of the above is respectfully submitted."

J. L. RALSTON,  
Chairman.  
WALTER McKEOWN,  
Commissioner.  
A. E. DUBUC,  
Commissioner.

February, 1923.

NOTE.—(The conclusions of the Royal Commission on Insurance matters have been omitted in the foregoing.)

## PENSIONS IN RESPECT OF PERSONS INJURED OR KILLED WHILE FLYING IN THE PUBLIC SERVICE

Order in Council P.C. 2187, passed the 20th day of October, 1922, makes provision for the payment of pensions as outlined in the following extract therefrom:—

"If any person employed in the public service of Canada or employed under the direction of any department of the public service of Canada is killed or injured as a direct result of a flight undertaken in the course of duty in the public service of Canada, and in respect of which death or injury provision for the payment of compensation, gratuity or pension is not made by any Act of Parliament other than the Air Board Act, as amended, compensation will be paid in the same manner and to the same extent as provided for in the Pension Act, chapter 43, of the Statutes of 1919, and amendments thereto, in the case of a death or injury under similar circumstances of 'a member of the Forces' as defined in the said Act."

The full text of this Order in Council will be found in Appendix III.

## STATISTICS

STATEMENT showing pension expenditure during the fiscal year ending  
March 31, 1923

### European War:

Pensions.....	\$31,070,849 57
Gratuities.....	353,608 62
Final Payments by agreement.....	477,112 48
New Zealand pensions.....	2,658 99
Supplementary " —Imperials.....	60,065 52
" " French.....	41,118 57
" " Italian.....	1,414 73
Burial Grants.....	13,366 31
Total.....	\$32,025,194 79
Fenian Raid Pensions.....	632 50
Rebellion 1885 and General.....	41,755 39
Long Service, 1901 Pensions.....	560,639 23
Total.....	\$32,628,221 97



COMPARATIVE STATEMENT showing pensions in force under the Pension Act  
as at the end of the fiscal years 1918-23

Year ending March 31st.	Pensions in force	Liability
		\$ cts.
<i>Dependents:—</i>		
1918.....	10488	4,168,602 00
1919.....	16753	9,593,055 50
1920.....	17823	10,841,169 50
1921.....	19209	12,954,140 54
1922.....	19606	12,687,237 00
1923.....	19794	12,279,621 00
<i>Disabilities:—</i>		
1918.....	15335	3,105,125 55
1919.....	42932	7,470,729 02
1920.....	69203	14,335,118 41
1921.....	51452	18,230,697 16
1922.....	45133	17,991,535 00
1923.....	43263	18,142,145 00
<i>Totals:—</i>		
1918.....	25823	7,273,727 55
1919.....	59685	17,063,784 52
1920.....	87026	25,176,287 91
1921.....	70661	31,184,837 70
1922.....	64739	30,678,772 00
1923.....	63057	30,421,766 00

DISABILITY pensions in force as at March 31, 1923  
*Consolidated Statement by Rank on discharge from C.E.F.*

Rank	Ex-Soldiers	%	Amount	%
			\$ cts.	
Private.....	36509	84.39	15,306,619 00	84.37
Sergeant.....	3947	9.12	1,610,215 00	8.88
R.S.M.....	167	0.39	62,811 00	0.34
W. O.....	44	0.10	17,737 00	0.09
Lieutenant.....	1206	2.79	496,870 00	2.74
Captain.....	711	1.64	318,505 00	1.76
Major.....	327	0.76	159,142 00	0.88
Lt.-Col.....	105	0.24	67,239 00	0.37
Colonel.....	11	0.03	8,831 00	0.05
Brig.-General.....	8	0.02	8,508 00	0.04
Nurses—Lieut.....	226	0.52	85,368 00	0.47
“ Capt.....	2	.....	300 00	0.01
Total.....	43263	100	18,142,145 00	100

## DISABILITY PENSIONS

STATEMENT showing the number of dependents of disability pensioners on  
whose account allowances are being paid as at March 31, 1923

Wives.....	27,383
Children.....	40,000
Mothers.....	710
Fathers.....	65
Parents jointly.....	28
Grandparents.....	1
Orphans.....	1
Brothers and Sisters.....	15
Others.....	3
Total.....	68,206

Disability Pensioners receiving Helplessness Allowance in addition to Pension..... 249



## DISABILITY PENSIONS

STATEMENT showing the number of permanent disability pensions in force as at March 31, 1923

Resident in	Total No. of Pensions	No. of Pensions Permanent	Percentage of Pensions Permanent
Quebec.....	3,229	903	27.97
N.S. & P.E.I.....	2,213	606	27.38
East Ont.....	2,062	571	27.69
Central Ont.....	9,559	2,522	26.38
Western Ont.....	2,846	751	26.39
Manitoba.....	4,173	1,183	28.35
Saskatchewan.....	2,837	936	32.99
Alberta.....	3,673	972	26.46
Br. Columbia.....	5,410	1,333	24.64
New Brunswick.....	1,268	398	31.39
Gr. Britain.....	2,889	883	30.56
U. S. A.....	3,104	714	23.00
Total.....	43,263	11,772	27.21

NOTE:—

(Included in the totals for Great Britain and the U.S.A. is the number of pensioners residing in other countries, see pp. 23 and 24).

STATEMENT showing the number of disability pensions in force as at March 31, 1923, grouped under Medical Nomenclature

	Number	Percentage
General Diseases.....	765	1.77
Nervous System.....	3,384	7.82
Special Senses.....	4,517	10.44
Circulatory System.....	4,991	11.54
Respiratory System.....	8,814	20.37
Digestive System.....	1,298	3.00
Urinary & Genital.....	1,334	3.08
Amputations and Disarticulations.....	4,224	9.76
Ankylosis.....	1,740	4.02
Fractures.....	8,363	19.34
Other conditions.....	3,833	8.86
Total.....	43,263	100%

## DISABILITY PENSIONS

STATEMENT showing country where pensionable disability originated

Origin	Number	Percentage	Liability
France.....	36,822	85.12	\$15,412,762 00
England.....	4,122	9.52	1,711,299 00
Canada.....	2,095	4.84	924,735 00
Other Theatres of service.....	224	.52	93,349 00
Total.....	43,263	100%	\$18,142,145 00



## DISABILITY PENSIONS

STATEMENT showing the number of disability pensions, classified under Schedule "A" of the Pension Act, in force as at March 31, 1923

Class	Degree of Disability	Percentage of Total	Number
1.....	100	5.50	2,380
2.....	95	0.03	15
3.....	90	0.45	197
4.....	85	0.22	94
5.....	80	1.89	819
6.....	75	2.48	1,074
7.....	70	1.74	752
8.....	65	1.96	847
9.....	60	3.78	1,634
10.....	55	0.52	226
11.....	50	6.07	2,622
12.....	45	1.28	555
13.....	40	7.98	3,451
14.....	35	2.36	1,023
15.....	30	7.31	3,161
16.....	25	9.14	3,953
17.....	20	16.46	7,121
18.....	15	17.19	7,434
19.....	10	9.99	4,325
20.....	5	3.65	1,580
Total.....		100%	43,263

## DEPENDENT PENSIONS

STATEMENT showing the number of dependent pensions in force and the yearly liability as at March 31, 1923

Class	Number	Yearly Liability
		\$ cts.
Widows.....	8,268	7,710,376 00
Mothers.....	5,726	2,504,150 00
Fathers.....	1,082	347,915 00
(a) Orphans.....	620	329,482 00
Grand Parents.....	43	19,274 00
(b) Brothers and Sisters.....	84	24,324 00
(c) Orphan Brothers and Sisters.....	10	3,348 00
(d) Others.....	10	3,840 00
(e) Children (Pensions only).....	2,719	813,180 00
(f) Parents.....	1,232	523,742 00
Total.....	19,794	12,279,621 00

NOTE:—Included in the above yearly liability are allowances for 15,669 Children.

- (a) 620 Pensions represent 1,040 Orphans.  
 (b) 84 " 111 Brothers and Sisters.  
 (c) 10 " 10 Orphan Brothers and Sisters.  
 (d) 10 " 20 Other Relatives.  
 (e) 2,719 " 4,918 Children.  
 (f) 1,232 " 2,464 Parents.



## DEPENDENT PENSIONERS

STATEMENT showing the number of widows with pensionable children as at  
March 31, 1923

Number in Family	Families	Total number children
1.....	2,430	2,430
2.....	1,587	3,174
3.....	879	2,637
4.....	428	1,712
5.....	109	545
6.....	30	180
7.....	8	56
8.....	1	8
Total.....	5,472	10,742

Number of widows with pensionable children.....	5,472
Number of widows without pensionable children.....	2,796
Total.....	8,268
Percentage of widows with pensionable children.....	66.18
Percentage of widows without pensionable children.....	33.82

## DEPENDENT CHILDREN

Children only (widows also on pension).....	10,742
Children only (pensioned in own right).....	4,918
Children only (with other dependent pensioners).....	9
Total.....	15,669

STATEMENT showing the number of miscellaneous pensions in force as at  
March 31, 1923

	Number	Yearly Liability
<i>European War Pensions—</i>		
Belgium Supplementary.....	3	1,089 00
Italian ".....	2	1,296 36
French ".....	42	23,958 13
British ".....	328	59,517 94
<i>Other Wars—</i>		
Fenian Raid, 1866.....	2	632 50
Pension Act, 1885 and General.....	94	37,653 33
Pension Act, 1901.....	738	554,440 69
	1,209	678,587 95

## DECORATIONS

Victoria Cross.....	16
Distinguished Conduct Medal.....	163
Gratuities.....	1



STATEMENT giving the domiciliary detail of pensioners as at March 31, 1923

	Disabilities		Dependents		Totals	
	No.	%	No.	%	No.	%
Quebec.....	3,229	7.46	1,537	7.76	4,766	7.56
Nova Scotia and Prince Edward Island.....	2,213	5.11	1,133	5.72	3,346	5.31
Eastern Ontario.....	2,062	4.77	957	4.83	3,019	4.79
Central Ontario.....	9,559	22.10	4,134	20.89	13,693	21.71
Western Ontario.....	2,846	6.58	958	4.84	3,804	6.03
Manitoba.....	4,173	9.65	1,357	6.86	5,530	8.77
Saskatchewan.....	2,837	6.56	653	3.30	3,490	5.53
Alberta.....	3,673	8.49	928	4.69	4,601	7.30
British Columbia.....	5,410	12.50	1,540	7.78	6,950	11.02
New Brunswick.....	1,268	2.93	617	3.12	1,885	2.99
Great Britain.....	2,889	6.68	4,650	23.49	7,539	11.96
U.S.A.....	3,104	7.17	1,330	6.72	4,434	7.03
Total.....	43,263	100	19,794	100	63,057	100

NOTE.—(Included in the totals for Great Britain and U.S.A. is the number of pensioners residing in other countries, as follows:—

STATEMENT showing the number of pensioners residing in other countries as at March 31, 1923

Country	Number of Pensioners
Argentina.....	2
Australia.....	88
Bahama Island.....	1
Belgium.....	33
Brazil.....	4
British Guiana.....	2
British East Africa.....	2
British West Indies.....	71
Bulgaria.....	1
Ceylon Island.....	1
Channel Islands.....	19
China.....	13
Cuba.....	5
Denmark.....	5
Egypt.....	4
Finland.....	2
France.....	40
Greece.....	6
Hawaiian Islands.....	6
Holland.....	3
Iceland.....	3
Germany.....	1
Isle of Man.....	14
India.....	5
Isle of Wight.....	20
Italy.....	19
Japan.....	26
Malta.....	11
Mexico.....	7
Miscellaneous.—	
Roumania.....	2
Austria.....	2
Bavaria.....	1
Canary Islands.....	1
Isle of Skye.....	1
Netherlands.....	2
Central America.....	3
Montenegro.....	3



Country	Number of Pensioners
Newfoundland.....	110
New Zealand.....	47
Norway.....	9
Orkney Islands.....	6
Poland.....	3
Russia.....	5
Serbia.....	2
Shetland Islands.....	8
Sicily.....	1
South Africa.....	17
South America.....	21
Spain.....	2
Straits Settlements.....	1
Sweden.....	11
Switzerland.....	3
<b>Total.....</b>	<b>675</b>

STATEMENT showing the total number of persons in receipt of benefits under the Pension Act as at March 31, 1923

Disability Pensioners.....	43,263	
Disability Pensioners' Wives.....	27,383	
Disability Pensioners' Children.....	40,000	
Disability Pensioners' other relatives.....	823	
		<b>111,469</b>
Dependent Pensioners.....	19,794	
Dependent Pensioners' Children.....	12,950	
Dependent Pensioners' other relatives.....	1,689	
		<b>34,433</b>

MISCELLANEOUS PENSIONS

Fenian Raid, 1866.....	2	
Pension Act, 1885 and General.....	94	
British Supplementary.....	328	
French Supplementary.....	42	
Belgian Supplementary.....	3	
Italian Supplementary.....	2	
		<b>471</b>
<b>Total.....</b>		<b>146,373</b>

STATEMENT showing pension activities during the fiscal year ending March 31, 1923

	No.	Ann. Liability
		\$ cts.
<i>Pensions Awarded—</i>		
Disabilities.....	1,278	503,822 00
Dependents.....	739	281,765 00
<b>Total.....</b>	<b>2,017</b>	<b>785,587 00</b>
<i>Pensions Re-instated—</i>		
Disabilities.....	736	210,304 00
Dependents.....	57	28,332 00
<b>Total.....</b>	<b>793</b>	<b>238,636 00</b>
<i>Pensions Discontinued—</i>		
Disabilities.....	3,855	895,906 00
Dependents.....	727	364,607 00
<b>Total.....</b>	<b>4,582</b>	<b>1,260,513 00</b>
<i>Final Payment (Gratuity) on Award.....</i>	<b>195</b>	<b>21,650 00</b>



## MISCELLANEOUS STATISTICS for the fiscal year ending March 31, 1923

## DISABILITY PENSIONERS

Statement showing the number of pensions discontinued by Final Payment by Agreement during the period April 1st, 1922 to March 31st, 1923.

No.	Reduction in Amount of Yearly Liability
1,078.....	\$123,719 00

Classification of Allowances and number affected by such Final Payment.

Wives.....	533
Children.....	811
Mothers.....	12
Fathers.....	1
Total.....	<u>1,407</u>

## DISABILITY PENSIONERS

STATEMENT showing the number of Disability Pensions cancelled, classification and number of Allowances affected thereby during period April 1st, 1922 to March 31, 1923

Pensioners.....	3,855
Wives.....	1,860
Children.....	2,598
Parents.....	2
Fathers.....	2
Mothers.....	39
Other allowances brothers and sisters.....	3
Helplessness.....	9

## DEPENDENT PENSIONERS

Bonus to children of Deceased Pensioners under Sec. 23-6, Pension Act for period September 1, 1922 to March 31, 1923

No.	Amount of Bonus
21.....	\$1,814 00

## MARRIAGES

During the Fiscal Year ending March 31, 1923

Disability Pensioners (Allowances for wife granted).....	1,998
Widows Re-married—Pensions for children continued.....	315
Widows Re-married—With no pensionable children.....	180
Mothers re-married.....	19
Children.....	8
Orphan sister.....	1
Total.....	<u>2,521</u>

STATEMENT showing number of pensions discontinued or cancelled, and reasons therefor, during the fiscal year ending March 31, 1923

## DISABILITIES

Death.....	536
Disappearance of disability.....	952
Under Sect. 21-2 Pension Act (unclaimed).....	725
Imprisonment (Section 17 Pension Act).....	16
Gratuities (Disability less than 5 per cent).....	393
Refusal of treatment (Section 29 Pension Act).....	3
Insanity.....	145
Awarded in error.....	7
Final payment by agreement.....	1,078
Total.....	<u>3,855</u> 3,855



## MISCELLANEOUS STATISTICS for the year ending March 31, 1923 (Con.)

(Statement showing number of pensions discontinued or cancelled, etc.—Con.)

## DEPENDENTS

Misrepresentation, or misconduct.....	46	
Under Section 34 Pension Act.....	75	
Awarded in error.....	4	
Widows re-married.....	*180	
Mothers re-married.....	19	
Orphan sister married.....	1	
Under Section 21-2 Pension Act.....	11	
Pensioner died.....	304	
On youngest child attaining age limit.....	86	
Marriage of child.....	1	
Total.....	727	727
Grand total.....		4,582

\*In addition to this total 315 widows' pensions were discontinued on re-marriage in cases where pensions for children were continued.

STATEMENT showing the number of deaths during the fiscal year ending March 31, 1923 of pensioners and those on whose behalf Allowances were being paid.

## DISABILITIES

	No.	Total
Pensioners died—		
Death due to service.....	310	
Death not due to service.....	156	
Death attributability not decided.....	70	
Wives of pensioners died.....	148	
Children of pensioners died.....	277	
Other relatives receiving allowances died.....	26	987

## DEPENDENTS

Widows.....	56	
Mothers.....	202	
Fathers.....	66	
Children.....	52	
Orphans.....	11	
Brothers and sisters.....	4	
Parents.....	57	
Other relatives.....	8	
Grand total.....		456
		1,443

Additional allowances discontinued during the twelve months ended March 31, 1923, by reason of children, reaching the expiry age limit for children, viz:—16 for boys and 17 for girls.

Children of disability pensioners.....	1,671	
Children of dependent pensioners.....	1,024	
Orphans.....	96	2,695
Brothers and sisters and other relatives.....	18	
Grand total.....		114
		2,809

## CHANGES DUE TO REVIEW UNDER SECTION 34, PENSION ACT

For the fiscal year ending March 31, 1923

	No.	Total
Mothers.....	654	
Fathers.....	109	
Parents.....	140	
Grandparents.....	5	
Orphans.....	1	
Brothers and sisters.....	2	
Orphan brothers and sisters.....	1	
Children.....	6	
		918



## MISCELLANEOUS STATISTICS for the year ending March 31, 1923 (Con.)

## OTHER ACTIVITIES

No. of	Disability Pensions increased.....	3,653
"	Disability Pensions decreased.....	5,384
"	Disability Pensions continued same rate.....	19,502
"	Disability Pensioners divorced.....	4
"	Disability Pensioners separated.....	6
"	Disability Pensioners (Allowances for children added).....	4,795
"	Disability Pensioners awarded additional allowance under Section 23-7 Pension Act.....	10
"	Disability Pensioners awarded increase in or an addition of other allowances.....	181
"	Disability Pensioners other allowances reduced.....	18
"	Disability Pensioners other allowances discontinued by reason of death.....	26
"	Disability Pensions reduced one half (Refusal of Treatment under Section 29, Pension Act).....	117
"	Disability Pensions—Basis of award changed.....	133
"	Disability Pensioners—Allowances cancelled for reasons other than death or age expiry.....	307
"	Dependent Pensioners—Allowances cancelled for reasons other than death or age expiry.....	27
"	Dependent Pensions—Basis of award changed.....	11
"	Dependent Pensions (Allowances for children added).....	94
"	Dependent Pensioners, awarded increase in, or an addition of other allowances.....	24
"	Dependent Pensions other allowances discontinued by reason of death.....	9



## APPENDIX I

P.C. 1526

*CERTIFIED COPY of a Report of the Committee of the Privy Council, approved by His Excellency the Governor General on the 22nd July, 1922.*

The Committee of the Privy Council have had before them a report, dated 5th July, 1922, from the Minister of Soldiers' Civil Re-establishment, stating that the second and final report of the special committee appointed by the House of Commons of Canada to consider questions relating to pensions, insurance and re-establishment of returned soldiers and any amendments to the existing laws in relation thereto which may be proposed or considered necessary by the committee, contains the following statements:

"The Committee has also considered the evidence which has been submitted with a view of indicating that it might be wise in the interests of the returned soldier that a further Medical Board be constituted to which any returned soldier might appeal from an award made by the D.S.C.R. and/or the Board of Pension Commissioners.

"In that regard the Committee does not consider that the extent and nature of the complaints received entirely justify the constitution of a Board which would deal with appeals in general and believes that if such a Board were provided it appears manifest from the evidence submitted and investigation made that the great majority of decisions made by the D.S.C.R. and/or the B.P.C. but appealed from, would be confirmed.

"The Committee, however, considers with a view to clearly establishing the desire of the State to give the returned soldier every advantage that the constitution of a Board is advisable for the purpose of hearing limited appeals, namely,—

- "(a) where the D.S.C.R. in a first or subsequent instance gives a decision that a soldier is not entitled to treatment owing to a disability being not attributable to war service and the applicant has produced a certificate from a medical practitioner of standing showing that such decision is at fault submitting therewith reasonable evidence substantiating the facts set out in such certificate;
- (b) where the physicians of the Board of Pension Commissioners give a decision as to attributability or estimation of disability contrary to that of the District Medical Examiner; or
- (c) where a disability pension has been suspended, reduced or cancelled by the Board of Pension Commissioners without or contrary to the opinion of the District Medical Examiner and/or a Travelling Medical Board or a similarly constituted Medical Board.

"In any of these instances it is considered that a Board of three independent medical men with office at Ottawa, entirely independent as to decision of D.S.C.R. or B.P.C. or a physician or physicians (not more than two) on the staff of a recognized hospital of standing in any city or town (approved by the Minister of S.C.R.) but entirely independent of the D.S.C.R. or B.P.C. shall be appointed and who should be authorized to hear appeals and the decision given under such appeal



should be indicated to the Department whose decision is appealed from, which Department shall give to such decision the necessary effect. There is to be no cost to the complainant for any fee of such Board. The costs antecedent to the appeal and incurred by the applicant are to be borne by him if the decision of the Appeal Board is adverse.

"Under Chapter 2, section 5, of this Report the question of an Appeal Board was discussed and recommended. It was there discussed because certain questions on the subject of pensions and certain in the case of re-establishment are inter-related.

"In recommending such Appeal Board the Committee does not wish it to be understood that it is dissatisfied with the procedure adopted by the Board of Pension Commissioners because such is not the case. The Committee considers that the procedure adopted by such Commissioners is equitable. It is, however, very natural in matters which do come before the Board for decision that in some cases differences of opinion may arise between an applicant for pension and the decision of the Board itself. The same difference of opinion might exist in any other phase relating to medical or legal knowledge.

"The Committee in its deliberations has always had in mind the welfare of the ex-soldier which may be compatible with the administration and affairs of the State. For those reasons it recommends the constitution of an Appeal Board as previously indicated under the said section 5, Chapter 2, of this Report. By the constitution of such Board it will mean that every ex-soldier or applicant for pension, as the case may be, when disagreement exists, will have his particular case discussed by three separate bodies, thus ventilating the entire situation and taking into consideration every phase involved.

"As the Board of Appeal as so recommended has been previously discussed further discussion in this part of this Report is unnecessary."

By Bill No. 208, an Act to amend the Department of Soldiers' Civil Re-establishment Act which was passed on the 27th June, 1922, it is provided that subject to the approval of the Governor General in Council, the Minister of Soldiers' Civil Re-establishment may make such regulations from time to time as he may deem necessary and advisable for the constitution of medical boards, including appeal boards with such powers as may be deemed expedient.

In order to carry out the recommendations set forth in the second and final report of the Committee above referred to, the Minister recommends:—

(1) That a board of three medical men be constituted with headquarters at Ottawa for the purpose of hearing limited appeals, namely:—

- (a) Where the D.S.C.R. in a first or subsequent instance gives a decision that a soldier is not entitled to treatment owing to a disability being not attributable to war service and the applicant has produced a certificate from a medical practitioner of standing showing that such decision is at fault submitting therewith reasonable evidence substantiating the facts set out in such certificate.
- (b) Where the physicians of the Board of Pension Commissioners give a decision as to attributability or estimation of disability contrary to that of the District Medical Examiner; or
- (c) Where a disability pension has been suspended, reduced or cancelled by the Board of Pension Commissioners without or contrary to the opinion of the District Medical Examiner and/or Travelling Medical Board or a similarly constituted Medical Board.



(2) That the Minister of Soldiers' Civil Re-establishment be authorized to appoint the members of the said Board on such permanent or temporary basis and at such remuneration as he may deem advisable.

(3) That the powers and authorities granted to commissioners under the following clauses of the Inquiries Act (R.S.C. Chapter 104) be granted to the Board.

"7. The commissioner or commissioners may, for the purposes of the investigation enter into and remain within any public office or institution, and shall have access to every part thereof, and may examine all papers, documents, vouchers, records and books of every kind belonging thereto and may summon before him or them any person and require him to give evidence on oath, orally or in writing, or on solemn affirmation if he is entitled to affirm in civil matters; and any such commissioner may administer such oath or affirmation.

"8. The Commissioner or commissioners may, under his or their hand or hands, issue a subpoena or other request or summons, requiring and commanding any person therein named to appear at the time and place mentioned therein, and then and there to testify to all matters within his knowledge relative to the subject-matter of such investigation, and to bring with him and produce any document, book, or paper, which he has in his possession or under his control relative to any such matter as aforesaid; and any such person may be summoned from any part of Canada by virtue of such subpoena, request or summons.

2. Reasonable travelling expenses shall be paid to any person so summoned at the time of service of the subpoena, request or summons.

"9. If, by reason of the distance at which any person whose evidence is desired, resides from the place where his attendance is required, or for any other cause, the commissioner or commissioners deem it advisable, he or they may issue a commission or other authority to any officer or person therein empowering them to take such evidence and report the same to him or them.

2. Such officer or person shall, before entering on any investigation, be sworn before a justice of the peace faithfully to execute the duty entrusted to him by such commission, and shall, with regard to such evidence, have the same powers as the commissioner or commissioners would have had if such evidence had been taken before him or them, and may, in like manner, under his hand issue a subpoena or other request or summons for the purpose of compelling the attendance of any person or the production of any document, book or paper."

(4) That every returned soldier making an appeal to the Board shall have the right to engage counsel or any person he may consider necessary to represent him before the Board, provided that the costs of such counsel or other person shall be borne by the appellant, provided also that the following clauses of the Pension Act (Chap. 43, Statutes of 1919) shall apply in all cases where the appellant has been represented by counsel or any other paid advocate:—

"Accounts for fees or charges for services rendered with respect of any application for a pension shall be submitted to the Commission for approval, and shall not be collectable unless and until the Commission shall have approved of them."

"Any person who collects or attempts to collect any fees or charges for services rendered with respect of any application for a pension, the amount of which fees or charges has not been approved by the Commission, shall be guilty of an offence, and shall be liable on summary conviction to imprisonment for a period not exceeding six months, or to a fine not exceeding five hundred dollars, or to both imprisonment and fine."



(5) That in the event of an appeal being successful the Department of Soldiers' Civil Re-establishment shall pay the costs of any medical examination conducted by a medical practitioner at the instance of the appellant prior to the hearing of the appeal in accordance with the scale of fees authorized by the Department of Soldiers' Civil Re-establishment or the Board of Pension Commissioners for such examination but in the event of the appeal not being successful the costs of such examination shall be borne by the appellant. In no case shall the costs antecedent to the appeal include the cost of medical treatment or hospitalization unless such is allowed by the Department of Soldiers' Civil Re-establishment.

(6) That any decision of the Board in respect of pensions, medical treatment, etc., shall be final and shall be made effective by the Board of Pension Commissioners or the Department of Soldiers' Civil Re-establishment unless such decision would contravene the Pension Act or the regulations of the Department of Soldiers' Civil Re-establishment approved by the Governor in Council under the authority of the Department of Soldiers' Civil Re-establishment Act, 1919, as amended.

(7) That all costs incurred by the Board including salaries, clerical assistance, travelling expenses, stationery and other expenses incidental to the proper conduct of the work of the Board be charged against Vote No. 551 (Supplementary Estimates, 1922-23) of the Department of Soldiers' Civil Re-establishment.

The Committee concur in the foregoing recommendations and submit the same for approval.

(Sgd.) RODOLPHE BOUDREAU,  
*Clerk of the Privy Council.*



## APPENDIX II

PC. 1525

CERTIFIED COPY OF A REPORT OF THE COMMITTEE OF THE PRIVY COUNCIL,  
APPROVED BY HIS EXCELLENCY THE GOVERNOR GENERAL ON THE 22ND JULY,  
1922.

The Committee of the Privy Council have had before them a Report, dated 7th July, 1922, from the Minister of Soldiers' Civil Re-establishment, submitting that the second and final report of the Special Committee appointed by the House of Commons of Canada to consider questions relating to pensions, insurance and re-establishment of returned soldiers and any amendments to the existing laws in relation thereto which may be proposed or considered necessary by the Committee, contains the following:—

"The Committee has had communicated to it through the daily press and otherwise the accusations made by certain officials of the Great War Veterans' Association as contained in the telegram reported in the press as follows:—

"Following recent disclosures surrounding Parliamentary inquiry we openly charge Pensions Board with contemptible and coldblooded conspiracy to deprive ex-service men of rights previously granted by Parliament. There has been deliberate concealment, secret regulations pensions and insurance in direct violation intention of Parliament and deliberate attempt to disguise facts before present Parliamentary Committee. This is culmination unsympathetic policy of increasing severity during recent months. Chairman Committee has consented to reopen question impressed by generally expressed indignation. This plot challenges basic rights ex-service men nullifies in principle established privileges and frustrates further re-establishment effort required.

"The Committee feels that the accusations made in this telegram are extremely serious and considers that these charges should be investigated with care.

"Your Committee therefore recommends as follows:—

"That there be forthwith appointed by the Government a Commission to consist of three persons, such persons in no way to be connected with the Government or with any department thereof, and that such Commission to be appointed be given all necessary authority to inquire into the allegations and accusations made as above indicated to render its report containing such recommendations as to what procedure it may think proper to have adopted—with power to send for all necessary persons and documents, and that the findings of such Commission shall be acted on by the Government."

2. On the submission of this report to Parliament it was agreed that the scope of the inquiry should be enlarged and that the Commission should in addition have power to deal with the following matters, namely:—

"1. To consider and make suggestions in respect of the procedure by which disabled ex-members of the Canadian Expeditionary Force are enabled to make application for pensions and medical treatment, or submit an appeal in respect of decisions thereon.

"2. To recommend means for ensuring that suitable provision is made for those ex-members of the forces and dependents who are under



serious handicaps by reason of war services, in conformity with the recommendations now made, and for whom definite legislative provision has not yet been made.

"For the above purposes the commission shall:

"1. Survey existing re-establishment needs among Canadian ex-service men and dependents.

"2. Investigate available data in respect of phases of the Parliamentary inquiry as yet incomplete.

"3. Obtain information as regards suitable provision for those classes of ex-service men described in section 7, Chap. 2, of the Committee's report

"4. Investigate the question of canteen funds."

It was also suggested that there should be referred to the Commission any matters which the Government thinks should be investigated in regard to returned soldiers.

The Minister, therefore, recommends as follows:—

(1) That under Part 1 of the Inquiries Act (R.S.C. Ch. 104) and amendments thereto a Commission be issued to the following gentlemen, each of whom served with distinction overseas during the Great War: J. L. Ralston, Barrister, Halifax, N.S., Chairman; Walter McKeown Physician Toronto, Ontario; A. E. Dubuc, Engineer, Montreal, P.Q.; directing them forthwith to inquire into and report with all speed upon the accusations contained in the telegram referred to above made by certain officials of the Great War Veterans' Association in accordance with the recommendation of the Parliamentary Committee.

(2) That after the submission of the report referred to the Commission shall extend its inquiry to cover the matters referred to in Paragraph 2 hereof.

(3) That Mr. Howard Douglas Dewar be appointed Secretary of the Commission at a salary of \$250.00 per month.

(4) That the Commission shall have the power to engage the services of such accountants, engineers, technical advisors or other experts, clerks, reporters and assistants as it may deem necessary or advisable, and also the services of Counsel to aid and assist the Commissioners in either or both of the foregoing inquiries, and that the Commission may authorize and depute any such accountants, engineers, technical advisors or other experts or any other qualified persons to inquire into any matter within the scope of the Commission as may be directed by the Commission and such persons when authorized by Order in Council, shall, in the execution of the powers so deputed or authorized, have the same powers which the Commissioners have, to take evidence, issue subpoenas and force the attendance of witnesses, compel them to give evidence and otherwise conduct the inquiry, and such persons shall report the evidence and their findings, if any, thereon, to the Commission.

(5) That there shall be paid to each of the Commissioners the sum of \$50.00 per day for his services on the said Commission, such payment to be made only in respect of the days during which any Commissioner is occupied on the duties of the Commission.

(6) That the remuneration to members of the Commission, salaries, fees, expenses or remuneration of persons employed or engaged by the Commission, travelling, and other incidental expenses, shall be charged against Vote No. 296 of the Department of Soldiers' Civil Re-establishment.

The Committee concur in the foregoing recommendations and submit the same for approval.

(Sgd.) RODOLPHE BOUDREAU,  
*Clerk of the Privy Council.*



Members of the Royal Commission appointed for the purpose of investigating certain charges levelled against the Pensions Board, and other matters related to the welfare of the returned soldiers:—

*Colonel J. L. Ralston, Barrister, Halifax, N.S.*

Colonel Ralston is a D.S.O. He has had long and distinguished service overseas, and he is one of the most eminent lawyers of the Maritime Provinces. Colonel Ralston will act as Chairman.

*Colonel Walter McKeown, of Toronto, Ontario.*

Dr. McKeown has had very intimate knowledge of the functioning of medical services during the war and he has been pre-eminent in the Army Medical Corps overseas. He is an Associate Professor of Toronto University and Head Surgeon of St. Michael's Hospital.

*Colonel A. E. Dubuc, of Montreal, P.Q.*

Colonel Dubuc is a D.S.O., who has had command of the 22nd Battalion. He has had extensive and brilliant service overseas. By calling he is a civil engineer.



## APPENDIX III

P.C. 2187

## AT THE GOVERNMENT HOUSE AT OTTAWA

FRIDAY, the 20th day of October, 1922.

PRESENT:

## THE DEPUTY OF HIS EXCELLENCY THE GOVERNOR GENERAL IN COUNCIL

Whereas the Chairman of the Air Board reports that, in view of the extent to which aerial observation is now utilized by certain Departments of the Government of Canada, it is desirable that, pursuant to the powers conferred on the Governor in Council by Section 6 (a) of the Air Board Act, as amended by the Air Board Amendment Act of 1922, regulations should be made prescribing the compensation to be paid, the persons to whom, and the manner in which, such compensation shall be payable, for the death or injury resulting directly from a flight undertaken in the course of duty in the public service of Canada of any person employed in the public service of Canada, or employed under the direction of any Department of the public service of Canada.

And Whereas in the majority of instances the persons to whom the regulations in question are to apply will be accompanied in their flights by members of the Canadian Air Force to whom the provisions of the Pension Act apply, and it is considered that the compensation to be awarded should any of such persons suffer death or injury might properly be, approximately, on the same scale and in the same manner as would be awarded under the Pension Act to members of the Canadian Air Force in the same circumstances.

Therefore the Deputy of His Excellency the Governor General in Council, on the recommendation of the Chairman of the Air Board and pursuant to the provisions of Section 6 (a) of the Air Board Act, as amended by the Air Board Amendment Act of 1922, is pleased to make the following Regulations and the same are hereby made and established accordingly:

## REGULATIONS

1. If any person employed in the public service of Canada or employed under the direction of any Department of the public service of Canada is killed or injured as a direct result of a flight undertaken in the course of duty in the public service of Canada, and in respect of which death or injury provision for the payment of compensation, gratuity or pension is not made by any Act of Parliament other than The Air Board Act, as amended, compensation will be paid in the same manner and to the same extent as provided for in The Pension Act, Chapter 43, of the Statutes of 1919, and amendments thereto, in the case of a death or injury under similar circumstances of a "member of the Forces" as defined in the said Act.

2. In computing the rates at which the compensation authorized by Section 1 of these Regulations is to be paid, the annual rate of the total emoluments which the person was receiving from the Crown at the date of the death or injury in question shall be taken as a basis, i.e.—

\$1,200, or less, the scale of pension shall be as provided for a private (military).

Over \$1,200, and not more than \$1,800, the scale of pension shall be as provided for a Sergeant (military).



over \$1,800, and not more than \$2,400, the scale of pension shall be as provided for a Lieutenant (military).

over \$2,400, and not more than \$3,400, the scale of pension shall be as provided for a Captain (military).

over \$3,400, the scale of pension shall be as provided for a Major (military).

The Deputy of His Excellency the Governor General in Council, on the same recommendation, with the concurrence of the Minister of Soldiers' Civil Re-establishment and pursuant to the provisions of Section 8 of The Pension Act, Chapter 43, of the Statutes of Canada, 1919, is pleased to transfer and doth hereby transfer to the Board of Pension Commissioners full power and authority and exclusive jurisdiction to consider, award, pay, administer and deal with all claims for compensation arising out of the regulations as aforesaid.

The Deputy of His Excellency the Governor General in Council is further pleased to cancel the Orders in Council of the 29th May, 1920, (P.C. 1166) and the 31st May, 1922, (P.C. 1094) and the same are hereby cancelled accordingly from the date hereof.

(Sgd.) RODOLPHE BOUDREAU,  
*Clerk of the Privy Council.*











91  
21  
56

Government  
Publications

DOMINION OF CANADA

REPORT

OF THE

# BOARD OF PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1924



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1925

Price, 10 cents.







DOMINION OF CANADA

REPORT

OF THE

BOARD OF  
PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1924



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1925



## THE BOARD OF PENSION COMMISSIONERS FOR CANADA

Lieut-Colonel J. T. C. THOMPSON, K.C., D.S.O., *Chairman.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. F. ELLIS, M.D., *Commissioner.*

J. A. W. PATON,  
*Secretary.*



## CONTENTS

	PAGE
Amendments to the Pension Act, 1919, under Chapter 62, 13-14, George V.....	5
Beneficiaries under the Pension Act—Statement showing total number of, as at March 31, 1924.....	15
Classification of disability pensions under Schedule A of Pension Act, as at March 31, 1924.....	14
Comparative statement showing pensions in force during years 1918-24.....	12
Dependent Pensions—Statement showing number and yearly liability of, as at March 31, 1924.....	16
Dependents of Disability Pensioners—Statement showing number on whose account allowances are being paid as at March 31, 1924.....	16
Disability Pensions—Statement showing number and yearly liability as at March 31, 1924 (grouped under medical nomenclature).....	14
Disability Pensioners—Statement showing the rank held at the time of discharge from the service.....	15
Disability and Dependent Pensions—Statement showing number discontinued or cancelled as at March 31, 1924.....	17
Disability and Dependent Pensioners—Statement showing number of deaths of, as at March 31, 1924.....	18
Domiciliary detail of pensioners as at March 31, 1924—Statement giving the yearly liability.....	12
Incurrence of Disability—Statement showing the country in which pensioners incurred their pensionable disability.....	13
Miscellaneous Pensions—Statement showing the number in force and yearly liability, as at March 31, 1924.....	17
Miscellaneous Statistics for the fiscal year ending March 31, 1924.....	18
Pension activities during the fiscal year ending March 31, 1924, Statement of.....	11
Pension activities during the fiscal year ending March 31, 1924, Summary of.....	11
Pensioners residing in other countries—Statement showing the number of, as at March 31, 1924.....	13
Permanent Disability Pensions in force as at March 31, 1924, Statement showing number of.....	15
Royal Commission on Pensions and Re-establishment.....	10
Widows—Statement showing number with pensionable children, as at March 31, 1924...	16



The Hon. H. S. BÉLAND, M.D., M.P.,  
Minister of Soldiers' Civil Re-establishment,  
Ottawa, Canada.

SIR,—Pursuant to the provisions of section 6 (3) of the Pension Act, 1919, I have the honour to submit a report of the work of the Board of Pension Commissioners for the fiscal year ending March 31, 1924.

Since the submission of the Board's last report the Pension Act has been amended by chapter 62 of 13-14 George V, effective September 1, 1923. Further reference to the amendments will be found in the body of the report.

The total number of beneficiaries under the Pension Act is now 150,219, an increase of 3,846, over the figures for the previous fiscal year. This includes the wives of disabled men and the children of disabled men and widows.

The number of pensions being paid for disability pensioners, and dependents of deceased soldiers is as follows:—

Disabilities.. . . . .	43,300
Dependents.. . . . .	19,971
Total.. . . . .	<u>63,271</u>

The total pension liability for the period under review was \$30,825,049, as against \$30,421,766 for the preceding fiscal year. The yearly liability has, therefore, increased by an amount of slightly over \$400,000 when compared with the previous fiscal year.

Detailed information of the Board's activities and expenditure in connection therewith will be found on pages 11 to 19 of the report.

Your obedient servant,

J. PATON,  
*Secretary.*

OTTAWA, December 19, 1924.



REPORT  
OF THE  
BOARD OF PENSION COMMISSIONERS

LEGISLATION

With explanatory remarks.

Amendments to the Pension Act of 1919 as enacted by chapter 62 of 13-14 George V, passed during the 1923 session of Parliament are as follows:—

NOTE.—(*The section references are those of the statute, viz., chapter 43, 9-10 George V, unless otherwise specified.*)

Section 2 was amended by inserting the following:—

“(kk) ‘obvious’ means that which would be apparent, clear, plain, evident, or manifest to the eye, ear, or mind of an unskilled observer on examination.”

Section 2 paragraph (o) was repealed, and the following paragraph substituted therefor:—

“(o) ‘war’ means the Great War waged by the German Emperor and his allies against His Majesty and His Majesty’s allies; and the period denoted by the term ‘the war’ is the period between the fourth day of August, nineteen hundred and fourteen, and the thirty-first day of August, nineteen hundred and twenty-one, both dates inclusive.”

The above amendments are self-explanatory.

Section 11 was repealed and the following substituted therefor:—

Subsection (1) “In respect of military service rendered during the war,—

“(a) Pensions shall be awarded to or in respect of members of the forces who have suffered disability resulting from injury or disease or an aggravation thereof, in accordance with the rates set out in Schedule A of this Act, and in respect of members of the forces who have died, in accordance with the rates set out in Schedule B of this Act, when the disability resulting from injury or disease or the aggravation thereof in respect of which the application for pension is made or the injury or disease or the aggravation thereof resulting in the death in respect of which the application for pension is made, was attributable to or was incurred during such military service;”

This amendment affects disability applicants to a minor extent only, but it has an important bearing on dependent cases. By previous legislation (10-11 George V, chapter 62, 1920) the dependents of an ex-member of the forces were not eligible for pension unless the cause of death was an injury or disease or the aggravation thereof *attributable to military service*. By the foregoing the dependents of an ex-member of the forces whose death was the result of injury or disease or the aggravation thereof attributable to or *incurred during* the war are entitled to pension, if otherwise eligible.

“(b) No deduction shall be made from the degree of actual disability of any member of the forces who has served in a theatre of actual war on account of any disability or disabling condition which existed in him at the time at which he became a member of the forces; provided that no pension shall be paid for a disability or disabling condition which at such time was wilfully concealed, was obvious, was not of a nature to cause rejection from service, or was a congenital defect;”

This subsection continues the Board’s interpretation of the statute, namely, that entitlement under section 11 of the Pension Act, 9-10 George V, chapter 43, as amended, must exist before the provisions of section 25 (3) of the Pension Act 9-10 George V, chapter 43, as amended, can apply. In other words when a man has seen service in an actual theatre of war and has a pre-existing disability which was not obvious, etc., he is not entitled to pension unless the re-existing condition became aggravated during service. When, however, aggravation has taken place he is entitled to pension for the disability in full or so long as the disability remains.



- "(c) An applicant shall not be denied a pension in respect of disability resulting from injury or disease or the aggravation thereof incurred during military service or in respect of the death of a member of the forces resulting from such injury or disease or the aggravation thereof solely on the ground that no substantial disability or disabling condition is considered to have existed at the time of discharge of such member of the forces;"

This is a new subsection. For example, a man discharged as "fit" and found subsequently to be suffering from a disability is not necessarily disentitled to pension should evidence be adduced which establishes that the condition causing the disability was *incurred on or aggravated during* his military service. The Board is not aware that pension has at any time been refused solely on the grounds set forth in this amendment.

- "(d) When a member of the forces is, upon retirement or discharge from military service, passed directly to the Department of Soldiers' Civil Re-establishment for treatment, a pension shall be paid to or in respect of him for disability or death incurred by him during such treatment;"

This subsection was in the Pension Act, 9-10 George V, chapter 43, 1919. Its reinstatement may, amongst other cases, materially affect dependents or members suffering from insanity discharged direct to the Department of Soldiers' Civil Re-establishment who die on its strength from any cause.

- "(e) When a member of the forces has during leave of absence from military service undertaken an occupation which is unconnected with military service no pension shall be paid for disability or death incurred by him during such leave unless his disability or death was attributable to his military service;"

This subsection was also in the Pension Act, 9-10 George V, chapter 43, and is self-explanatory.

- "(f) Subject to the proviso in paragraph (b) of this subsection, when a pension has been awarded to a member of the forces who has served in a theatre of actual war, it shall be continued, increased, decreased or discontinued, as if the entire disability had been incurred on service."

This subsection is new but confirms the Board's practice in the past.

Subsection (2) "In respect of military service rendered after the war, pensions shall be awarded to or in respect of members of the forces who have suffered disability, in accordance with the rates set out in Schedule A of this Act, and in respect of members of the forces who have died, in accordance with the rates set out in Schedule B of this Act, when the injury or disease or aggravation thereof resulting in disability or death in respect of which the application for pension is made was attributable to military service as such."

This subsection is in respect of military service after the war and continues the "attributable to service" principle both as regards disabilities and deaths.

Subsection (3) "The Commission may require a pensioner to submit periodically in such form as may in the opinion of the Commission be necessary or advisable, a statutory or other declaration that he is the person to whom the pension is payable, and that his dependents in respect of whom he is in receipt of additional pension are living and are being supported and maintained by him, and in the event of his refusing or neglecting to submit such certificate, the Commission may suspend future payments of pension until the same is received."

Provision is made in this subsection for suspension of pension should a pensioner neglect to complete a life certificate when required by the Board of Pension Commissioners.

Section 12 was amended by adding thereto the following:—

Subsection (2) "Any individual case which, in the opinion of the majority of the members of the Pension Board and the Appeal Board acting jointly, appears to be especially meritorious and for which in said opinion no provision has been made in this Act, because such case did not form part of any class of case, may be made the subject of an investigation and adjudication by way of compassionate pension or allowance irrespective of any schedule to this Act."



This is a new section and is a departure from the recognized principles of pension law. The question of the application of this section was considered by a joint board composed of members of the Federal Appeal Board and the Board of Pension Commissioners, and the following is a copy of a report thereon compiled by a sub-committee of the joint board:—

REPORT FROM COMMITTEE APPOINTED TO CONSIDER "COMPASSIONATE PENSION OR ALLOWANCE," SUBSECTION OF SECTION 12

This section provides for the addition of a subsection of section 12 of the Pension Act. Section 12 as it has been amended from time to time would now read as follows:—

"A pension shall not be awarded when the death or disability of the member of the forces was due to improper conduct as herein defined; provided that the Commission may, when the applicant is in a dependent condition, award such pension as it deems fit in the circumstances, and provided also that the provision of this section shall not apply when the death of the member of the forces concerned has occurred on service, prior to the coming into force of the Pension Act (1st of September, 1919).

Subsection (2) "Any individual case which, in the opinion of the majority of the members of the Pension Board and the Appeal Board acting jointly, appears to be especially meritorious and for which in said opinion no provision has been made in this Act, because such case did not form part of any class of case, may be made the subject of an investigation and adjudication by way of compassionate pension or allowance irrespective of any schedule to this Act."

The members of the Pension Board and the Appeal Board have met on two occasions for the purpose of considering cases which might be deemed to come properly before them on the terms of the subsection. They were prepared to give such fair, large and liberal consideration and interpretation as would best insure the attainment of the object of the subsection according to its true intent, meaning and spirit. The marginal note appended to subsection 2 in chapter 62, 13-14 George V, reads: "Compassionate pension or allowance." The view was considered that the section might be held to apply to cases where no provision had been made either for or against, and in which cases, in the opinion of the joint board, the conditions, were such as to warrant a pension being granted because of such exceptional circumstances. Closer reading of the Act forced the members of the joint board to the conclusion that the compassionate pension or allowance could be made only in cases where pension had been refused because the death or disability of the member of the forces was due to improper conduct. It was afterwards decided that even under that restricted interpretation of the enactment, no action would be possible by the joint board on account of the words used in the enactment "because such case did not form part of any class of case." Provision is made in the first part of the section for cases arising out of improper conduct, consequently they do not form part of the class of case for which no provision has been made in the Pension Act. The words quoted also exclude the interpretation that the discretion vested in the Pension Board is to be exercised by the members of the Pension Board and of the Appeal Board sitting jointly.

If it were the intention of Parliament that the joint board should deal with cases worthy of consideration, of exceptional hardship and for which no provision had been made in the Act, then an independent section of the Act should vest in the joint board authority for dealing with such cases.

If, on the other hand, it is the intention of Parliament that only cases arising out of improper conduct are to be considered by the joint board, the language of the subsection should be amended to show to what extent the discretion now vested in the Pension Board is to be exercised by the joint board and the words of the subsection "for which no provision has been made in



this Act because such case did not form part of any class of case" might well be struck out.

Your committee is therefore of the opinion that the joint board cannot consider any cases under the language of section 12.

Your committee does not recommend that any representations be made to Parliament by the Federal Appeal Board or Board of Pension Commissioners for Canada. It does recommend, however, that the Chairman of the Federal Appeal Board and the Chairman of the Board of Pension Commissioners for Canada submit this report to the Ralston Commission for the information of the Commission and for such action as it may deem advisable.

This report will be submitted separately to the Federal Appeal Board and to the Board of Pension Commissioners.

(Signed) C. B. REILLY.

(Signed) JOHN THOMPSON.

Dated at Ottawa, this twenty-first day of February, A.D. 1924.

Section 25 was repealed and the following substituted therefor:—

"(1) Subject to the provisions of section eleven, pensions for disabilities shall be awarded or continued in accordance with the extent of the disability resulting from injury or disease or aggravation thereof as the case may be, of the applicant or pensioner.

"(2) The estimate of the extent of a disability shall be based on the Instructions and a Table of Disabilities to be made by the Commission for the guidance of physicians and surgeons making medical examinations for pension purposes.

"(3) No deduction shall be made from the pension of any member of the forces owing to his having undertaken work or perfected himself in some form of industry."

The revision of section 25 as thus set forth became necessary by reason of the fact that part of section 25, by these amendments, was incorporated in section 11 of chapter 62, 13-14 George V.

Section 6 of chapter 62, 13-14 George V, as follows, *inter alia*, defines the dates on which the amendments to sections 2 and 12 and the repeal of section 11 of the Pension Act (see above) shall become effective:—

"(1) Sections one to four of this Act\* shall be deemed to have come into force and operation on the first day of September, one thousand nine hundred and nineteen, subject however to the provisions hereinafter contained.

"(2) All cases in which pension has been refused, reduced, discontinued or under-rated by reason of the fact, that sections one to four of this Act were not included in the Pension Act, shall be subject to review by the Board of Pension Commissioners.

"(3) On such review pension shall be granted, increased or continued in accordance with the schedules of rates in force from time to time, as from the date or dates it would have been granted, increased or continued had sections one to four of this Act been in force when such refusal, reduction, underrating or discontinuance was made effective.

"(4) In any case where pension has been refused, if payment or part payment of insurance benefits under the provisions of the Returned Soldiers' Insurance Act has been made to a widow or other beneficiary of a deceased member of the forces, and if, after review of such case, it is found that pension would have been awarded had sections one to four of this Act been in force at the date of the death of the said member of the forces, the provisions of the Returned Soldiers' Insurance Act shall become operative as from the date of death of the said member of the forces, and any insurance money paid to such widow or other beneficiary shall be deducted from the arrears of pension which on review of the case may become due to them; or, if the insurance money paid is in excess of the said arrears, one-half of the pension only shall be paid until the amount in excess has been absorbed. If, however, the beneficiary was the widow of the member of the forces and she has remarried or died since the commencement of payments of insurance money, and the award of pension would be less beneficial to her than the payment of insurance money no pension shall be awarded."

Section 7 was repealed and the following substituted therefor:—

"(1) Subject to the provisions of this Act and of any regulations made under the provisions of this Act, the Commission shall have full power and authority to deal with all matters pertaining to pensions, consider all applications for pension, and to award, refuse

\* Chap. 62, 13-14 George V.



cancel, pay and administer pensions. There shall be an appeal from any decision of the Commission to the Federal Appeal Board as hereinafter provided, pursuant to the rules and regulations established by the Governor in Council under the authority of this Act.

"(2) The Commission shall also have power to pay pensions, allowances and gratuities or other grants awarded in virtue of the Militia Pension Act, Revised Statutes of Canada, 1906, chapter forty-two, or any amendment to that Act, or awarded to or in respect of members of those forces who served in connection with the Fenian Raids or the Northwest Rebellion."

This section cancels the commissioners' power to have *exclusive* jurisdiction over all pension matters and, as to entitlement to pension for disability or death, establishes a right of appeal to a Federal Appeal Board.

Section 30 was repealed and the following substituted therefor:—

"When a pensioner commences treatment under the jurisdiction of the Department of Soldiers' Civil Re-establishment, and his pension, including the pension, if any, for his dependents, is greater than the pay and allowances issued by that Department, there shall be deducted from such pension towards the cost of maintenance in hospital an amount equal to the difference between such pension and such pay and allowances."

This section, while repealing the whole of section 30 of the Pension Act, 9-10 George V, chapter 43, as amended, and reinstating the amendment 10-11 George V, chapter 62, 1920, brings the procedure regarding a pensioner taking vocational training into conformity with that of a pensioner taking treatment, namely, Section 18 is continued in both cases.

Section 18, which was as follows, was repealed:—

"Two or more Commissioners shall sit for the purpose of hearing the appeals of dissatisfied applicants or pensioners. Any such appeal shall be made in writing within one year of the date of the decision appealed from, and may be presented either personally, by agent or by counsel. The decision of the Commission upon such appeal shall be final."

This section repeals the right of personal appeal to the Board of Pension Commissioners.

The following sections are new and the *references are those of the amending Act, viz., chapter 62, 13-14 George V.*

#### SECTION 10.—FEDERAL APPEAL BOARD.

"(1) There shall be a Board, to be known as 'The Federal Appeal Board,' consisting of not less than five nor more than seven members appointed by the Governor in Council on the recommendation of the Minister of Justice.

"(2) One of the members shall be appointed by the Governor in Council chairman of the Board, and shall hold that office during pleasure. Any member may be removed for cause, at any time, by the Governor in Council.

"(3) The majority of the members shall be persons who served in the Naval, Military or Air Forces of Canada during the war.

"(4) Of the members first appointed to the Board, other than the chairman, one-half shall be appointed for a term of two years and the others for a term of three years.

"(5) During the first two years after the appointment of the Board three members shall constitute a quorum thereof. Thereafter a majority of the members shall constitute a quorum.

"(6) Each member shall devote the whole of his time to the performance of his duties under this Act, and shall not accept or hold any office or employment inconsistent therewith.

"(7) In case of the illness, absence or inability to act of any member, the Governor in Council may appoint a person to act in his stead.

"(8) No member shall be disqualified to act by reason of interest or of kindred or affinity to any person interested in any matter before the Board, but in such case the Governor in Council may, either upon the application of such member or otherwise, appoint some disinterested person to act in his stead.

"(9) The chairman shall be paid a salary of seven thousand dollars per annum and each of the other members shall be paid a salary of six thousand dollars per annum. Such salaries shall be paid monthly out of any unappropriated moneys forming part of the Consolidated Revenue Fund of Canada."

#### SECTION 11.—APPEALS.

"(1) Upon the evidence and record upon which the Board of Pension Commissioners gave their decision an appeal shall lie in respect of any refusal of pension by the Board



of Pension Commissioners on the grounds that the disability resulting from injury or disease or the aggravation thereof or that the injury or disease or the aggravation thereof resulting in death was not attributable to or was not incurred during military service.

"(2) Every member of the Board shall also have the right to hear, but only upon the evidence and record upon which the Board of Pension Commissioners gave its decision such appeals at such times and places as are fixed by regulations made and approved by the Board, and to give decisions thereon. The member giving any such decision shall notify the applicant who has so appealed and the Board of Pension Commissioners for Canada by registered letter mailed within five days after such decision; and if such applicant of the Board of Pension Commissioners for Canada is not satisfied with such decision an appeal therefrom may be lodged within thirty days from such decision with the Federal Appeal Board, a quorum of whom, not including the member of the Board who originally gave the decision, shall hear the appeal and the decision of the Board thereon, shall be final.

"(3) The right of appeal shall be open for one year after the appointment of the Federal Appeal Board by the Governor in Council, or for a like period after the decision complained of whichever may be the later.

"(4) An applicant shall be entitled to only one appeal upon the grounds or any of them set forth in subsection (1) of this section of this Act. The decision of the Federal Appeal Board thereon shall be final and shall be binding upon the applicant and upon the Board of Pension Commissioners for Canada.

"(5) Every applicant and the Board of Pension Commissioners for Canada or its representative shall have the right to attend in person, at any and all sittings for the purpose of hearing an appeal held by the Board or by a member thereof, under such conditions as to the payment of an applicant's expenses thereby incurred as may be fixed by regulation of the Governor in Council, and the applicant may if he so desires, but at his own expense, be assisted thereat, by counsel or representative other than the official Soldier Adviser appointed under the Department of Soldiers' Civil Re-establishment Act."

## SECTION 12.—JUDICIAL POWERS ON ENQUIRIES.

"(1) The Federal Appeal Board shall have all the powers and authority of a Commissioner appointed under Part 1 of the Inquiries Act, Revised Statutes of Canada, 1906 chapter one hundred and four.

"(2) The Federal Appeal Board shall have power to appoint a person or persons to hear and receive evidence with respect of any matter pertaining to pensions, and such person or persons shall have authority to administer oaths and to hear and receive evidence under oath and to take affidavits in any part of Canada."

## SECTION 13.—RULES AND REGULATIONS.

"The Governor in Council may make such rules and regulations as he deems necessary,—

"(a) respecting the sittings, practice and procedure of the Federal Appeal Board; and

"(b) generally, to carry out in all respects and to enforce the provisions of this Act."

These four sections establish the Federal Appeal Board and lay down certain procedure therefor. They are self-explanatory and require no comment except to point out that the right of appeal to the Federal Appeal Board lies only on the refusal of pension by the Board of Pension Commissioners under section 11 (1) (a) 13-14 George V, chapter 62, 1923, and further that the Federal Appeal Board has power to consider an appeal only on the evidence and record upon which the Board of Pension Commissioners gave its decision.

## ROYAL COMMISSION ON PENSIONS AND RE-ESTABLISHMENT

The Royal Commission on Pensions and Re-establishment appointed by Parliament during the session of 1922 continued to function during the summer of 1923, and for the first time since 1915 a special committee of the House was not appointed to inquire into these matters. The first interim report of the Royal Commission on the second part of its investigation was brought down in April, 1923, and considered by Parliament during the session immediately following. The recommendations adopted, with such changes or additions as were agreed to by both Houses, were finally incorporated in chapter 62, 13-14 George V, as set forth in the preceding pages.



## STATISTICS

## SUMMARY of pension activities during the Fiscal Year ending March 31, 1924.

## DISABILITIES.

Disability pensions in force 31/3/23.....	43,263
"    "    awarded during fiscal year ending 31/3/24.....	1,140
"    "    reinstated during fiscal year ending 31/3/24.....	911
Total.....	45,314
Disability pensions discontinued during fiscal year ending 31/3/24.....	2,014
Total in force 31/3/24.....	43,300

## DEPENDENTS

Dependent pensions in force 31/3/23.....	19,794
"    "    awarded during fiscal year ending 31/3/24.....	753
"    "    reinstated during fiscal year ending 31/3/24.....	42
Total.....	20,589
Dependent pensions discontinued during fiscal year ending 31/3/24.....	618
Total in force 31/3/24.....	19,971

## DISABILITIES AND DEPENDENTS

Total pensions in force 31/3/23.....	63,057
"    "    awarded during fiscal year ending 31/3/24.....	1,893
"    "    reinstated during fiscal year ending 31/3/24.....	953
Total.....	65,903
Total pensions discontinued during the fiscal year ending 31/3/24.....	2,632
Total in force 31/3/24.....	63,271

## STATEMENT showing pension activities during the Fiscal Year ending March 31, 1924

	No.	Yearly Liability
Pensions awarded—		\$ cts.
Disabilities.....	1,140	376,128 00
Dependents.....	753	367,758 00
Total.....	1,893	743,886 00
Pensions reinstated—		
Disabilities.....	911	276,865 00
Dependents.....	42	13,716 00
Total.....	953	290,581 00
Pensions discontinued—		
Disabilities.....	2,014	648,238 00
Dependents.....	618	281,778 00
Total.....	2,632	930,016 00
Final payment (gratuity) on award.....	141	14,350 00
Gratuities awarded on discontinuation of pension or subsequent thereto.....	23	2,875 00
Pensions refused—		
Disabilities.....	587	
Dependents.....	880	
Total.....	1,467	
Additional or other allowances refused—		
Disability pensioners.....	42	
WARDS RESULTING FROM DECISIONS OF FEDERAL APPEAL BOARD (Included Above.)		
Decisions of one member, accepted by the Board of Pension Commissioners.....	6	
Decisions of a quorum.....	8	
	14	
Pensions awarded and yearly liability following decisions of F.A.B.....	10	6,113 00
Decisions favourable to appellant, pension not yet awarded.....	4	



COMPARATIVE Statement showing pensions in force under the Pension Act as at the end of the Fiscal Years, 1918-24.

Year ending March 31	Pensions in force	Liability
		\$
Dependents—		
1918.....	10,488	4,168,602
1919.....	16,753	9,593,055
1920.....	17,823	10,841,169
1921.....	19,209	12,954,140
1922.....	19,606	12,687,237
1923.....	19,794	12,279,621
1924.....	19,971	12,037,843
Disabilities—		
1918.....	15,335	3,105,125
1919.....	42,932	7,470,729
1920.....	69,203	14,335,118
1921.....	51,452	18,230,697
1922.....	45,133	17,991,535
1923.....	43,263	18,142,145
1924.....	43,300	18,787,206
Totals—		
1918.....	25,823	7,273,727
1919.....	59,685	17,063,784
1920.....	87,026	25,176,287
1921.....	70,661	31,184,837
1922.....	64,739	30,678,772
1923.....	63,057	30,421,766
1924.....	63,271	30,825,049

STATEMENT giving the annual liability and domiciliary detail of pensioners as at March 31, 1924.

	Disabilities		Dependents		Total		Yearly Liability
	Per-centage	Number	Per-centage	Number	Per-centage	Number	
Quebec.....	7.27	3,146	7.77	1,551	7.42	4,697	\$2,410,000
Nova Scotia and Prince Edward Island.....	4.73	2,047	5.68	1,135	5.03	3,182	1,625,500
Eastern Ontario.....	4.89	2,117	4.94	986	4.90	3,103	1,580,600
Central Ontario.....	21.63	9,367	20.45	4,084	21.26	13,451	7,077,600
Western Ontario.....	6.42	2,778	4.87	973	5.94	3,751	1,890,300
Manitoba.....	9.41	4,076	6.67	1,332	8.55	5,408	2,518,800
Saskatchewan.....	6.36	2,752	3.14	627	5.34	3,379	1,517,300
Alberta.....	8.08	3,506	4.54	907	6.97	4,413	2,064,200
British Columbia.....	12.36	5,350	7.90	1,578	10.95	6,928	3,378,000
New Brunswick.....	2.82	1,222	3.17	634	2.93	1,856	912,300
Great Britain.....	6.63	2,869	23.28	4,649	11.88	7,518	3,478,500
United States.....	9.40	4,070	7.59	1,515	8.83	5,585	2,371,300
Total.....	100	43,300	100	19,971	100	63,271	30,825,049

NOTE.—Included in the totals for Great Britain and United States is the number of pensioners residing in other countries as follows:—



STATEMENT showing the number of pensioners residing in other countries as at  
March 31, 1924.

Country	Number of Pensioners
Africa.....	11
Australia.....	78
Bahama Islands.....	1
Belgium.....	23
Brazil.....	4
British Guiana.....	2
British West Indies.....	61
Bulgaria.....	1
Channel Islands.....	18
China.....	7
Cuba.....	4
Denmark.....	5
Egypt.....	2
Finland.....	3
France.....	35
Greece.....	8
Hawaiian Islands.....	5
Holland.....	4
Iceland.....	3
Isle of Man.....	11
India.....	5
Isle of Wight.....	17
Italy.....	19
Japan.....	22
Malta.....	10
Mexico.....	4
Miscellaneous—	
Tasmania.....	1
Austria.....	2
Bavaria.....	1
Isle of Skye.....	1
Netherlands.....	2
Central America.....	2
Montenegro.....	4
Newfoundland.....	92
New Zealand.....	38
Norway.....	7
Orkney Islands.....	5
Poland.....	2
Russia.....	8
Serbia.....	2
Shetland Islands.....	7
Sicily.....	1
South America.....	12
Spain.....	2
Straits Settlements.....	1
Sweden.....	11
Switzerland.....	4
Total.....	568

STATEMENT showing country where pensionable disability originated.

Origin	Number	Percentage	Liability
France.....	36,987	85.42	\$16,023,080
England.....	4,051	9.35	1,724,376
Canada.....	2,038	4.71	942,930
Other theatres of war.....	224	0.52	96,820
Total.....	43,300	100	18,787,206



STATEMENT showing the number of disability pensions as at March 31, 1924, classified under Schedule "A" of the Pension Act, also indicating country where pensionable disability originated.

Class	Country of Origin				Degree of Disability	Number of Pensions	Yearly Liability
	France	England	Canada	Other Theatres of War			
1.....	1,942	299	225	22	100	2,488	\$ 3,198,38
2.....	14	.....	2	.....	95	16	18,73
3.....	133	48	24	3	90	208	232,32
4.....	97	4	2	1	85	104	113,33
5.....	746	90	59	6	80	901	910,28
6.....	900	71	41	6	75	1,018	966,50
7.....	740	48	18	3	70	809	699,09
8.....	820	18	6	1	65	845	681,84
9.....	1,596	119	52	8	60	1,775	1,320,96
10.....	194	14	11	1	55	220	157,99
11.....	2,152	229	163	15	50	2,559	1,639,48
12.....	539	19	12	3	45	573	315,57
13.....	3,180	275	129	16	40	3,600	1,780,42
14.....	979	70	26	2	35	1,077	475,60
15.....	2,938	279	125	10	30	3,352	1,280,66
16.....	3,238	394	192	15	25	3,839	1,226,47
17.....	5,951	650	269	30	20	6,900	1,761,17
18.....	5,971	784	395	51	15	7,201	1,361,41
19.....	3,598	442	197	18	10	4,255	553,03
20.....	1,259	198	90	13	5	1,560	93,86
Total.....	36,987	4,051	2,038	224	.....	43,300	18,787,20

STATEMENT showing the number and yearly liability of disability pensions in force as at March 31, 1924, grouped under Medical Nomenclature.

	Number	Yearly Liability
General diseases.....	624	\$ 238,214 00
Nervous system.....	3,400	1,429,803 00
Special senses.....	4,534	1,906,004 00
Circulatory system.....	5,090	2,025,079 00
Respiratory system.....	8,934	4,949,732 00
Digestive system.....	1,303	377,368 00
Urinary and genital.....	1,301	482,118 00
Amputations and disarticulations.....	4,232	2,883,000 00
Ankylosis.....	1,723	737,901 00
Fractures.....	8,513	2,714,333 00
Other conditions.....	3,646	1,043,654 00
	43,300	18,787,206 00



## DISABILITY PENSIONS

STATEMENT showing the number of permanent disability pensions in force as at March 31, 1924.

Resident in—	Total Number of Pensions	Number of Pensions Permanent	Percentage of Pensions Permanent
Quebec.....	3,146	948	30.13
Nova Scotia and Prince Edward Island.....	2,047	627	30.63
Eastern Ontario.....	2,117	588	27.76
Central Ontario.....	9,367	2,712	28.95
Western Ontario.....	2,778	826	29.73
Manitoba.....	4,076	1,231	30.20
Saskatchewan.....	2,752	969	35.21
Alberta.....	3,506	980	27.95
British Columbia.....	5,350	1,512	28.26
New Brunswick.....	1,222	396	32.41
Great Britain.....	2,869	974	33.95
United States.....	4,070	1,052	25.85
Total.....	43,300	12,815	29.60

NOTE—Included in the totals for Great Britain and United States is the number of permanent disability pensioners residing in other countries, see page 13.

DISABILITY pensions in force as at March 31, 1924. Consolidated statement by rank on discharge from Canadian Expeditionary Force.

Rank	Pensioners	Percentage	Amount	Percentage
Private.....	36,519	84.34	\$ 15,834,594	84.31
Sergeant.....	3,965	9.16	1,664,281	8.85
R. S. M.....	171	0.39	67,131	0.35
W. O.....	43	0.10	18,436	0.10
Lieutenant.....	1,210	2.79	520,866	2.76
Captain.....	715	1.65	335,973	1.78
Major.....	324	0.75	170,466	0.91
Lt.-Colonel.....	108	0.25	72,690	0.39
Colonel.....	12	0.03	9,022	0.05
Brig.-General.....	8	0.02	8,172	0.04
Nurses—Lieutenant.....	223	0.51	85,080	0.45
“ Captain.....	2	0.01	495	0.01
Total.....	43,300	100	18,787,206	100

STATEMENT showing the total number of persons in receipt of benefits under the Pension Act as at March 31, 1924.

	Number	Total
Disability pensioners.....	43,300	
Disability pensioners' wives.....	28,872	
Disability pensioners' children.....	42,576	
Disability pensioners' other relatives.....	855	
		115,603
Dependent pensioners.....	19,971	
Dependent pensioners' children.....	12,073	
Other relatives in addition to main dependent.....	2,102	
		34,146

## MISCELLANEOUS PENSIONS

Penian Raid, 1866.....	2	
Pension Act, 1885, and general.....	91	
British Supplementary.....	328	
French Supplementary.....	43	
Belgian Supplementary.....	3	
Italian Supplementary.....	3	
		470
Grand total.....		150,219



## DEPENDENT PENSIONS

STATEMENT showing the number of dependent pensions in force and the yearly liability as at March 31, 1924.

Class	Number	Yearly Liability
		\$
Widows.....	8,013	7,400,09
Mothers.....	5,786	2,494,33
Fathers.....	901	263,81
(a) Orphans.....	628	328,34
Grandparents.....	39	16,87
(b) Brothers and sisters.....	71	21,28
(c) Orphan brothers and sisters.....	11	3,70
(d) Others.....	11	3,84
(e) Children (pensions only).....	2,999	888,12
(f) Parents.....	1,512	617,41
Total.....	19,971	12,037,84

NOTE.—Included in the above annual liability are allowances for 15,072 children.

(a)	628	pensions	represent	1,027	orphans.
(b)	71	"	"	94	brothers and sisters.
(c)	11	"	"	11	orphan brothers and sisters.
(d)	11	"	"	19	other relatives.
(e)	2,999	"	"	5,254	children.
(f)	1,512	"	"	3,024	parents.

STATEMENT showing the number of dependents of disability pensioners on whose account allowances are being paid as at March 31, 1924.

Wives.....	28,872
Children.....	42,576
Mothers.....	726
Fathers.....	62
Parents jointly.....	27
Grandparents.....	1
Orphans.....	1
Brothers and sisters.....	13
Others.....	3
Widowers.....	22
Total.....	72,303

Helplessness allowance under Section 27, Pension Act.

In addition to the foregoing, allowances are being paid to disability pensioners in respect of the following:—

Helplessness.....	261
-------------------	-----

STATEMENT showing the number of widows with pensionable children as at March 31, 1924.

Number in Family	Families	Total number of children
1.....	2,330	2,330
2.....	1,577	3,154
3.....	792	2,376
4.....	348	1,392
5.....	80	400
6.....	17	102
7.....	7	49
8.....	1	8
Total.....	5,152	9,811



Number of widows with pensionable children.....	5,152
Number of widows without pensionable children.....	2,861
Total.....	8,013
Percentage of widows with pensionable children.....	64.30
Percentage of widows without pensionable children.....	35.70

## DEPENDENT CHILDREN

Children only (widows also on pension).....	9,811
Children only (pensioned in own right).....	5,254
Children only (with other dependent pensioners).....	7
Total.....	15,072

## MISCELLANEOUS PENSIONS

STATEMENT showing the number in force and the yearly liability as at March 31, 1924.

	Number	Yearly Liability
		\$ cts.
<i>European War—</i>		
Belgian Supplementary.....	3	1,089 00
Italian ".....	3	1,307 50
French ".....	43	24,320 49
British ".....	328	58,651 43
<i>Other Wars—</i>		
Penian Raid, 1866.....	2	632 50
Pension Act, 1885 and general.....	91	37,360 79
Pension Act, 1901.....	861	619,696 16
<i>Order in Council P.C. 2187—</i>		
Pensions in respect of persons injured or killed while flying in the public service	4	1,689 00
<i>Decorations paid to Canadians on account of the Great and other wars—</i>		
Victoria Cross.....	17	916 13
(2 in receipt of both pension and annuity.)		
Distinguished Conduct Medal.....	189	8,393 05
	1,541	754,056 05
Distinguished Conduct Medal Gratuities paid during fiscal year ending March 31, 1924.....	15	1,459 98

STATEMENT showing number of pensions discontinued or cancelled, and reasons therefor, during the Fiscal Year ending March 31, 1924.

## DISABILITIES

	Number	Total
Death.....	537	
Disappearance of disability.....	485	
Under section 21-2 Pension Act (unclaimed).....	178	
Imprisonment (section 17 Pension Act).....	23	
Gratuities (disability less than 5 per cent).....	139	
Insanity.....	54	
Awarded in error.....	24	
Final payment by agreement.....	574	
		2,014

## DEPENDENTS

Misrepresentation or misconduct.....	23	
Under section 34, Pension Act.....	61	
Awarded in error.....	11	
Widows remarried.....	134	
Mothers remarried.....	18	
Orphan sister married.....	3	
Under section 21-2 Pension Act.....	6	
Pensioner died.....	264	
On youngest child attaining age limit.....	98	
		618
Grand Total.....		2,632

In addition to this total 219 widows' pensions were discontinued on remarriage in cases where pensions or children were continued.



STATEMENT showing the number of deaths during the Fiscal Year ending March 31, 1924, of pensioners and those on whose behalf allowances were being paid.

	DISABILITIES	Number	Total
Pensioners died—			
Death related to service.....		359	
Death not related to service.....		164	
Death—Relationship to service not decided.....		14	
Wives of pensioners—Number of deaths of.....		104	
Children of pensioners—Number of deaths of.....		221	
Other relatives in receipt of allowances—Number of deaths of.....		32	

## DEPENDENTS

Widows.....	51	
Mothers.....	203	
Fathers.....	174	
Children.....	49	
Orphans.....	2	
Brothers and sisters.....	3	
Grandparents.....	5	
Grand total.....		1,386

Additional allowances discontinued during the twelve months ending March 31, 1924, by reason of children reaching the expiry age limit for children, viz., 16 for boys and 17 for girls.

Children of disability pensioners.....	1,619	
Children of dependent pensioners.....	1,092	
Orphans.....	38	
Brothers and sisters and other relatives.....	25	
Grand total.....		2,774

## MISCELLANEOUS STATISTICS

For the Fiscal Year ending March 31, 1924

## DISABILITY PENSIONERS

STATEMENT showing the number of pensions discontinued by final payment by agreement during the fiscal year ending March 31, 1924.

Number	Reduction in amount of Yearly Liability
574 .....	\$66,644.00

Classification of allowances and number affected by such final payment:—

Wives.....	334
Children.....	437
Mothers.....	12
Fathers.....	1
Parents.....	1
Widowers.....	1
Total.....	786



## DISABILITY PENSIONERS

STATEMENT showing the number of disability pensions cancelled, classification and number of allowances affected thereby during the fiscal year ending March 31, 1924.

	Number of Pensions	Number of Allowances
Pension.....	2,014	
Wives.....		1,149
Children.....		1,693
Parents.....		3
Fathers.....		3
Mothers.....		36
Helplessness.....		19
Widowers.....		2
Total.....	2,014	2,905

## DEPENDENT PENSIONERS

Bonus paid to children of deceased disability pensioners under Section 23 (6), Pension Act during the fiscal year ending March 31, 1924.

Number	Amount of Bonus
114 .....	\$5,425.00

## MARRIAGES

During the fiscal year ending March 31, 1924

Disability pensioners (allowances for wife awarded).....	1,804
Widows remarried—Pensions for children continued.....	219
Widows remarried—With no pensionable children.....	134
Mothers remarried.....	18
Children.....	7
Orphan sisters.....	5
Total.....	2,187

## CHANGES DUE TO REVIEW UNDER SECTION 34, PENSION ACT

For the fiscal year ending March 31, 1924

	Number	Total
Mothers.....	382	
Fathers.....	68	
Parents.....	125	
Grandparents.....	3	
Others.....	2	
		580

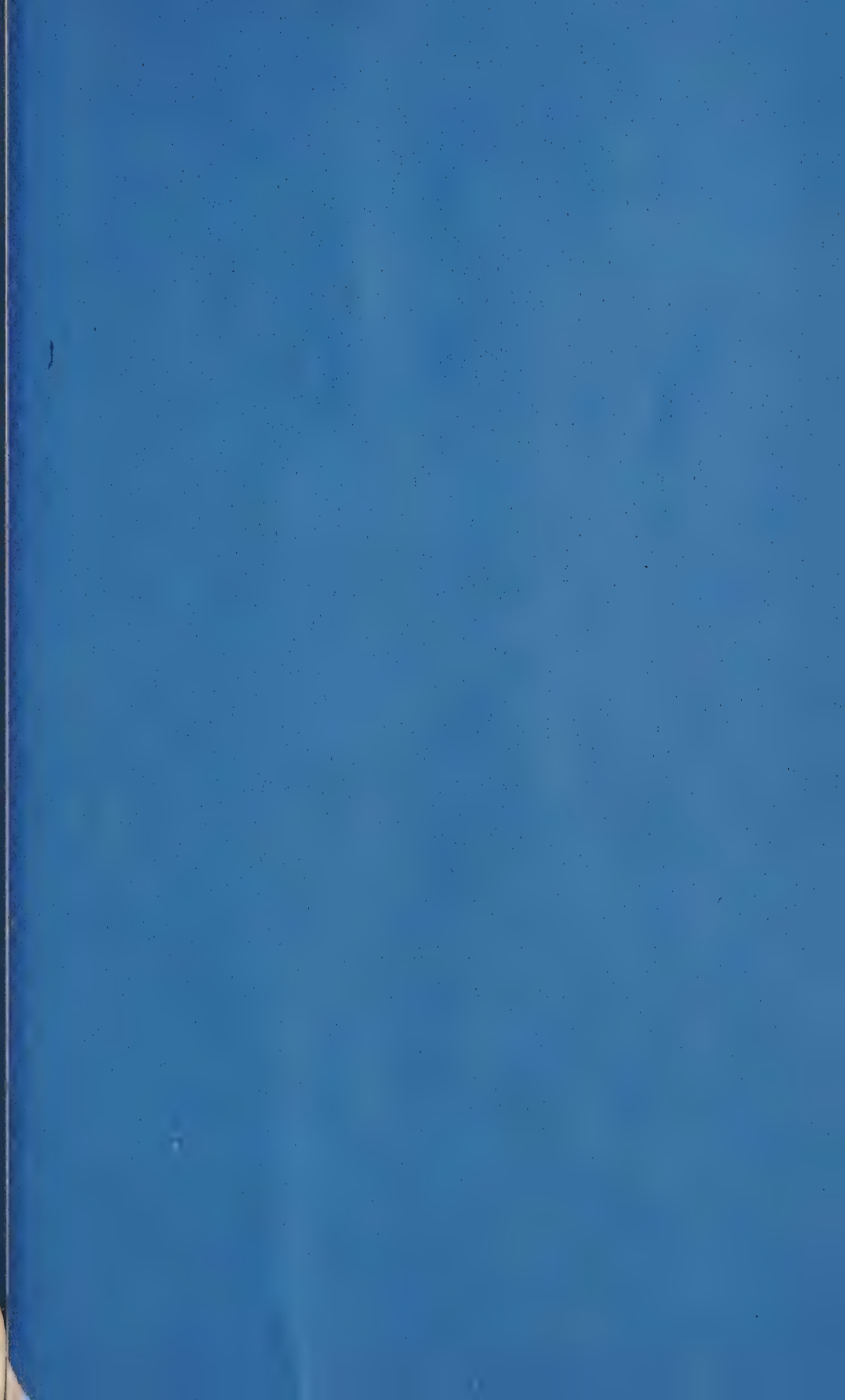
## OTHER ACTIVITIES

No. of	Disability Pensions increased.....	3,332
"	Disability Pensions decreased.....	3,695
"	Disability Pensions continued same rate.....	19,436
"	Disability Pensioners divorced.....	15
"	Disability Pensioners separated.....	4
"	Disability Pensioners (allowances for children added).....	5,294
"	Disability Pensioners awarded additional allowances under Section 23 (7) Pension Act....	19
"	Disability Pensioners awarded increase in or addition of other allowances.....	201
"	Disability Pensioners other allowances reduced.....	2
"	Disability Pensioners other allowances discontinued by reason of death.....	32
"	Disability Pensions reduced one-half (refusal of treatment, under section 29, Pension Act)	61
"	Disability Pensions—Basis of award changed.....	294
"	Disability Pensioners—Allowances cancelled for reasons other than death or age expiry...	398
"	Dependent Pensioners—Allowances cancelled for reasons other than death or age expiry..	21
"	Dependent Pensions—Basis of award changed.....	11
"	Dependent Pensions (allowances for children added).....	102
"	Dependent Pensioners, awarded increase in or an addition of other allowances.....	21
"	Dependent Pensions other allowances discontinued by reason of death.....	9















CAI  
A 21  
P 56

DOMINION OF CANADA

Government  
Publication

REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS  
FOR  
CANADA  
FOR THE  
YEAR ENDING MARCH 31, 1925



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1926

Price, 10 cents.







DOMINION OF CANADA

REPORT

OF THE

BOARD OF  
PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1925



OTTAWA

F. A. ACLAND

PRINTER TO THE KING'S MOST EXCELLENT MAJESTY

1926



**THE BOARD OF PENSION COMMISSIONERS FOR CANADA**

Lieut-Colonel J. T. C. THOMPSON, K.C., D.S.O., *Chairman.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. F. ELLIS, M.D., *Commissioner.*

J. A. W. PATON,  
*Secretary.*



## CONTENTS

	PAGE
Amendments to the Pension Act, 1919, under Chapter 60, 14-15 George V.....	6
Beneficiaries under the Pension Act—Statement showing total number of, as at March 31, 1925.....	14
Classification of disability pensions under Schedule A of Pension Act, as at March 31, 1925.....	10
Comparative Statement showing pensions in force during years 1918-25.....	9
Dependent Pensions—Statement showing number of, annual liability as at March 31, 1925, and relationship to deceased soldier.....	14
Dependents of Disability pensioners—Statement showing number on whose account allowances are being paid as at March 31, 1925.....	15
Disability pensions—Statements showing number and annual liability as at March 31, 1925 (grouped under medical nomenclature, also by medical groups and percentage of each group to whole).....	11
Disability pensions—Statement showing the number of permanent disability pensions in force as at March 31, 1925.....	13
Disability Pensions—Statement showing the rank held at the time of discharge from the service.....	14
Disability and Dependent pensions—Statement showing number discontinued or cancelled as at March 31, 1925.....	15-16
Disability and Dependent pensioners—Statement showing number of deaths of, as at March 31, 1925.....	16
Domiciliary detail of pensioners with annual liability as at March 31, 1925—Statement giving.....	10
Incurrence of Disability—Statement showing the country in which pensioners incurred their pensionable disability.....	13
Miscellaneous Pensions—Statement showing the number in force and annual liability, as at March 31, 1925.....	17
Miscellaneous Statistics for the fiscal year ending March 31, 1925.....	17-18
Pension activities during the fiscal year ending March 31, 1925, Summary of.....	8
Pension activities during the fiscal year ending March 31, 1925, Statement of.....	9
Statistical Review.....	5
Widows—Statement showing number with pensionable children, as at March 31, 1925...	15



The Hon. Senator H. S. BÉLAND, M.D.,  
Minister of Soldiers' Civil Re-establishment,  
Ottawa, Canada.

SIR,—Pursuant to the provisions of section 6 (3) of the Pension Act, 1919, I have the honour to submit a report of the work of the Board of Pension Commissioners for the fiscal year ending March 31, 1925.

I have the honour to be, sir,  
Your obedient servant,  
J. PATON,  
*Secretary.*

OTTAWA, December 3, 1925.



# REPORT OF THE BOARD OF PENSION COMMISSIONERS

FOR FISCAL YEAR ENDING MARCH 31, 1925

## STATISTICAL REVIEW

During the fiscal year ending March 31, 1925, a total of 4,672 new pension claims were received by the Board. This is an increase of 1,171 over the number received during the preceding fiscal year and, in comparison with statistics for previous periods may be regarded as a somewhat remarkable increase in view of the length of time which has elapsed since the signing of the Armistice in November, 1918. It is to be attributed largely to the time limit in which to apply for a pension expiring on August 31, 1924, causing numerous entries from applicants who had previously neglected to apply, as well as to admission by the Federal Appeal Board of claims which had been rejected by the Board of Pension Commissioners.

A study of the cases now coming before the Board shows that of diseases giving rise to pensionable disabilities, the largest class is due to tuberculosis and other chest conditions. The second largest class comprises heart conditions. Rheumatic and arthritic conditions come next in order and disabilities due to duodenal ulcer and gastric conditions form the fourth largest class.

The percentage of malignant diseases has been low, which may possibly be explained by the high average of young men who enlisted. These conditions are unfortunately now on the increase.

## BENEFICIARIES

The total number of beneficiaries, which includes wives, children, and mothers of disability pensioners as well as dependents of deceased members of the forces has increased from 150,219 as at March 31, 1924, to 158,292, representing an increase of 8,073. This is largely the natural concomitant of the increase in the number of disability pensioners, who, if married, are entitled to additional pension for their wives and children and in some cases their parents. Deaths, remarriages of widows, and expiries through children reaching the pension age limit have not been sufficient to offset the increase in the number of awards.

## TREATMENT

On March 31, 1925, a total of 2,150 pensioners or former pensioners were receiving treatment on the strength of the Department of Soldiers' Civil Re-establishment. Medical re-examinations to the number of 34,973 were carried out during the fiscal year. A partial analysis of these examinations will be found on page 18.

## FINAL PAYMENTS

A disability pensioner whose disability is between five and fourteen per cent inclusive has the right of electing to receive a final payment in lieu of further payments of pension. The number of final payments accepted during the period under review was 337. This is a decrease of 237 as compared with the number for the previous fiscal year.



## LIABILITY

The total pension liability for the period under review was \$31,621,205, as against \$30,825,049 for the preceding fiscal year. The annual liability has, therefore, increased by nearly \$800,000 as compared with the previous fiscal year.

Detailed information of the Board's activities and expenditure in connection therewith will be found on pages 8 to 18 of the report.

## LEGISLATION

## WITH EXPLANATORY REMARKS

Amendments to the Pension Act of 1919 as enacted by chapter 60 of 14-15 George V, passed during the 1924 session of Parliament are as follows:—

Section 3, subsection (8) of the statute of 1919 was repealed and the following substituted therefor:—

"(8) On the approval of the Commission to the award of any pension or to the refusal of any pension, a form shall be placed on the file of the member of the forces by or in respect of whom application for pension has been made which shall bear the personal signature of at least one of the Commissioners and shall contain the following information:—

"(a) The names of the Commissioners dealing with the case.

"(b) The grounds on which pension is awarded or refused.

"(c) In the event of the Commission not being unanimous, the grounds on which a Commissioner disagrees with the decision reached."

Section 13 of the statute of 1919 as amended was repealed and the following substituted therefor:—

"13. A pension shall not be awarded unless an application therefor has been made within three years

"(a) after the date of the death in respect of which pension is claimed; or

"(b) after the date upon which the applicant has fallen into a dependent condition; or

"(c) after the date upon which the applicant was retired or discharged from the forces; or

"(d) after the date of the completion of his treatment by the Department of Soldiers' Civil Re-establishment when he was retired or discharged direct to such treatment or undertook such treatment within six months of his retirement or discharge; or

"(e) after the declaration of peace

Provided:

(i) That where there is an entry in the service or medical documents of the member of the forces by or in respect of whom pension is being claimed showing the existence of an injury or disease which has contributed to the disability in respect of which pension is claimed, such entry shall be considered an application as of the date thereof for pension in respect of such disability.

(ii) That the provision of subsection (e) of this section shall not apply to an applicant claiming dependent's pension who was not resident in Canada at the date of the death of the member of the forces and has not continuously resided therein.

This amendment makes no change in practice but incorporates in the statute what has been the Board's practice in the past.

Section 17 of the statute of 1919 as amended, which provides for the discontinuation of pension when a pensioner is sentenced to imprisonment for six months or more, subject to continuation to his dependents, at the Board's discretion, was further amended by inserting the following after the word "arrest" in the eighth line thereof:—

"Or if in the opinion of the Commission it would be of exceptional benefit or advantage to the pensioner, the Commission may in its discretion pay the pension or a part thereof to or for the pensioner himself."



**Section 22.** This is a new section and is as follows:—

"22. Any member of the forces or any dependent of a member of the forces or any dependent of a deceased member of the forces whose case, in the opinion of a majority of the members of the Board of Pension Commissioners for Canada, and a majority of the members of the Federal Appeal Board, appears to be specially meritorious may be made the subject of an investigation and adjudication by way of compassionate pension or allowance with the assent of the Governor in Council.

"Provided that the pension awarded under the authority of this section shall not exceed in amount that which could have been granted in the like case under other provisions of this Act if the death, injury or disease on account of which the pension is claimed, was attributable to military service."

This amendment is self-explanatory.

Section 28, subsection (b) of the Statute of 1919 as amended, which provided that pension should be awarded as from the date of application in cases where the appearance of the disability is subsequent to discharge, was repealed and the following substituted therefor:—

"(b) In the case in which a pension is awarded to an applicant the appearance of whose disability was subsequent to his retirement or discharge from the forces, in which case a pension may be paid from a date six months prior to the day upon which application for pension has been received or from the date of the appearance of the disability whichever is the later date."

This amendment gives the Board the discretion to award retroactive pension (1) from the date of the appearance of the disability or (2) from a date six months prior to the date upon which application for pension was made.

Section 31, subsection (3) of the statute of 1919 as amended was repealed and the following substituted therefor:—

"(3) When a pensioner previous to his enlistment or during his service was maintaining or was substantially assisting in maintaining one or both of his parents, an amount not exceeding one hundred and eighty dollars per annum may be paid direct to each of such parents or to him so long as he continues such maintenance; provided that the benefits of this subsection shall be limited to a parent or parents who is, are or would be, if the pensioner did not contribute, in a dependent condition."

This amendment incorporates the Board's practice and makes no change.

**Section 39.** This is a new section and is as follows:—

"39. On the death of a pensioner who was at the time of his death in receipt of pension at the rate of fifty to one hundred per cent, in respect of whom additional pension for a dependent or dependents is payable pending consideration of a claim from such dependent or dependents for pension on account of such death, payment of an amount equal to pension for death shall be made to the dependent or dependents for a period not exceeding one month, such amount to be refunded if pension is eventually awarded.

"Provided that if the payments under the provisions of subsection six of section twenty-three of this Act exceed the amount payable under this section, the provisions of the said subsection shall apply in lieu of the provisions of this section."

This amendment is self-explanatory.

Section 41 of the statute of 1919 was amended by adding thereto the following:—

"If through the death of the husband of a woman, married or remarried, within a period of five years after such marriage or remarriage, the said woman is left in a dependent condition, the pension previously awarded to her or such lesser pension as the Commission may at its discretion decide to award, shall be restored as from the date of the death of the said husband; provided that there shall be deducted from such pension the amount of final payment previously made at a rate not exceeding fifty per cent of the amount of the restored pension being paid from time to time; provided also that the restored pension shall be discontinued should the said woman cease to be in a dependent condition or remarry."

This amendment is self-explanatory.

Section 11, subsection (3), chapter 62 of the statutes of 1923, under which the right of appeal was open for one year after the date of the appointment of the



Federal Appeal Board, or for a like period after the decision complained of, whichever was the later, was repealed and the following substituted therefor:—

"The right of appeal shall be open for two years after the appointment of the Federal Appeal Board by the Governor in Council, or for one year after the decision complained of, whichever may be the later."

Section 11, chapter 62 of the statutes of 1923 was further amended by adding thereto the following subsection:—

"(6) Any judgment rendered by the Federal Appeal Board shall be signed by the Chairman or presiding member of the Board and the Secretary and shall contain the following information:—

- (i) The name or names of the member or members of the Board who heard the appeal;
- (ii) The medical classification of the injury or disease causing the disability in respect of which the appeal has been made;
- (iii) The medical classification of the injury or disease causing the disability in respect of which the appeal is allowed or disallowed as the case may be;
- (iv) If the appeal is allowed, whether the injury or disease resulting in disability was attributable to or was incurred during military service or pre-existed enlistment and was aggravated during service.

Section 6 of chapter 38 of the statutes of 1922, which provided for the continuation of the pension bonus during the years commencing the 1st day of September, 1922, and 1923 was amended by adding after the figures "1923" in the fifth line thereof the following:—

"and 1924 and 1925."

## STATISTICS

### SUMMARY of Pension Activities during the Fiscal Year ending March 31, 1925.

#### DISABILITY

Disability pensions in force 31-3-24.....	43,187
Disability pensions awarded during the fiscal year ending 31-3-25.....	1,673
Disability pensions reinstated during the fiscal year ending 31-3-25.....	1,241
Total.....	46,101
Disability pensions discontinued during the fiscal year ending 31-3-25.....	1,503
Total in force 31-3-25.....	44,598

#### DEPENDENTS

Dependent pensions in force 31-3-24.....	19,929
Dependent pensions awarded during the fiscal year ending 31-3-25.....	665
Dependent pensions reinstated during the fiscal year ending 31-3-25.....	61
Total.....	20,655
Dependent pensions discontinued during the fiscal year ending 31-3-25.....	640
Total in force 31-3-25.....	20,015

#### DISABILITIES AND DEPENDENTS

Total pensions in force 31-3-24.....	63,116
Total pensions awarded during the fiscal year ending 31-3-25.....	2,338
Total pensions re-instated during the fiscal year ending 31-3-25.....	1,302
Total.....	66,756
Total pensions discontinued during the fiscal year ending 31-3-25.....	2,143
Total in force 31-3-25.....	64,613



## STATEMENT of Pension Activities during the Fiscal Year ending March 31, 1925.

	Number	Annual Liability
		\$
Pensions awarded—		
Disabilities.....	1,673	481,532
Dependents.....	665	311,062
Total.....	2,338	796,594
Pensions reinstated—		
Disabilities.....	1,241	347,347
Dependents.....	61	21,864
Total.....	1,302	369,211
Pensions discontinued—		
Disabilities.....	1,503	559,442
Dependents.....	640	268,511
Total.....	2,143	827,953
Gratuities awarded as first and final payment in neurological cases.....	1	* 200
Final payments awarded in cases where disability less than 5 per cent.....	331	* 29,245
Total.....	332	* 29,445
Pensions refused—		
Disabilities.....	595	
Dependents.....	1,533	
Total.....	2,128	
Additional or other allowances refused; dependent and disability pensioners.....	169	
Federal Appeal Board—		
Awards in force resulting from judgments of F.A.B.....	100	55,889 04
Gratuities awarded resulting from judgments of F.A.B.....	4	* 350 00

\*Does not form part of annual liability.

## COMPARATIVE Statement showing Pensions in Force under the Pension Act as at the end of the Fiscal Years 1918 to 1925.

Year ending March 31	Pensions in force	Liability
		\$ cts.
Dependents—		
1918.....	10,488	4,168,602 00
1919.....	16,753	9,593,055 50
1920.....	17,823	10,841,169 50
1921.....	19,209	12,954,140 54
1922.....	19,606	12,687,237 00
1923.....	19,794	12,279,621 00
1924.....	19,971	12,037,843 00
1925.....	20,015	11,804,825 00
Disabilities—		
1918.....	15,335	3,105,125 55
1919.....	42,932	7,470,729 02
1920.....	69,203	14,335,118 41
1921.....	51,452	18,230,697 16
1922.....	45,133	17,991,535 00
1923.....	43,263	18,142,145 00
1924.....	43,300	18,787,206 00
1925.....	44,598	19,816,380 00
Totals—		
1918.....	25,823	7,273,727 55
1919.....	59,685	17,063,784 52
1920.....	87,026	25,176,287 91
1921.....	70,661	31,184,837 70
1922.....	64,739	30,678,772 00
1923.....	63,057	30,421,766 00
1924.....	63,271	30,825,049 00
1925.....	64,613	31,621,205 00







STATEMENT showing the Number and Annual Liability of Disability Pensions in force as at March 31, 1925, grouped under medical nomenclature.

	Number	Annual Liability
General diseases.....	656	\$ 268,057
Nervous system.....	3,600	1,542,153
Special senses.....	4,704	2,000,831
Circulatory system.....	5,249	2,192,973
Respiratory system.....	9,176	5,154,792
Digestive system.....	1,373	404,265
Urinary and genital.....	1,292	508,176
Amputations and disarticulations.....	4,119	2,953,297
Ankylosis.....	1,725	764,702
Fractures.....	9,012	2,944,103
Other conditions.....	3,692	1,083,031
	44,598	19,816,380

STATEMENT showing the Number and Annual Liability of Disability Pensions in force, as at March 31, 1925, under medical nomenclature also by medical groups and percentage of each to the whole.

Medical nomenclature and groups	Number	Annual liability	Group Total	Per-centage	Group Liability	Per-centage
		\$			\$	
<i>General Diseases—</i>						
Cerebro-spinal fever.....	20	8,874				
Diabetes.....	71	45,300				
Dysentery.....	15	5,680				
Enteric.....	4	1,200				
Exophthalmic goitre.....	76	29,763				
Gas effects.....	49	21,639				
Rheumatic fever.....	23	9,837				
Miscellaneous, General diseases...	398	145,764	656	1.47	268,057	1.35
<i>Nervous System—</i>						
Acute anterior poliomyelitis.....	8	2,586				
Dementia praecox.....	91	55,262				
Epilepsy.....	179	116,432				
General paralysis of insane.....	24	7,482				
Insanity unclassified.....	72	54,500				
Nerve injuries.....	1,798	731,594				
Neurasthenia.....	929	339,972				
Neuritis.....	237	65,084				
Otherwise unclassified.....	262	169,241	3,600	8.07	1,542,153	7.78
<i>Special Senses—</i>						
Blindness or loss of one or both eyes.....	1,235	779,389				
Defective vision.....	1,041	474,741				
Deafness, total.....	50	25,146				
Defective hearing.....	2,378	721,555	4,704	10.55	2,000,831	10.10
<i>Circulatory System—</i>						
Disordered action of the heart....	1,728	558,556				
Myocardial disease.....	325	177,158				
Valvular disease of the heart.....	2,283	1,189,314				
Varix.....	577	116,811				
Otherwise unclassified.....	336	151,134	5,249	11.77	2,192,973	11.07
<i>Respiratory System—</i>						
Asthma.....	531	272,664				
Bronchitis.....	2,683	915,888				
Empyema.....	219	86,158				
Injuries otherwise unclassified....	326	106,162				
Pleurisy.....	212	65,909				
Tubercle of the lung.....	4,933	3,594,484				
Diseases otherwise unclassified....	272	113,527	9,176	20.57	5,154,792	26.01



STATEMENT showing the Number and Annual Liability of Disability Pensions in force, as at March 31, 1925, under medical nomenclature also by medical groups and percentage of each to the whole.—*Con.*

Medical Nomenclature and Groups	Number	Annual liability	Group total	Percent-age	Group liability	Percent-age
					\$	
<i>Digestive System—</i>						
Adhesions of the peritoneum.....	100	27,598				
Hernia.....	639	156,561				
Hemorrhoids.....	35	6,866				
Otherwise unclassified.....	599	213,240	1,373	3.08	404,265	2.04
<i>Urinary and Genital—</i>						
Nephritis.....	1,004	393,600				
Otherwise unclassified.....	200	79,038				
Genital system.....	88	35,538	1,292	2.90	508,176	2.56
<i>Amputations and Disarticulations—</i>						
Shoulder.....	59	57,846				
Upper arm.....	533	501,864				
Elbow or forearm.....	259	236,402				
Hand or portion of hand.....	851	288,670				
Hip or thigh.....	1,366	1,210,918				
Knee, leg or ankle.....	834	582,894				
Foot or portion of foot.....	214	73,234				
Otherwise unclassified.....	3	1,829	4,119	9.24	2,953,297	14.90
<i>Ankylosis—</i>						
Shoulder.....	208	86,156				
Elbow.....	313	160,606				
Wrist.....	151	70,755				
Knee.....	421	158,047				
Hip.....	136	105,819				
Ankle.....	207	74,579				
Otherwise unclassified.....	202	58,738				
False and flail joints.....	87	50,002	1,725	3.87	764,702	3.86
<i>Fracture—</i>						
Skull and jaw.....	895	395,220				
Bones of thorax.....	84	31,203				
Arm.....	1,331	493,547				
Leg.....	1,301	415,887				
Fractures otherwise unclassified..	506	154,253				
Flat feet.....	539	108,167				
Myalgia.....	755	187,886				
Osseous-connective tissue system otherwise unclassified.....	3,601	1,157,940	9,012	20.21	2,944,103	14.86
<i>Other conditions—</i>						
Disease of the skin.....	84	22,849				
Adherent scar.....	1,517	373,392				
Disfigurement.....	119	49,461				
Wounds otherwise unclassified....	1,972	637,329	3,692	8.27	1,083,031	5.47
Grand total.....	44,598	19,816,380	44,598	100	19,816,380	100



## DISABILITY PENSIONS

STATEMENT showing the Number of Permanent Disability Pensions in force  
as at March 31, 1925.

Resident in	Total Number of pensions	Number of pensions permanent	Percentage of pensions permanent
Quebec.....	3,226	990	30.69
Nova Scotia and Prince Edward Island.....	2,167	684	31.56
Eastern Ontario.....	2,355	697	29.59
Central Ontario.....	9,381	2,941	31.35
Western Ontario.....	2,791	921	32.99
Manitoba.....	4,265	1,308	30.66
Saskatchewan.....	2,811	942	33.51
Alberta.....	3,640	1,017	27.93
British Columbia.....	5,445	1,632	29.97
New Brunswick.....	1,242	427	24.38
Great Britain.....	2,944	1,092	37.09
United States.....	4,331	1,350	31.17
Total.....	44,598	14,001	31.39

NOTE.—Included in the totals for Great Britain and United States is the number of permanent disability pensioners residing in other countries, *see* page 10.

STATEMENT showing Country where Pensionable Disability Originated.

## DISABILITIES

Origin	Number	Percentage	Liability
			\$
France.....	38,200	85.66	16,958,677
England.....	4,180	9.37	1,806,969
Canada.....	1,986	4.45	948,878
Other theatres of war.....	232	0.52	101,856
Total.....	44,598	100	19,816,380

STATEMENT showing theatre of war where deceased soldier served, number of  
dependent pensions awarded on his behalf, and annual liability as at  
March 31, 1925.

Theatres of War	Number	Percentage	Liability
			\$
France.....	17,667	88.27	10,257,050
England.....	1,098	5.49	734,873
Canada.....	962	4.81	661,650
Other theatres of war.....	288	1.43	151,252
Total.....	20,015	100	11,804,825



## DISABILITY pensions in force as at March 31, 1925.

## Consolidated Statement by Rank on Discharge from Canadian Expeditionary Force

Rank	Ex-soldiers	Percentage	Amount	Percentage
			\$	
Private.....	37,578	84.27	16,675,548	84.15
Sergeant.....	4,087	9.16	1,772,865	8.94
R.S.M.....	171	0.38	66,927	0.34
W.O.....	52	0.12	26,454	0.13
Lieutenant.....	1,263	2.83	552,393	2.79
Captain.....	745	1.67	351,144	1.77
Major.....	334	0.75	183,638	0.93
Lt. Colonel.....	113	0.25	76,169	0.38
Colonel.....	10	0.02	7,162	0.04
Brig. General and upwards.....	10	0.02	13,056	0.07
Nurses—Lieutenant.....	233	0.52	90,054	0.45
Nurses—Captain.....	2	0.01	970	0.01
Total.....	44,598	100	19,816,380	100

## STATEMENT showing the Total Number of Persons in Receipt of Benefits under the Pension Act as at March 31, 1925.

	Number	Total
Disability pensioners.....	44,598	
Disability pensioners' wives.....	31,167	
Disability pensioners' children.....	47,838	
Disability pensioners—other relatives.....	941	124,544
Dependent pensioners.....	20,015	
Dependent pensioner's children.....	11,202	
Other relatives in addition to main dependent.....	2,056	
		33,273

## MISCELLANEOUS PENSIONS

Pension Act, 1885 and General.....	87	
British supplementary.....	339	
French supplementary.....	40	
Belgian supplementary.....	3	
Italian supplementary.....	3	
R.N.W.M. Police supplementary (Section 47b, Pension Act)....	3	
		475
Grand Total.....		158,292

## DEPENDENT PENSIONERS

## STATEMENT showing the Number of Dependent Pensioners, relationship and annual liability in respect thereto as at March 31, 1925.

Relationship to deceased soldier	Number of pensions	Annual liability
		\$
Widow.....	7,895	7,201,682
Mother.....	5,845	2,474,634
Father.....	870	255,914
Parents (jointly).....	1,545	602,119
Grandparents.....	37	15,902
Brothers and sisters.....	63	18,526
Orphan brothers and sisters.....	15	4,668
Orphan children.....	567	282,612
Children.....	3,170	946,164
Other relatives.....	8	2,604
Total.....	20,015	11,804,825

NOTE.—Included in the above annual liability are allowances for 11,202 children.



## STATEMENT showing the Number of Dependents of Disability Pensioners on whose account allowances are being paid as at March 31, 1925.

Wives.....	31,167
Children.....	47,838
Mothers.....	754
Fathers.....	63
Parents jointly.....	78
Brothers and sisters.....	4
Others.....	2
Widowers.....	40
Total.....	79,946

## HELPLESSNESS Allowance under Section 27, Pension Act.

In addition to the foregoing, allowances are being paid to disability pensioners in respect of the following—

Helplessness.....	239
-------------------	-----

## DEPENDENT PENSIONERS

## STATEMENT showing the Number of Widows with Pensionable Children as at March 31, 1925.

Number in Family	Families	Total Number of Children
1.....	2,334	2,334
2.....	1,529	3,058
3.....	723	2,169
4.....	254	1,016
5.....	62	310
6.....	13	78
7.....	4	28
Total.....	4,919	8,993

Number of widows with pensionable children.....	4,919
Number of widows without pensionable children.....	2,976
Total.....	7,895

Percentage of widows with pensionable children.....	62.31
Percentage of widows without pensionable children.....	37.69

## DEPENDENT CHILDREN

Children only (widows also on pension).....	8,993
Children only (pensioned in own right).....	5,364
Children only (with other dependent pensioners).....	15
Total.....	14,372

## STATEMENT showing the Number of Pensions Discontinued or Cancelled, and reasons therefor, during the fiscal year ending March 31, 1925.

DISABILITIES	Number Total
Death.....	505
Disappearance of disability.....	352
Under section 21-2 Pension Act (unclaimed).....	112
Imprisonment (section 17, Pension Act).....	20
Gratuities (disability less than 5 p.c.).....	63
Insanity.....	50
Final payments (neurological).....	33
Final payment by agreement.....	337
Miscellaneous.....	31
	1,503



## BOARD OF PENSION COMMISSIONERS, 1925

## DEPENDENTS

Misrepresentation or misconduct.....	6
Under section 34, Pension Act.....	52
Under section 21-2, Pension Act (unclaimed).....	3
Widows remarried.....	104
Mothers remarried.....	17
Orphan child married.....	3
Sister married.....	3
Adoption orphan child.....	1
On youngest child attaining age limit.....	75
Pensioner died.....	295
On brother or sister attaining age limit.....	10
On orphan child attaining age limit.....	53
Miscellaneous.....	18
	<hr/> 640
Grand total.....	<hr/> 2,143

In addition to this total 156 widows' pensions were discontinued on remarriage and 9 widows for misrepresentation or misconduct in cases where pensions for children were continued.

STATEMENT showing the number of deaths during the fiscal year ending March 31, 1925, of pensioners and those on whose behalf allowances were being paid.

## DISABILITIES

	Number	Total
Pensioners died—		
Death related to service.....	330	
Death not related to service.....	129	
Death, relationship to service not decided.....	46	
Wives of pensioners died.....	163	
Children of pensioners died.....	308	
Other relatives receiving allowances died—		
Mothers, 26; fathers, 9.....	35	
	<hr/>	1,011

## DEPENDENTS

Widows.....	34
Mothers.....	272
Fathers.....	171
Children.....	35
Orphans.....	2
Brothers and sisters.....	1
Grandparents.....	5
Other relatives.....	1
	<hr/> 521
Grand total.....	<hr/> 1,532

ADDITIONAL and other allowances discontinued during the fiscal year ending March 31, 1925, by reason of children reaching the expiry age limit for children, viz., 16 for boys and 17 for girls.

Children of disability pensioners.....	1,716
Children in own right and children of dependent pensioners.....	1,298
Brothers and sisters and other relatives.....	18
	<hr/>
Grand Total.....	<hr/> 3,032



## MISCELLANEOUS PENSIONS

STATEMENT showing the Number in Force and Annual Liability as at March 31, 1925.

	Number	Annual Liability
		\$ cts.
<i>European War—</i>		
Belgian Supplementary.....	3	999 00
Italian ".....	3	1,082 40
French ".....	40	22,277 01
British ".....	339	60,106 74
R.N.W.M. Police (Pension Act, Sec. 47b).....	3	192 80
<i>Other Wars—</i>		
Pension Act, 1885, and general.....	87	34,978 28
Pension Act, 1901.....	904	661,889 24
<i>Order in Council, P.C. 2187—</i>		
Pensions in respect of persons injured or killed while flying in the public service.....	1	240 00
<i>Decorations paid to Canadians on account of the Great and other wars—</i>		
Victoria Cross.....	17	916 13
(2 in receipt of both pension and annuity)		
Distinguished Conduct Medal.....	191	8,481 88
Total.....	1,588	791,163 48
Distinguished Conduct Medal gratuities paid during the fiscal year ending March 31, 1925.....	11	\$1,070 65

## MISCELLANEOUS STATISTICS

## MARRIAGES

During the fiscal year ending March 31, 1925:—

Disability pensioners (allowances for wife granted).....	2,021
Widows re-married—pension for children continued.....	156
Widows re-married—with no pensionable children.....	104
Mothers remarried.....	18
Children.....	12
Sisters or brothers.....	3
Orphan children.....	3
Total.....	2,317

## OTHER ACTIVITIES

## DEPENDENTS

Number of dependent pensioners awarded increases by addition of other allowances—	
Mothers.....	11
Parents jointly.....	4
Sisters or brothers.....	1
Number of reinstatements of re-married widow's pensions (under Section 41 of the Pension Act, 1924 amendment)—	
(a) Previously no pension in force.....	13
(b) Pension in force to dependents other than widows.....	24
Number of widow's pensions discontinued for misrepresentation or misconduct—	
(a) When pension is continued on behalf of children or other dependents.....	9
(b) Where pension is entirely discontinued.....	6
Number of widow's pensions reinstated after being discontinued for misrepresentation or misconduct—	
(a) Where pension is in force to dependent children or other dependents.....	3
(b) Where pension has been previously discontinued.....	1
Number of children of dependent pensioners or dependent children awarded increase or decrease in pension rate.....	68
Number of dependent pensioners with allowances for children added.....	21



OTHER ACTIVITIES—*Con.*DEPENDENTS—*Con.*

Number of dependent children or children of dependent pensioners continued after attaining age limit.....	128
Number of dependent pensions—basis of award changed.....	10
Number of dependent pensioners other allowances discontinued for reasons other than death or marriage—	
Sisters or brothers.....	7
Mothers.....	3
Number of children of dependent pensioners cancelled for reasons other than death or age expiry.....	7
Number of dependent pensioner's children reinstated previously cancelled for reasons other than death or age expiry.....	5

## DISABILITY

Number of disability pensions increased.....	3,751
Number of disability pensions decreased.....	2,819
Number of disability pensions continued at same rate.....	19,112
Number of disability pensions made permanent on award and by medical review.....	1,503
Number of permanent disability pensions changed to temporary on medical review.....	198
Number of disability pensioners divorced.....	35
Number of disability pensioners separated.....	6
Number of disability pensioners with allowances for children added.....	5,907
Number of disability pensioners with allowances for wife cancelled for reasons other than death.....	217
Number of children of disability pensioners cancelled for reasons other than death or age expiry.....	165
Number of disability pensioners awarded increase by addition of other allowances—	
Mothers.....	115
Fathers.....	14
Parents jointly.....	12
Sisters or brothers.....	1
Helplessness.....	30
(Sec. 23 (7) Pension Act).....	16
Number of disability pensioners awarded increase in other allowances—	
Helplessness.....	4
Number of disability pensioner's helplessness allowances reduced.....	1
Number of children of disability pensioners awarded increase or decrease in pension rate.....	3
Number of disability pensioners other allowances discontinued, for reasons other than death or marriage—	
Helplessness.....	17
Widowers (Sec. 23 Pension Act).....	10
Mothers.....	38
Fathers.....	5
Parents jointly.....	3
Grandparents.....	1
Sisters or brothers.....	1
Number of pensions for children of disability pensioners continued after age limit.....	31
Number of disability pensions reduced one-half for unreasonable refusal of treatment (Section 29, Pension Act).....	33
Number of disability pensions increased to full pension after acceptance of treatment.....	21
Number of disability pensions—basis of award changed.....	433
Number of disability pensioners allowances reinstated previously cancelled for reasons other than death or age expiry—	
Wives.....	51
Children.....	47

	Number	Increased liability
Number of pensions and amount of increase in annual liability due to change in Disability Table during fiscal year ending Mar. 31, 1925.....	330	\$33,945

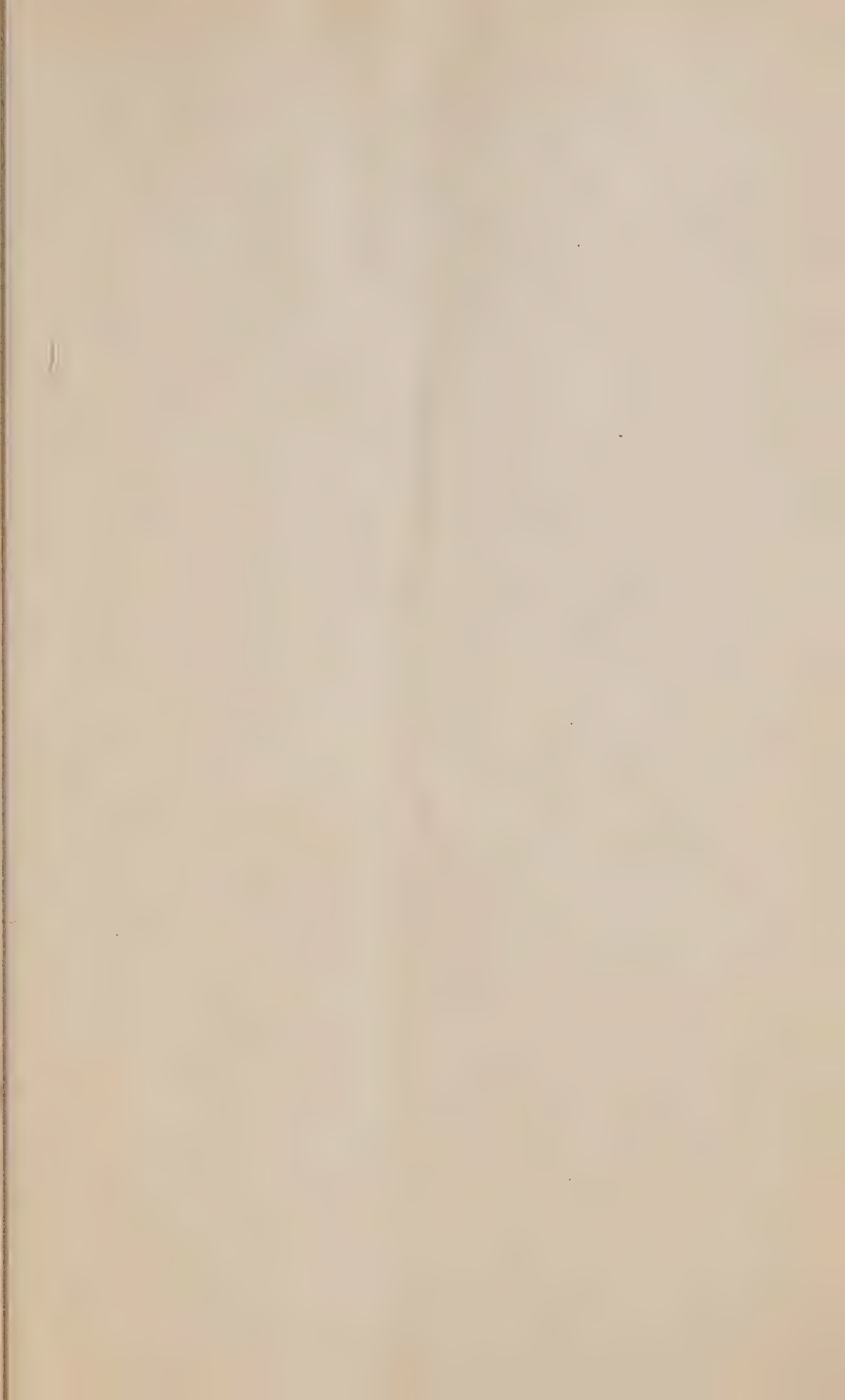
Number of pensioners as at Mar. 31, 1925, receiving treatment under the Department of S.C.R., also those previously authorized to receive pension—

	Number
Pensioners.....	1,652
Final payments.....	160
Gratuities.....	71
Discontinued—disappearance of disability.....	267

Total..... 2,150

Number of pension medical examinations carried out (excluding Imperials) during the fiscal year ending Mar. 31, 1925..... 34,973



















A1  
A 21  
56

# REPORT

OF THE

# BOARD OF PENSION COMMISSIONERS

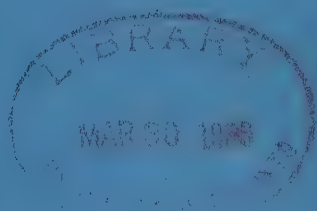
FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1926

1725726



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1926

Price, 10 cents.







41  
Publication

REPORT

OF THE

BOARD OF

PENSION COMMISSIONERS

FOR

CANADA

FOR THE

YEAR ENDING MARCH 31, 1926



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1926



## THE BOARD OF PENSION COMMISSIONERS FOR CANADA

Lieut.-Colonel J. T. C. THOMPSON, K.C., D.S.O., *Chairman.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. F. ELLIS, Esq., M.D., *Commissioner.*

J. A. W. PATON, *Secretary.*



## CONTENTS

	PAGE
Amendments to the Pension Act, 1919, under Chapter 49, 15-16 George V.....	6
Beneficiaries under the Pension Act—Statement showing total number of, as at March 31, 1926 .....	16
Classification of disability pensions under Schedule A of Pension Act, as at March 31, 1926 .....	14
Comparative Statement showing pensions in force during years 1918-26.....	12
Dependent Pensions—Statement showing number of, annual liability as at March 31, 1926, and relationship to deceased soldier.....	17
Dependents of Disability Pensioners—Statement showing number on whose account allowances are being paid as at March 31, 1926.....	17
Disability Pensions—Statement showing number and annual liability as at March 31, 1926 (grouped under medical nomenclature, also by medical groups and percentages of each group to whole).....	15
Disability Pensions—Statement showing the number of permanent disability pensions in force as at March 31, 1926.....	13
Disability Pensions—Statement showing the rank held at the time of discharge from the service .....	16
Disability and Dependent Pensions—Statement showing number discontinued or cancelled as at March 31, 1926.....	19
Disability and Dependent Pensioners—Statement showing number of deaths of, as at March 31, 1926 .....	19
Domiciliary detail of pensioners with annual liability as at March 31, 1926—Statement giving .....	12
Incurrence of Disability—Statement showing country in which pensioners incurred their pensionable disability .....	13
Miscellaneous Pensions—Statement showing the number in force and annual liability, as at March 31, 1926.....	18
Miscellaneous Statistics for the fiscal year ending March 31, 1926.....	20
Pension activities during fiscal year ending March 31, 1926—Summary of.....	10
Pension activities during fiscal year ending March 31, 1926—Statement of.....	11
Widows—Statement showing number with pensionable children, as at March 31, 1926..	18







# REPORT OF THE BOARD OF PENSION COMMISSIONERS

FOR FISCAL YEAR ENDING MARCH 31, 1926

The Hon. JAMES H. KING, M.D., M.P.,  
Minister of Soldiers' Civil Re-establishment,  
Ottawa, Canada.

SIR,—Pursuant to the provisions of section 6 (3) of the Pension Act, 1919, I have the honour to submit a report of the work of the Board of Pension Commissioners for the fiscal year ending March 31, 1926.

During the 1925 session of Parliament the Pension Act was amended by chapter 49 of 15-16 George V. The amendments with explanatory notes will be found in the opening pages of the report. The most important perhaps is section 12, which makes the former pension bonus a permanent part of the pension, thereby increasing by fifty per cent the basic rate of pension for the rank of private which was in effect when the statute of 1919 came into force.

A total number of 4,065 new claims was received by the Board during the period under review.

The number of persons receiving benefits under the Pension Act is now 167,035, which is an increase of 8,743 over the total for the preceding fiscal year.

The number of pensions being paid to disability pensioners and dependents of deceased members of the forces is as follows:—

Disabilities.. . . .	46,385
Dependents.. . . .	20,005
Total.. . . .	66,390

The total liability in respect of pensions under the Pension Act for the fiscal year ending March 31, 1926, was \$33,065,471, as against \$31,621,205 for the previous fiscal year, representing an increase of roughly \$1,500,000. This increase is to be attributed to various factors, among which may be mentioned that in a number of disability cases the applicants were, on the evidence submitted, entitled to retroactive pension from date of discharge from the forces; that the statutory time limit in which to file a claim for pension was extended by Parliament to seven years from the date of discharge, and to judgments of the Federal Appeal Board reversing decisions of the Board of Pension Commissioners that injury or disease, or the aggravation thereof, resulting in disability or death, was not incurred during military service.

Detailed information of the Board's activities and expenditures in connection therewith will be found on pages 10 to 23 of the report.

I have the honour to be, sir,

Your obedient servant,

J. PATON,  
*Secretary.*

OTTAWA, November 29, 1926.



## LEGISLATION

## WITH EXPLANATORY REMARKS

Amendments to the Pension Act of 1919 as enacted by Chapter 49 of 15-16 George V, passed during the 1925 Session of Parliament, are as follows:—

Paragraph (a) of subsection one of section eleven of the statute of 1919, as enacted by chapter sixty-two of the statutes of 1923, was repealed and the following subsection substituted therefor:—

“(a) Pensions shall be awarded to or in respect of members of the forces who have suffered disability in accordance with the rates set out in Schedule A of this Act, and in respect of members of the forces who have died in accordance with the rates set out in Schedule B of this Act, when the injury or disease or aggravation thereof resulting in disability or death in respect of which the application for pension is made was attributable to or was incurred during such military service.”

This section was re-enacted in its present form with effect from September 1, 1919, to clearly set forth the principle recommended by the Royal Commission on Pensions and Re-establishment which sat in 1922 and 1923 that disability the result of injury or disease incurred during service is pensionable even though the disability itself was not incurred during military service but made itself manifest at a later date.

Section twelve of the statute of 1919, as amended, was repealed and the following section substituted therefor:—

“12. A pension shall not be awarded when the death or disability of the member of the forces was due to improper conduct as herein defined; provided

“(a) that the Commission may when the applicant is in a dependent condition, award such pension as it deems fit in the circumstances;

“(b) that the provisions of this section shall not apply when the death of the member of the forces concerned has occurred on service prior to the coming into force of the Pension Act;

“(c) that in the case of venereal disease contracted prior to enlistment and aggravated during service pension shall be awarded for the total disability at the time of discharge in all cases where the member of the forces saw service in a theatre of actual war, but no increase in disability after discharge shall be pensionable.”

Subsection (c) is new. It merely incorporates in the statute what has been the Board's practice in the past.

Section thirteen of the statute of 1919, as enacted by chapter sixty of the statutes of 1924, was repealed and the following substituted therefor:—

“13. A pension shall not be awarded unless an application therefor has been made:—

“(a) within three years after the date of the death in respect of which pension is claimed, or

“(b) within three years after the date upon which the applicant has fallen into a dependent condition, or

“(c) within seven years after the date upon which the applicant was retired or discharged from the forces, or

“(d) within three years after the date of the completion of his treatment by the Department of Soldiers' Civil Re-establishment when he was retired or discharged direct to such treatment or undertook such treatment within six months of his retirement or discharge, or

“(e) within three years after the declaration of peace:

“Provided—

“(i) That where there is an entry in the service or medical documents of the member of the forces by or in respect of whom pension is being claimed showing the existence of an injury or disease which has contributed to the disability in respect of which pension is claimed, such entry shall be considered an application as of the date thereof for pension in respect of such disability;

“(ii) That the provision of subsection (e) of this section shall not apply to an applicant claiming dependent's pension who was not resident in Canada at the date of the death of the member of the forces and has not continuously resided therein.”



The only change in this section is in subsection (c) which extends the time limit in which to apply for pension from three to seven years from the date of the applicant's retirement or discharge from the forces.

Subsection five of section twenty-three of the statute of 1919 was repealed and the following substituted therefor:—

"(5) The children of a pensioner who was pensioned in any of classes 1 to 5 mentioned in Schedule A and who has died, shall be entitled to a pension as if he had died on service whether his death was attributable to his service or not, provided that the death occurs within ten years after the date of retirement or discharge or the date of the commencement of pension."

The change in this section extends from five to ten years the period in which the children of a pensioner pensioned in classes 1 to 5 at the time of death are entitled to pension even though the cause of death be not related to military service.

Section twenty-five of the statute of 1919 as enacted by chapter sixty-two of the statutes of 1923, was repealed and the following section substituted therefor:—

"25. (1) Subject to the provisions of section eleven, pensions for disabilities shall, except as provided in subsection three of this section, be awarded or continued in accordance with the extent of the disability resulting from injury or disease or aggravation thereof as the case may be, of the applicant or pensioner.

"(2) The estimate of the extent of a disability shall be based on the Instructions and a Table of Disabilities to be made by the Commission for the guidance of physicians and surgeons making medical examinations for pension purposes.

"(3) Pensions for disability resulting from pulmonary tuberculosis, when during the treatment of a member of the forces the presence of tubercle bacilli has been discovered in the sputum or it has been proved that the disease is moderately advanced and clinically active, shall be awarded and continued as follows:—

"(a) In the case of a member of the forces who served in a theatre of actual war and whose disease was attributable to or was incurred or was aggravated during military service, and in the case of a member of the forces who did not serve in a theatre of actual war whose disease was incurred during military service during the war, a pension of one hundred per cent shall be awarded as from the date of completion of such treatment and shall be continued without reduction for a period of two years, unless further treatment is required;

"(b) In the case of a member of the forces who did not serve in a theatre of actual war whose disease was aggravated during military service during the war, a pension of ninety per cent shall be awarded as from the date of completion of such treatment and shall be continued without reduction for a period of two years, unless further treatment is required:

"Provided that after the expiry of two years no pension awarded in respect of pulmonary tuberculosis shall be reduced by more than twenty per cent at any one time, nor shall such reduction be made at intervals of less than six months. Provided also that the provisions of paragraph (b) of this subsection shall not apply if the disease manifested itself within a period of three months after enlistment.

"(4) No deduction shall be made from the pension of any member of the forces owing to his having undertaken work or perfected himself in some form of industry."

This section as re-enacted makes special provision for cases of pulmonary tuberculosis which the Board, from experience gained through dealing with thousands of cases, recommended as just and equitable.

Section twenty-six of the statute of 1919, as amended, was further amended by the addition of the following subsection:—

"(3) (a) Members of the forces who were at the time of retirement or discharge or who later have become disabled to an extent of between five and fourteen per cent may elect to accept a final payment in lieu of the pensions set forth in Schedule A of this Act. The amount of such final payment in cases of disability between five and nine per cent shall not exceed three hundred dollars, and in cases of disability between ten and fourteen per cent shall not exceed six hundred dollars, and shall be determined in accordance with the extent of the disability and its probable duration. Members of the forces permanently disabled between ten and fourteen per cent shall receive six hundred dollars. Members of the forces permanently disabled between five and nine per cent shall receive three hundred



dollars. If an election has been made to accept a final payment such election is final unless the disability of the member of the forces concerned becomes greater in extent in which case pension may be restored as hereinafter provided. If a married pensioner desires to elect to accept a final payment the consent of his wife must be secured. All payments of pension made subsequent to the time at which an award of fourteen per cent or under is made shall be deducted from the amount of the final payment, provided that no deduction shall be made for the period prior to the first day of September, 1920.

"(b) If subsequent to the award of a final payment it is found that the disability of the member of the forces has increased he shall be restored to pension, and the additional pension for the increased disability shall be paid from such date as may be determined by the Commission, and there shall be deducted from the arrears of pension so created and from future payments of pension, the amount of the said final payment; provided that the deductions from future payments of pension shall not exceed fifty per cent of the pension payable."

This section, by the addition of subsection 3, incorporates in the body of the statute the provisions regarding final payment in lieu of pension which in previous legislation had been appended to Schedule A. It further makes provision for recovery of a final payment when later it is found that the disability has increased and that the member of the forces should be reinstated on pension.

Section twenty-seven of the statute of 1919, as amended, was further amended by the addition of the following subsections:—

"(3) A member of the forces in receipt of pension on account of an amputation of the leg above a Symes' amputation shall be entitled to an allowance on account of wear and tear of clothing of fifty-four dollars per annum; and a member of the forces in receipt of pension on account of an amputation at or above the wrist shall be entitled to an allowance on account of wear and tear of clothing of twenty-two dollars per annum.

"(4) A member of the forces in receipt of pension on account of any disability, other than the amputation of an arm or leg, which necessitates the use of a prosthetic appliance, may, at the discretion of the Commission, be granted an allowance, not exceeding fifty-four dollars per annum, on account of wear and tear of clothing, if in the opinion of the Commission, the use of such appliances results in such wear and tear."

This amendment is self-explanatory.

Section 31 (3) which reads as follows:—

"When a pensioner previous to his enlistment or during his service was maintaining or was substantially assisting in maintaining one or both of his parents, an amount not exceeding one hundred and eighty dollars per annum may be paid direct to each of such parents or to him so long as he continues such maintenance; provided that the benefits of this subsection shall be limited to a parent or parents who is, are or would be, if the pensioner did not contribute, in a dependent condition."

was amended by adding thereto the following:—

"and provided also that if the Commission is of opinion that the pensioner is unable by reason of circumstances beyond his control, to continue his contribution towards the maintenance of his parent or parents, the Commission may continue the said benefits."

This amendment is self-explanatory.

Subsection two of section thirty-three of the statute of 1919 was repealed and the following substituted therefor:—

"(2) Subject to paragraph one of this section, the widow of a pensioner who, previous to his death, was pensioned for disability in any of the classes 1 to 5 mentioned in Schedule A shall be entitled to a pension as if he had died on service whether his death was attributable to his service or not, provided that the death occurs within ten years after the date of retirement or discharge or the date of commencement of pension."

The change in this section extends from five to ten years the period in which the widow of a pensioner in classes 1 to 5 at the time of death is entitled to pension even though the cause of death be not related to military service.



Section 40 which reads as follows:—

The pension of any female pensioner who is found to be a common prostitute or who openly lives with any man in the relationship of man and wife without being married to him shall be suspended, discontinued or cancelled.”—

was amended by adding thereto the following:—

“Provided that the said pension shall not be cancelled until an opportunity has been given to the said pensioner to enter a defence before the Commission against such cancellation, personally, or by accredited representative, or as the Commission may direct; provided also that any pension which has been suspended, discontinued or cancelled may in the discretion of the Commission be reinstated if it is found that the said pensioner is no longer living under the conditions for which pension was suspended, discontinued, or cancelled.”

] This amendment is self-explanatory.

Section forty-seven of the statute of 1919 as enacted by chapter sixty-two of the statutes of 1920 was repealed and the following section substituted therefor:—

“47. When a person of the rank of warrant officer or of a higher rank in any of His Majesty's naval, military or air forces other than the naval, military or air forces of Canada or when a person in the naval, military or air forces of one of His Majesty's Allies who was domiciled and resident in Canada at the beginning of the war has died during the war or thereafter as the result of a disability incurred during the war or demobilization and his widowed mother, mother whose husband is both physically helpless and in a dependent condition, widow or children have been awarded a smaller pension than they would have been entitled to under this Act in respect of his death, such widowed mother, mother whose husband is both physically helpless and in a dependent condition, widow or children shall be entitled, during the continuance of their residence in Canada, to such additional pension as will make the total of the two pensions received by them equal to the pension that would have been awarded if the person aforesaid had died in the military service of Canada.”

This section was re-enacted with effect from September 1, 1919. The only change is to include as eligible for supplementary pension a “mother whose husband is both physically helpless and in a dependent condition.”

Schedules A and B were repealed by section 12 of chapter 49, 15-16 George V, reading as follows:—

“12. Schedules A and B of the said Act as enacted by chapter forty-five of the statutes of 1921 and amended by chapter thirty-eight of the statutes of 1922 and further amended by chapter sixty of the statutes of 1924, are repealed, and the Schedules A and B to this Act are substituted therefor.”

Under the Pension Act of 1919 annual provision was made for a bonus of twenty per cent of the basic rate of pension for privates and proportionately less for other ranks up to and including the rank of colour-sergeant, thus raising the pension for these ranks to \$775 per annum for a single man, totally disabled.

In 1920 such bonus was increased to fifty per cent for privates and proportionately less for other ranks up to and including the rank of lieutenant, thus raising the pension of these ranks up to \$900 per annum for a single man, totally disabled.

The section quoted above now makes part of and includes in the basic rate the amount authorized annually since 1920 as a bonus. The statutory pension for a single man one hundred per cent totally disabled is therefore fixed at \$900 per annum.

Subsection four of section ten of chapter sixty-two of the statutes of 1923 reading as follows:—

“Of the members first appointed to the Board, other than the chairman, one-half shall be appointed for a term of two years and the others for a term of three years.”—



was amended by the addition of 'the following:—

"and they shall be eligible for re-appointment for a further term of two years should the Governor in Council deem it advisable."

This amendment refers to the Federal Appeal Board and is self-explanatory.

Subsection five of section ten of chapter sixty-two of the statutes of 1923 reading as follows:—

"During the first two years after the appointment of the Board three members shall constitute a quorum thereof. Thereafter a majority of the members shall constitute a quorum."—

was amended by the substitution of the word "four" in place of the word "two" in the first line thereof.

This amendment is self-explanatory.

Subsection one of section eleven of chapter sixty-two of the statutes of 1923 was repealed and the following subsection was substituted therefor:—

"11. (1) Upon the evidence and record upon which the Board of Pension Commissioners gave their decision an appeal shall lie in respect of any refusal of pension by the Board of Pension Commissioners on the ground that the injury or disease or aggravation thereof resulting in disability or death was not attributable to or was not incurred during military service."

This section was re-enacted in its present form with effect from June 30, 1923, to clearly set forth the grounds upon which an appeal may be carried to the Federal Board.

"16. The provisions of sections one, two and eleven of this Act\* shall be operative as from the first day of September, 1919, and the provisions of section fifteen of this Act shall be operative as from the thirtieth day of June, 1923, and all cases affected thereby shall be reviewed and future payments shall be made at the rates and in accordance with the provisions set forth herein: Provided that if owing to the amendments contained in sections one, two and eleven not having been contained in chapter forty-three of the statutes of 1919 and amendment thereto previous to this Act, and owing to the amendments contained in section fifteen not having been contained in chapter sixty-two of the statutes of 1923, any persons have been refused pension, the pension to which they would have been entitled had the said sections been in force shall be awarded retroactively at the rates previously in force, subject to the provisions of subsection four of section six of chapter sixty-two of the statutes of 1923; provided also that if owing to the amendments contained in this Act not having been contained in chapter forty-three of the statutes of 1919 and amendments thereto previous to this Act, any persons have been awarded pension who would not under the provisions of this Act be entitled thereto, such pension shall be continued."

This amendment is self-explanatory.

Section nine of the statute of 1919 was amended by adding thereto the following subsection:—

"(3) The Commission, represented by one or more Commissioners, may in its discretion hold sittings in any part of Canada for the purpose of hearing evidence or complaints in respect of pensions."

This amendment refers to the Board of Pension Commissioners, and is self-explanatory.

## STATISTICS

SUMMARY of pension activities during the fiscal year ending March 31, 1926

### DISABILITY

Disability pensions in force 31-3-25.....	44,598
Disability pensions awarded during fiscal year ending 31-3-26.....	1,674
Disability pensions re-instated during fiscal year ending 31-3-26.....	1,459
Total.....	47,731
Disability pensions discontinued during fiscal year ending 31-3-26.....	1,346
Total number pensions in force 31-3-26.....	46,385

\*Chapter 49, 15-16 George V.



## STATISTICS—Continued

## DEPENDENTS

Dependent pensions in force 31-3-25.....	20,015
Dependent pensions awarded during fiscal year ending 31-3-26.....	565
Dependent pensions re-instated during fiscal year ending 31-3-26.....	42
Total.....	20,622
Dependent pensions discontinued during fiscal year ending 31-3-26.....	617
Total number pensions in force 31-3-26.....	20,005

## DISABILITIES AND DEPENDENTS

Total pensions in force 31-3-25.....	64,613
Total pensions awarded during fiscal year ending 31-3-26.....	2,239
Total pensions re-instated during fiscal year ending 31-3-26.....	1,501
Total.....	68,353
Total pensions discontinued during fiscal year ending 31-3-26....	1,963
Total number of pensions in force 31-3-26.....	66,390

## STATEMENT of pension activities during the fiscal year ending March 31, 1926

	Number	Annual Liability
		\$
Pensions awarded—		
Disabilities.....	1,674	487,118
Dependents.....	565	295,060
Total.....	2,239	782,178
Pensions re-instated—		
Disabilities.....	1,459	414,457
Dependents.....	42	15,048
Total.....	1,501	429,505
Pensions discontinued—		
Disabilities.....	1,346	588,208
Dependents.....	617	250,355
Total.....	1,963	838,563
Final payments (Gratuity) on award (Section 29 (2) Pension Act.).....	2	* 575
Final payments (Gratuity) on award and amount thereof.....	197	* 16,200
Additional gratuities awarded.....	30	* 1,925
Gratuities awarded subsequent to discontinuation of pension.....	15	* 1,325
Total.....	244	* 20,025
Pensions refused—		
Disabilities.....	799	
Dependents.....	828	
Total.....	1,627	
Additional or other allowances refused—		
Dependent and disability pensioners.....	141	
Federal Appeal Board—		
Awards in force resulting from judgments of F.A.B. (included above).....	183	98,889
Gratuities awarded resulting from judgments of F.A.B.....	2	*75

\*Does not form part of annual liability.



COMPARATIVE statement showing pensions in force under the Pension Act as at the end of the fiscal years 1918 to 1926.

Year ending March 31	Pensions in force	Liability
		\$ cts.
Dependents—		
1918.....	10,488	4,168,602 00
1919.....	16,753	9,593,055 50
1920.....	17,823	10,841,169 50
1921.....	19,209	12,954,140 54
1922.....	19,606	12,687,237 00
1923.....	19,794	12,279,621 00
1924.....	19,971	12,037,843 00
1925.....	20,015	11,804,825 00
1926.....	20,005	11,608,530 00
Disabilities—		
1918.....	15,335	3,105,125 55
1919.....	42,932	7,470,729 02
1920.....	69,203	14,335,118 41
1921.....	51,452	18,230,697 16
1922.....	45,133	17,991,535 00
1923.....	43,263	18,142,145 00
1924.....	43,300	18,787,206 00
1925.....	44,598	19,816,380 00
1926.....	46,385	21,456,941 00
Totals—		
1918.....	25,823	7,273,727 55
1919.....	59,685	17,063,784 52
1920.....	87,026	25,176,287 91
1921.....	70,661	31,184,837 70
1922.....	64,739	30,678,772 00
1923.....	63,057	30,421,766 00
1924.....	63,271	30,825,049 00
1925.....	64,613	31,621,205 00
1926.....	66,390	33,065,471 00

STATEMENT giving the annual liability and domiciliary detail of pensioners as at March 31, 1926.

Resident in	Disabilities		Dependents		Total	
	No.	Per-centage	No.	Per-centage	No.	Per-centage
Quebec.....	3,409	7.35	1,551	7.75	4,960	7.47
Nova Scotia and Prince Ed-ward Island.....	2,393	5.16	1,174	5.87	3,567	5.37
Eastern Ontario.....	2,595	5.59	998	4.99	3,593	5.41
Central Ontario.....	9,344	20.15	4,096	20.48	13,440	20.24
Western Ontario.....	2,860	6.16	977	4.88	3,837	5.79
Manitoba.....	4,447	9.59	1,295	6.48	5,742	8.65
Saskatchewan.....	2,927	6.32	594	2.97	3,521	5.30
Alberta.....	3,656	7.88	870	4.35	4,526	6.82
British Columbia.....	5,717	12.32	1,655	8.27	7,372	11.10
New Brunswick.....	1,253	2.70	637	3.18	1,890	2.85
Great Britain.....	2,933	6.32	4,363	21.81	7,296	10.99
United States.....	4,523	9.75	1,538	7.69	6,061	9.14
Other Countries.....	328	.71	257	1.28	585	.87
Total.....	46,385	100	20,005	100	66,390	100

NOTE.—Pensioners residing in other countries are as follows:—

Africa.....	16	France.....	58	Newfoundland.....	85
Australia.....	94	Germany.....	2	New Zealand.....	56
Austria.....	1	Greece.....	11	Norway.....	9
Belgium.....	32	Hawaiian Islands.....	9	Poland.....	2
Bermuda.....	14	Holland.....	4	Roumania.....	3
British West Indies.....	36	Iceland.....	2	Russia.....	11
Central America.....	5	India.....	5	Serbia.....	2
China.....	6	Italy.....	31	South America.....	10
Czecho-Slovakia.....	2	Japan.....	25	Straits Settlements.....	2
Denmark.....	10	Malta.....	8	Sweden.....	15
Egypt.....	2	Mexico.....	3	Switzerland.....	3
Finland.....	3	Montenegro.....	7	Turkey.....	1
				Total.....	595



## DISABILITY PENSIONS

STATEMENT showing the number of permanent disability pensions in force as at March 31, 1926.

Resident in	Total number of pensions	Number of pensions permanent	Percentage of pensions permanent
Quebec.....	3,409	1,014	29.74
Nova Scotia and Prince Edward Island.....	2,393	679	28.37
Eastern Ontario.....	2,595	766	29.51
Central Ontario.....	9,344	3,281	35.11
Western Ontario.....	2,860	986	34.47
Manitoba.....	4,447	1,414	31.79
Saskatchewan.....	2,927	981	33.51
Alberta.....	3,656	1,030	28.33
British Columbia.....	5,717	1,765	30.87
New Brunswick.....	1,253	453	36.15
Great Britain.....	3,062	1,205	39.35
United States.....	4,722	1,586	33.59
Total.....	46,385	15,160	32.68

NOTE.—Included in the totals for Great Britain and the United States is the number of permanent disability pensioners residing in other countries, *see* page 12.

## DISABILITIES

STATEMENT showing country where pensionable disability originated.

Origin	Number	Percentage	Liability
France.....	39,852	85.92	18,446,009
England.....	4,295	9.26	1,924,170
Canada.....	2,001	4.31	980,620
Other theatres of war.....	237	0.51	106,142
Total.....	46,385	100	21,456,941

## DEPENDENTS

STATEMENT showing theatre of war where deceased soldier served, number of dependent pensions awarded on his behalf, and annual liability as at March 31, 1926.

Theatres of war	Number	Percentage	Liability
France.....	17,629	88.12	10,064,103
England.....	1,122	5.61	741,153
Canada.....	963	4.81	651,470
Other theatres of war.....	291	1.46	151,804
Total.....	20,005	100	11,608,530



STATEMENT showing the number of disability pensions in force as at March 31, 1926, classified under Schedule "A" of the Pension Act, also indicating country where pensionable disability originated.

Class	Country of Origin				Degree of disability	Number of pensions	Annual Liability
	France	England	Canada	Other theatres of war			
1.....	2,476	355	232	26	100	3,089	\$ 4,028,443
2.....	32		1		95	33	43,912
3.....	181	64	32		90	277	330,334
4.....	131	7	4	1	85	143	164,695
5.....	961	86	47	6	80	1,100	1,152,268
6.....	850	63	40	5	75	958	955,982
7.....	1,439	66	21	7	70	1,533	1,431,297
8.....	485	21	10		65	516	443,116
9.....	1,453	137	49	9	60	1,648	1,292,424
10.....	202	13	12	1	55	228	164,015
11.....	2,518	266	161	9	50	2,954	1,940,694
12.....	550	35	12	3	45	600	353,657
13.....	2,978	289	140	14	40	3,421	1,788,657
14.....	1,100	76	31	3	35	1,210	555,747
15.....	3,248	329	132	15	30	3,724	1,477,506
16.....	3,472	382	184	17	25	4,055	1,344,134
17.....	5,939	673	248	31	20	6,891	1,810,277
18.....	6,128	683	343	41	15	7,195	1,412,189
19.....	4,069	532	222	31	10	4,854	645,566
20.....	1,640	218	80	18	5	1,956	132,028
	39,852	4,295	2,001	237	.....	46,385	21,456,941

STATEMENT showing the number and annual liability of disability pensions in force as at March 31, 1926, grouped under medical nomenclature.

	Number	Annual Liability
General diseases.....	640	\$ 276,669
Nervous system.....	3,825	1,671,740
Special senses.....	4,910	2,132,022
Circulatory system.....	5,462	2,385,438
Respiratory system.....	9,452	5,483,761
Digestive system.....	1,524	470,618
Urinary and genital.....	1,299	535,947
Amputation and disarticulation.....	4,260	3,441,150
Ankylosis.....	1,702	772,427
Fractures.....	9,544	3,186,846
Other conditions.....	3,767	1,100,323
Total.....	46,385	21,456,941



STATEMENT showing the number and annual liability of disability pensions in force, as at March 31, 1926, under medical nomenclature also by medical groups and percentage of each to the whole.

Medical Nomenclature and Groups	Number	Annual Liability	Group Total	Per-centage	Group Liability	Per-centage
		\$			\$	
<i>General Diseases—</i>						
Cerebro-spinal fever.....	21	10,686				
Diabetes.....	70	45,149				
Dysentery.....	13	3,557				
Enteric.....	3	960				
Exophthalmic goitre.....	71	30,675				
Gas effects.....	50	21,495				
Rheumatic fever.....	21	10,479				
Miscellaneous general diseases.....	391	153,568	640	1.38	276,669	1.29
<i>Nervous System—</i>						
Acute anterior poliomyelitis.....	6	2,250				
Dementia praecox.....	105	67,547				
Epilepsy.....	192	130,307				
General paralysis of insane.....	23	8,388				
Insanity unclassified.....	69	56,555				
Nerve injuries.....	1,807	748,760				
Neurasthenia.....	1,078	393,856				
Neuritis.....	247	69,911				
Otherwise unclassified.....	298	194,166	3,825	8.25	1,671,740	7.79
<i>Special Senses—</i>						
Blindness or loss of one or both eyes.....	1,229	809,218				
Defective vision.....	1,076	502,378				
Deafness, total.....	50	25,285				
Defective hearing.....	2,555	795,141	4,910	10.59	2,132,022	9.94
<i>Circulatory System—</i>						
Disordered action of the heart.....	1,794	625,594				
Myocardial disease.....	355	196,168				
Valvular disease of the heart.....	2,307	1,259,691				
Varix.....	641	137,238				
Otherwise unclassified.....	365	166,747	5,462	11.77	2,385,438	11.12
<i>Respiratory System—</i>						
Asthma.....	537	300,529				
Bronchitis.....	2,885	1,056,123				
Empyema.....	220	88,236				
Injuries otherwise unclassified.....	342	117,273				
Pleurisy.....	217	73,761				
Tubercle of the lung.....	4,969	3,723,605				
Diseases otherwise unclassified.....	282	124,234	9,452	20.38	5,483,761	25.56
<i>Digestive System—</i>						
Adhesions of the peritoneum.....	120	32,169				
Hernia.....	651	164,241				
Hemorrhoids.....	38	8,214				
Otherwise unclassified.....	715	265,994	1,524	3.28	470,618	2.19
<i>Urinary and Genital—</i>						
Nephritis.....	986	403,873				
Otherwise unclassified.....	225	94,913				
Genital system.....	88	37,161	1,299	2.80	535,947	2.50
<i>Amputations and Disarticulation—</i>						
Shoulder.....	64	66,647				
Upper arm.....	548	545,200				
Elbow or forearm.....	268	260,246				
Hand or portion of hand.....	851	290,310				
Hip or thigh.....	1,514	1,521,912				
Knee, leg or ankle.....	796	678,830				
Foot or portion of foot.....	219	78,005	4,260	9.18	3,441,150	16.04
<i>Ankylosis—</i>						
Shoulder.....	207	87,649				
Elbow.....	312	163,617				
Wrist.....	151	72,135				



STATEMENT showing the number and annual liability of disability pensions in force, as at March 31, 1926, under medical nomenclature also by medical groups and percentage of each to the whole—*Concluded.*

Medical Nomenclature and Groups	Number	Annual Liability	Group Total	Per-centage	Group Liability	Per-centage
		\$			\$	
<i>Ankylosis—Con.</i>						
Knee.....	414	161,497				
Hip.....	137	108,392				
Ankle.....	196	70,940				
Otherwise unclassified.....	197	57,689				
False and flail joints.....	88	50,508	1,702	3.67	772,427	3.59
<i>Fracture—</i>						
Skull and jaw.....	923	425,452				
Bones of thorax.....	87	31,260				
Arm.....	1,328	498,720				
Leg.....	1,277	414,204				
Fractures otherwise unclassified..	509	160,129				
Flat feet.....	590	118,028				
Myalgia.....	769	203,407				
Osseous-connective tissue system otherwise unclassified.....	4,061	1,335,646	9,544	20.58	3,186,846	14.85
<i>Other Conditions—</i>						
Disease of the skin.....	95	28,053				
Adherent scar.....	1,554	386,551				
Disfigurement.....	119	51,204				
Wounds otherwise unclassified....	1,999	634,515	3,767	8.12	1,100,323	5.13
Grand total.....	46,385	21,456,941	46,385	100	21,456,941	100

### DISABILITY pensions in force as at March 31, 1926.

Consolidated statement by rank on discharge from Canadian Expeditionary Force.

Rank	Ex-soldiers	Percentage	Amount	Percentage
			\$	
Private.....	39,084	84.27	18,086,101	84.29
Sergeant.....	4,245	9.16	1,908,693	8.89
R.S.M.....	188	0.40	72,806	0.34
W.O.....	53	0.11	26,619	0.12
Lieutenant.....	1,313	2.83	595,133	2.78
Captain.....	765	1.65	370,580	1.73
Major.....	350	0.75	198,959	0.93
Lt.-Colonel.....	118	0.25	80,602	0.37
Colonel.....	11	0.02	8,721	0.04
Brig.-General and upwards.....	10	0.02	12,306	0.06
Nurses—Lieutenant.....	246	0.53	95,451	0.44
Captain.....	2	0.01	970	0.01
Total.....	46,385	100	21,456,941	100

STATEMENT showing the total number of persons in receipt of benefits under the Pension Act as at March 31, 1926.

	Number	Total
Disability pensioners.....	46,385	
Disability pensioners' wives.....	33,563	
Disability pensioners' children.....	53,228	
Disability pensioners' other relatives.....	1,033	
		134,209
Dependent pensioners.....	20,005	
Dependent pensioners' children.....	10,314	
Other relatives in addition to main dependents.....	2,026	
		32,345



STATEMENT showing the total number of persons in receipt of benefits under the Pension Act as at March 31, 1926—*Concluded*

## MISCELLANEOUS PENSIONS

	Number	Total
Pension Act, 1885, and General.....	85	
Supplementary to awards paid by Great Britain (Sections 46 and 47, Pension Act).....	348	
Supplementary to awards paid by Belgium (Section 47, Pension Act).....	2	
Supplementary to awards paid by France (Section 47, Pension Act).....	38	
Supplementary to awards paid by Italy (Section 47, Pension Act).....	3	
R.N.W.M. Police supplementary (Section 47B Pension Act).....	5	481
Grand Total.....		167,035

## DEPENDENT PENSIONERS

## STATEMENT showing the number of dependent pensioners, relationship and annual liability in respect thereto as at March 31, 1926.

Relationship to deceased soldier	Number of pensions	Annual liability
		\$
Widow.....	7,811	7,039,018
Mother.....	5,857	2,454,445
Father.....	852	252,338
Orphan children.....	557	274,568
Grandparents.....	38	15,902
Brothers and sisters.....	63	18,226
Orphan brothers and sisters.....	14	4,188
Other relatives.....	7	2,244
Children.....	3,266	961,814
Parents.....	1,540	585,787
Total.....	20,005	11,608,530

## STATEMENT showing the number of dependents of disability pensioners on whose account allowances are being paid as at March 31, 1926.

Wives.....	33,563
Children.....	53,228
Mothers.....	817
Fathers.....	73
Parents (jointly).....	84
Brothers and sisters.....	3
Others.....	1
Widowers.....	55
Total.....	87,824

## HELPLESSNESS ALLOWANCE UNDER SECTION 27, PENSION ACT

In addition to the foregoing allowances are being paid to disability pensioners in respect of the following:—

Helplessness.....	270
Wear and tear of clothing.....	3,422



## DEPENDENT PENSIONERS

STATEMENT showing the number of widows with pensionable children as at  
March 31, 1926.

	Number in family	Families	Total number of children
1.....		2,344	2,344
2.....		1,419	2,838
3.....		638	1,914
4.....		203	812
5.....		50	250
6.....		12	72
7.....		2	14
Total.....		4,668	8,244

Number of widows with pensionable children.....	4,668
Number of widows without pensionable children.....	3,143

Total.....	7,811
------------	-------

Percentage of widows with pensionable children.....	59.76
Percentage of widows without pensionable children.....	40.24

## DEPENDENT CHILDREN

Children only (widows also on pension).....	8,244
Children only (pensioned in own right).....	5,321
Children only (with other dependent pensioners).....	15
Total.....	13,580

## MISCELLANEOUS PENSIONS

STATEMENT showing number in force and annual liability as at March 31, 1926

	Number	Annual Liability
		\$ cts.
<i>European War—</i>		
Supplementary to awards paid by Belgium (Pension Act, Sec. 47).....	2	1,539 48
“ “ Italy “ “ .....	3	1,769 40
“ “ France “ “ .....	38	28,616 72
“ “ Gt. Britain (Sections 46 and 47 Pension Act).....	348	65,037 92
<i>Other Wars—</i>		
R.N.W.M. Police (Pension Act, Sec. 47B).....	5	272 55
Pension Act, 1885 and General.....	85	33,669 24
Pension Act, 1901.....	914	690,615 42
<i>Order in Council, P.C. 2187—</i>		
Pensions in respect of persons injured or killed while flying in the public service.....	1	240 00
Annuities being paid on account of decorations awarded to Canadians in the Great and other wars.		
Victoria Cross (3 in receipt of both pension and annuity).....	17 †	959 22
Distinguished Conduct Medal (in receipt of both pension and annuity).....	202 †	8,956 68
Total.....	1,615	831,676 63
Distinguished Conduct Medal Gratuities paid during the fiscal year ending March 31, 1926.....	3 †	291 60

†These amounts refunded to Canada by Great Britain.







Additional and other allowances discontinued during the fiscal year ending March 31st, 1926, by reason of children reaching the expiry age limit for children, viz., 16 for boys and 17 for girls.

Children of disability pensioners.....	1,831
Children in own right and children of dependent pensioners.....	1,362
Brothers and sisters and other relatives.....	16
Total.....	3,209

## MISCELLANEOUS STATISTICS

### DISABILITY PENSIONERS

STATEMENT showing the number of pensions discontinued by final payment by agreement and under Section 29 (2) Pension Act during the fiscal year ending March 31, 1926.

	Number	Reduction in amount of yearly liability
		\$
By agreement.....	206	22,202
Section 29 (2) Pension Act.....	11	2,178
Total.....	217	24,380

Classification of allowances and number affected by such final payment:—

	By agreement	Section 29 (2)	Total
Wives.....	108	7	115
Children.....	165	5	170
Mothers.....	3	1	4
Totals.....	276	13	289

### DISABILITY PENSIONERS

STATEMENT showing the number of disability pensions cancelled, classification and number of allowances affected thereby during the fiscal year ending March 31, 1926.

	Number of pensions	Number of allowances
Pensions.....	1,346	
Wives.....		792
Children.....		1,162
Fathers.....		1
Mothers.....		21
Helplessness.....		8
Widowers.....		1
Wear and tear of clothing.....		11
Total.....	1,346	1,996



## DEPENDENTS

BONUS to children of deceased pensioners under Section 23-6, Pension Act during the fiscal year ending March 31, 1926.

Number of children.....	180
Amount of bonus.....	\$ 8,895

One month's pension to dependents on death of a disability pensioner with 50 to 100 per cent disability, as provided by Section 39—Pension Act (1924 amendment).

Relationship and number affected—		Amount
Widows.....	163	
Children.....	252	
Total.....	415	\$13,462

## MARRIAGES

During the fiscal year ending March 31, 1926.

Disability pensioners (allowance for wife granted).....	1,909
Widows remarried—pensions for children continued.....	124
Widows remarried—with no pensionable children.....	80
Mothers remarried.....	19
Children.....	19
Orphan children.....	1
	<u>2,152</u>

CHANGES, reinstatements and discontinuations following review under Section 34 of the Pension Act, for the fiscal year ending March 31, 1926

Relationship to soldiers	Number of rein-statements	Number dis-continued	Number of changes	Totals
Mothers.....	6	20	177	203
Fathers.....	3	8	30	41
Parents.....	3	11	61	75
Others.....		1	4	5
Totals.....	12	40	272	324



## OTHER ACTIVITIES

## DEPENDENTS

Number of dependent pensioners awarded increases by addition of other allowances—	
Mothers.....	3
Parents jointly.....	4
Sisters or brothers.....	1
Others.....	1
Number of reinstatements of remarried widows' pensions (under Section 41 of the Pension Act, 1924 amendment)—	
(a) previously no pension in force.....	5
(b) pension in force to dependents other than widows.....	4
Number of widows' pensions discontinued for misrepresentation or misconduct—	
(a) when pension is continued on behalf of children or other dependents.....	9
(b) where pension is entirely discontinued.....	6
Number of widows' pensions reinstated after being discontinued for misrepresentation or misconduct—	
(a) where pension is in force to dependent children or other dependents.....	4
(b) where pension has been previously discontinued.....	1
Number of children of dependent pensioners or dependent children awarded increase or decrease in pension rate.....	88
Number of dependent pensioners with allowances for children added.....	9
Number of dependent children or children of dependent pensioners continued after attaining age limit.....	129
Number of dependent pensions—basis of award changed.....	7
Number of dependent pensioners other allowances discontinued for reasons other than death or marriage—	
Sisters or brothers.....	1
Mothers.....	1
Number of pensions for children of dependent pensioners cancelled for reasons other than death or age expiry.....	9
Number of dependent pensioners' children reinstated previously cancelled for reasons other than death or age expiry.....	4
Number of pensions awarded under section 22 Pension Act—meritorious clause.....	10

## DISABILITY

Number of disability pensions increased.....	4,409
Number of disability pensions decreased.....	2,027
Number of disability pensions continued at same rate.....	19,581
Number of disability pensions made permanent on award and by medical review.....	1,557
Number of permanent disability pensions changed to temporary on medical review.....	273
Number of disability pensioners with allowances for children added.....	6,145
Number of disability pensioners with allowances for wife cancelled for reasons other than death.....	263
Number of children of disability pensioners cancelled for reasons other than death or age expiry.....	173
Number of disability pensioners awarded increase by addition of other allowances—	
Mothers.....	153
Fathers.....	18
Parents jointly.....	16
Helplessness.....	45
(Sec. 23 (7) Pension Act.....	23
(Sec. 27 (3) Pension Act, 1925, Amendment.....	3,429
Number of disability pensioners awarded increase in helplessness allowance.....	118
Number of helplessness allowances reduced.....	2
Number of helplessness allowances discontinued.....	12
Number of disability pensioners additional allowances discontinued, for reasons other than death or marriage—	
Widowers (Sec. 23 (7) Pension Act).....	9
Mothers.....	24
Fathers.....	2
Sisters or brothers.....	1
Number of pensions for children of disability pensioners continued after age limit.....	38
Number of disability pensions reduced 50 per cent for unreasonable refusal of treatment (Section 29, Pension Act).....	33
Number of disability pensions increased to full pension after acceptance of treatment.....	23
Number of disability pensions—basis of award changed.....	627
Number of disability pensioner's allowances re-instated—previously cancelled for reasons other than death or age expiry—	
Wives.....	39
Children.....	23



NUMBER of pensions affected and increase in annual liability, following amendments to Disability Table during fiscal year ending March 31, 1926.

Number.....	1,778
Increased liability.....	\$164,585

NUMBER of allowances for wear and tear of clothing as provided by 1925 amendments (Sec. 27) to Pension Act, and increase in annual liability.

Number.....	3,429
Increased liability.....	\$154,767

NUMBER of pensioners as at March 31, 1926, receiving treatment under the Department of S.C.R., also those previously authorized to receive pension.

	Number	Total
Pensioners.....	1,462	
Final payments.....	146	
Gratuities—first awards.....	39	
Discontinued with gratuities.....	46	
Discontinued—disappearance of disability.....	339	2,032

NUMBER of pension medical examinations carried out (excluding Imperial) during the fiscal year ending March 31, 1926..... 34,352















41  
7 21  
56

Second Annual Report 1927

1927

REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS  
FOR  
CANADA  
FOR THE  
YEAR ENDING MARCH 31, 1927

1927



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1923

Price, 10 cents.







REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS  
FOR  
CANADA  
FOR THE  
YEAR ENDING MARCH 31, 1927



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1928



**THE BOARD OF PENSION COMMISSIONERS FOR CANADA**

Lieut.-Colonel J. T. C. THOMPSON, K.C., D.S.O., *Chairman.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. F. ELLIS, Esq., M.D., *Commissioner.*

J. A. W. PATON, *Secretary*



The Hon. J. H. KING, M.D., M.P.,  
Minister of Soldiers' Civil Re-establishment,  
Ottawa, Canada.

SIR,—Pursuant to the provisions of section 6 (3) of the Pension Act, 1919,  
I have the honour to submit a report of the work of the Board of Pension Com-  
missioners for the fiscal year ending March 31, 1927.

I have the honour to be, sir,

Your obedient servant,

J. PATON,  
*Secretary.*

OTTAWA, December 20, 1927.



## CONTENTS

	PAGE
Beneficiaries under the Pension Act—Statement showing total number of, as at March 31, 1927.....	12
Classification of disability pensions under Schedule A of Pension Act, as at March 31, 1927.....	9
Comparative Statement showing pensions in force during years 1919-27.....	7
Dependent pensions—Statement showing number of, annual liability, as at March 31, 1927, and relationship to deceased soldier.....	13
Dependents of Disability pensioners—Statement showing number on whose account allowances are being paid as at March 31, 1927.....	13
Disability pensions—Statement showing number and annual liability as at March 31, 1927 (grouped under medical nomenclature, also by medical groups and percentage of each group to whole).....	9-11
Disability pensions—Statement showing the number of permanent disability pensions in force as at March 31, 1927.....	8
Disability pensioners—Statement showing the rank held at the time of discharge from the service.....	12
Disability and Dependent pensions—Statement showing number discontinued or cancelled as at March 31, 1927.....	14
Disability and Dependent pensioners—Statement showing number of deaths of, as at March 31, 1927.....	15
Domiciliary detail of pensioners with annual liability as at March 31, 1927.....	7
Incurrence of Disability—Statement showing the country in which pensioners incurred their pensionable disability.....	8
Miscellaneous pensions—Statement showing the number in force and annual liability, as at March 31, 1927.....	12
Miscellaneous Statistics for the fiscal year ending March 31, 1927.....	14
Pension Activities during the fiscal year ending March 31, 1927, Summary of.....	6
Pension Activities during the fiscal year ending March 31, 1927, Statement of.....	6
Statistical review.....	5
Widows—Statement showing number with pensionable children, as at March 31, 1927..	13



# REPORT OF THE BOARD OF PENSION COMMISSIONERS

FOR FISCAL YEAR ENDING MARCH 31, 1927

## STATISTICAL REVIEW

### LEGISLATION

No new pension legislation was enacted during the fiscal year ending March 31, 1927.

### NEW CLAIMS

During the period under review 6,365 new applications for disability and dependent pensions were received by the Board, which is an increase of 2,300 over the number for the previous fiscal year.

### BENEFICIARIES

The number of disability and dependent pensions now in force is as follows:

Disability.....	48,027
Dependent.....	19,999
Total.....	68,026

The number of persons receiving benefits under the Pension Act as at March 31, 1927, was 173,800, representing an increase of 6,765 over the total for the preceding fiscal year.

### LIABILITY

The total liability in respect of pensions under the Pension Act for the fiscal year ending March 31, 1927, was \$34,230,649, which is an increase of \$1,165,178 over the liability for the preceding fiscal year. This additional liability is mainly due to higher assessments resulting from increase in pensionable disabilities. Other contributory factors are new awards, reinstatements of former awards in disability cases, and additional allowances.

### TREATMENT

On March 31, 1927, a total of 1913 pensioners or former pensioners were receiving treatment on the strength of the Department of Soldiers' Civil Re-establishment and 29,367 medical examinations for pension purposes were carried out.

Detailed information of the Board's activities and expenditure in connection therewith is appended.



## STATISTICS

## SUMMARY of Pension Activities During the Fiscal Year Ending March 31, 1927

## DISABILITIES

Disability pensions in force March 31, 1926.....	46,385
Disability pensions awarded during the fiscal year ending March 31, 1927....	1,441
Disability pensions re-instated during the fiscal year ending March 31, 1927..	1,290
Total.....	49,116
Disability pensions discontinued during the fiscal year ending March 31, 1927..	1,089
Total number of pensions in force March 31, 1927.....	48,027

## DEPENDENTS

Dependent pensions in force March 31, 1926.....	20,005
Dependent pensions awarded during the fiscal year ending March 31, 1927....	609
Dependent pensions re-instated during fiscal year ending March 31, 1927.....	51
Total.....	20,665
Dependent pensions discontinued during the fiscal year ending March 31, 1927..	666
Total number of pensions in force March 31, 1927.....	19,999

## DISABILITIES AND DEPENDENTS

Total pensions in force March 31, 1926.....	66,390
Total pensions awarded during the fiscal year ending March 31, 1927.....	2,050
Total pensions re-instated during the fiscal year ending March 31, 1927.....	1,341
Total.....	69,781
Total pensions discontinued during the fiscal year ending March 31, 1927.....	1,755
Total number of pensions in force March 31, 1927.....	68,026

## STATEMENT of pension activities during the Fiscal Year ending March 31, 1927

	Number	Annual Liability
Pensions awarded—		\$
Disabilities.....	1,441	417,933
Dependents.....	609	319,604
Total.....	2,050	737,537
Pensions reinstated—		
Disabilities.....	1,290	394,231
Dependents.....	51	16,140
Total.....	1,341	410,371
Pensions discontinued—		
Disabilities.....	1,089	572,033
Dependents.....	666	275,162
Total.....	1,755	847,195
Final payments (Gratuity) on award (Section 29 (2) Pension Act).....	1	* 300
Final payments (Gratuity) on award and amount thereof.....	139	* 11,200
Additional gratuities awarded.....	25	* 1,625
Gratuities awarded subsequent to discontinuation of pension.....	11	* 900
Total.....	176	* 14,025
Pensions refused—		
Disabilities.....	1,090	
Dependents.....	896	
Total.....	1,986	
Additional or other allowances refused—		
Dependent and disability pensioners.....	184	
Federal Appeal Board—		
Awards in force resulting from judgments of F.A.B. (included above).....	225	* 112,011
Gratuities awarded resulting from judgments of F.A.B.....	1	* 50

\* Does not form part of annual liability.



## COMPARATIVE Statement Showing Pensions in Force under the Pension Act as at the end of the Fiscal Years 1918 to 1927

Year ending March 31	Pensions in force	Liability
<b>Dependents—</b>		\$ cts.
1918.....	10,488	4,168,602 00
1919.....	16,753	9,593,055 50
1920.....	17,823	10,841,169 50
1921.....	19,209	12,954,140 54
1922.....	19,606	12,687,237 00
1923.....	19,794	12,279,621 00
1924.....	19,971	12,037,843 00
1925.....	20,015	11,804,825 00
1926.....	20,005	11,608,530 00
1927.....	19,999	11,419,276 00
<b>Disabilities—</b>		
1918.....	15,335	3,105,125 55
1919.....	42,932	7,470,729 02
1920.....	69,203	14,335,118 41
1921.....	51,452	18,230,697 16
1922.....	45,133	17,991,535 00
1923.....	43,263	18,142,145 00
1924.....	43,300	18,787,206 00
1925.....	44,598	19,816,380 00
1926.....	46,385	21,456,941 00
1927.....	48,027	22,811,373 00
<b>Totals—</b>		
1918.....	25,823	7,273,727 55
1919.....	59,685	17,063,784 52
1920.....	87,026	25,176,287 91
1921.....	70,661	31,184,837 70
1922.....	64,739	30,678,772 00
1923.....	63,057	30,421,766 00
1924.....	63,271	30,825,049 00
1925.....	64,613	31,621,205 00
1926.....	66,390	33,065,471 00
1927.....	68,026	34,230,649 00

## STATEMENT giving the Domiciliary Detail and Annual Liability of Pensioners as at March 31, 1927

Resident in	Disabilities				Dependents				Total			
	No.	Per-centage	Annual liability	Per-centage	No.	Per-centage	Annual liability	Per-centage	No.	Per-centage	Annual liability	Per-centage
			\$				\$				\$	
Quebec.....	3,468	7.22	1,681,174	7.38	1,550	7.76	941,603	8.25	5,018	7.38	2,622,777	7.66
Nova Scotia and Prince Edward Island.....	2,498	5.20	1,246,274	5.46	1,199	5.99	658,773	5.78	3,697	5.43	1,905,047	5.56
Eastern Ontario.....	2,786	5.80	1,278,457	5.60	995	4.98	619,325	5.42	3,781	5.57	1,897,782	5.54
Central Ontario.....	9,570	19.93	4,885,276	21.42	4,083	20.42	2,616,051	22.91	13,653	20.07	7,501,330	21.92
Western Ontario.....	2,951	6.17	1,515,402	6.64	976	4.88	594,574	5.20	3,927	5.77	2,109,976	6.16
Manitoba.....	4,611	9.60	2,007,573	8.80	1,272	6.36	776,046	6.79	5,883	8.65	2,783,619	8.13
Saskatchewan.....	3,001	6.25	1,334,993	5.85	585	2.92	334,628	2.93	3,586	5.27	1,669,621	4.88
Alberta.....	3,752	7.81	1,662,368	7.29	859	4.29	522,700	4.58	4,611	6.78	2,185,068	6.38
British Columbia.....	5,992	12.48	2,783,201	12.20	1,667	8.33	1,121,962	9.82	7,659	11.26	3,905,163	11.42
New Brunswick.....	1,287	2.68	671,342	2.94	641	3.21	347,528	3.05	1,928	2.83	1,018,870	2.98
Great Britain.....	2,958	6.17	1,567,341	6.87	4,292	21.46	1,925,535	16.86	7,250	10.66	3,492,876	10.21
United States.....	4,793	9.98	2,009,287	8.80	1,592	7.96	847,128	7.42	6,385	9.39	2,856,415	8.34
*Other Countries.....	360	0.75	168,685	0.75	288	1.44	113,420	0.99	648	0.95	282,105	0.82
<b>Total.....</b>	<b>48,027</b>	<b>100</b>	<b>22,811,373</b>	<b>100</b>	<b>19,999</b>	<b>100</b>	<b>11,419,276</b>	<b>100</b>	<b>68,026</b>	<b>100</b>	<b>34,230,649</b>	<b>100</b>

\* Pensioners residing in other countries are as follows:—

Africa.....	18	Denmark.....	10	Iceland.....	2	Norway.....	9
Australia.....	99	East Indies.....	3	India.....	6	Poland.....	2
Austria.....	1	Egypt.....	2	Islands contiguous to Great Britain.....	30	Roumania.....	3
Belgium.....	33	Finland.....	1	Italy.....	60	Russia.....	11
Bermuda.....	17	France.....	53	Japan.....	25	Serbia.....	2
British West Indies.....	35	Germany.....	12	Mexico.....	7	South America.....	12
Central America.....	3	Greece.....	9	Montenegro.....	6	Straits Settlements.....	2
China.....	5	Hawaiian Islands.....	5	Newfoundland.....	82	Sweden.....	17
Czecho-Slovakia.....	1	Holland.....	5	New Zealand.....	57	Switzerland.....	3
						Turkey.....	1
						<b>Total.....</b>	<b>648</b>



*BOARD OF PENSION COMMISSIONERS, 1927*

· · · · · **DISABILITY PENSIONS**

STATEMENT Showing the Number of Permanent Disability Pensions in Force as  
at March 31, 1927

Resident in	Total number of pensions	Number of pensions permanent	Percentage of pensions permanent
Quebec.....	3,468	1,069	30·82
Nova Scotia and Prince Edward Island.....	2,498	694	27·78
Eastern Ontario.....	2,786	817	29·32
Central Ontario.....	9,570	3,413	35·66
Western Ontario.....	2,951	1,032	34·97
Manitoba.....	4,611	1,497	32·46
Saskatchewan.....	3,001	1,079	35·95
Alberta.....	3,752	1,083	28·86
British Columbia.....	5,992	1,925	32·13
New Brunswick.....	1,287	464	36·05
Great Britain.....	2,958	1,302	44·02
United States.....	4,793	1,603	33·44
Other Countries.....	360	147	40·83
Total.....	48,027	16,125	33·57

**DISABILITIES**

STATEMENT Showing Country where Pensionable Disability Originated

Origin	Number	Percentage	Liability
			\$
France.....	41,362	86·12	19,658,070
England.....	4,376	9·11	2,011,842
Canada.....	2,035	4·24	1,023,337
Other theatres of war.....	254	0·53	118,124
Total.....	48,027	100	22,811,373

**DEPENDENTS**

STATEMENT Showing Theatre of War where Deceased Soldier served, Number of  
Dependent Pensions awarded on his behalf and Annual Liability as at  
March 31, 1927.

Theatre of war	Number	Percentage	Liability
			\$
France.....	17,577	87·88	9,863,665
England.....	1,158	5·79	758,761
Canada.....	971	4·86	644,962
Other theatres of war.....	293	1·47	151,888
Total.....	19,999	100·	11,419,276



STATEMENT Showing the Number of Disability Pensions in Force as at March 31, 1927, Classified under Schedule "A" of the Pension Act, also indicating Country where Pensionable Disability Originated.

Class	Country of origin				Degree of disability	Number of pensions	Annual liability
	France	England	Canada	Other theatres of war			
							\$
1.....	2,806	388	249	29	100	3,472	4,558,463
2.....	36		1		95	37	49,058
3.....	184	64	35	1	90	284	342,959
4.....	163	7	3		85	173	199,820
5.....	986	90	46	6	80	1,128	1,182,040
6.....	1,171	76	42	7	75	1,296	1,299,198
7.....	1,180	59	27	5	70	1,271	1,206,149
8.....	492	19	10		65	521	450,398
9.....	1,539	147	64	10	60	1,760	1,396,630
10.....	220	11	10	1	55	242	175,137
11.....	2,733	304	150	12	50	3,199	2,125,190
12.....	587	38	14	3	45	642	384,940
13.....	3,096	284	144	15	40	3,539	1,870,907
14.....	1,171	90	36	3	35	1,300	599,707
15.....	3,360	342	131	17	30	3,850	1,535,030
16.....	3,555	385	169	22	25	4,131	1,371,164
17.....	5,965	647	257	29	20	6,898	1,826,683
18.....	6,205	669	330	40	15	7,244	1,434,305
19.....	4,190	512	224	39	10	4,965	663,238
20.....	1,723	244	93	15	5	2,075	140,357
Total.....	41,362	4,376	2,035	254		48,027	22,811,373

STATEMENT Showing the Number and Annual Liability of Disability Pensions in Force as at March 31, 1927, grouped under Medical Nomenclature, with the Percentage of each Group to the Whole.

Medical nomenclature	Temporary		Permanent		Total	Annual Liability		
	Num-ber	Per-centage	Num-ber	Per-centage		Temporary	Permanent	Total
						\$	\$	\$
General diseases.....	584	90.54	61	9.46	645	274,982	22,152	297,134
Nervous system.....	2,736	67.79	1,300	32.31	4,036	1,269,422	538,391	1,807,813
Special senses.....	2,885	57.34	2,146	42.66	5,031	1,106,524	1,110,622	2,217,146
Circulatory system....	5,455	96.43	202	3.57	5,657	2,525,269	59,847	2,585,116
Respiratory system....	9,461	97.34	260	2.66	9,721	5,747,513	89,075	5,836,588
Digestive system.....	1,331	82.01	292	17.99	1,623	466,100	64,508	530,608
Urinary and genital....	1,233	93.12	91	6.88	1,324	554,129	32,139	586,268
Amputation and dis-articulation.....	494	11.46	3,816	88.54	4,310	392,281	3,168,256	3,560,537
Ankylosis.....	323	19.13	1,365	80.87	1,688	162,796	619,502	782,298
Fractures.....	6,031	59.83	4,050	40.17	10,081	2,165,537	1,296,125	3,461,662
Other conditions.....	1,369	35.00	2,542	65.00	3,911	403,281	742,922	1,146,203
Total.....	31,902	66.43	16,125	33.57	48,027	15,067,834	7,743,539	22,811,373



STATEMENT Showing the Number and Annual Liability of Temporary and Permanent Disability Pensions in Force, as at March 31, 1927, under Medical Nomenclature also by Medical Groups and Percentage of each to the Whole.

Medical nomenclature and groups	Number			Annual Liability		
	Temporary	Permanent	Total	Temporary	Permanent	Total
				\$	\$	\$
<i>General Diseases—</i>						
Cerebro-spinal fever.....	16	3	19	8,550	1,590	10,140
Diabetes.....	75	2	77	51,100	1,596	52,696
Dysentery.....	9	1	10	3,332	93	3,425
Enteric.....	2	1	3	834	240	1,074
Exophthalmic goitre.....	72	1	73	33,063	135	33,198
Gas effects.....	47	3	50	19,977	414	20,391
Rheumatic fever.....	18	3	21	9,741	1,836	11,577
Miscellaneous general diseases....	345	47	392	148,385	16,248	164,633
Group total.....	584	61	645	274,982	22,152	297,134
Percentage.....	1.83	0.39	1.34	1.83	0.30	1.30
<i>Nervous System—</i>						
Acute anterior poliomyelitis.....	3	3	6	1,305	1,170	2,475
Dementia praecox.....	118	4	122	81,020	3,117	84,137
Epilepsy.....	200	9	209	135,749	4,407	140,153
General paralysis of the insane....	21	3	24	7,851	1,044	8,895
Insanity unclassified.....	69	6	75	59,547	4,116	63,663
Nerve injuries.....	609	1,143	1,812	298,130	464,256	762,386
Neurasthenia.....	1,161	56	1,217	441,186	16,685	457,871
Neuritis.....	235	28	263	68,220	8,560	76,780
Otherwise unclassified.....	260	48	308	176,414	35,036	211,450
Group total.....	2,736	1,300	4,036	1,269,422	538,391	1,807,813
Percentage.....	8.58	8.07	8.41	8.42	6.96	7.92
<i>Special Senses—</i>						
Blindness or loss of one or both eyes.....	170	1,054	1,224	136,823	694,327	821,150
Defective vision.....	552	534	1,086	267,533	253,025	520,558
Deafness, total.....	13	36	49	5,403	18,949	24,352
Defective hearing.....	2,150	522	2,672	696,765	154,321	851,086
Group total.....	2,885	2,146	5,031	1,106,524	1,110,622	2,217,146
Percentage.....	9.04	13.31	10.47	7.34	14.34	9.72
<i>Circulatory System—</i>						
Disordered action of the heart....	1,838	30	1,868	691,644	9,138	700,782
Myocardial disease.....	373	8	381	220,157	2,566	222,723
Valvular disease of the heart.....	2,266	47	2,313	1,290,862	22,524	1,313,386
Varix.....	604	81	685	138,781	12,974	151,755
Otherwise unclassified.....	374	36	410	183,825	12,645	196,470
Group total.....	5,455	202	5,657	2,525,269	59,847	2,585,116
Percentage.....	17.10	1.25	11.79	16.77	0.77	11.34
<i>Respiratory System—</i>						
Asthma.....	543	11	554	330,147	4,476	334,623
Bronchitis.....	3,047	59	3,106	1,207,613	19,605	1,227,218
Empyema.....	191	33	224	83,371	9,222	92,593
Injuries otherwise unclassified....	296	72	368	112,252	20,432	132,684
Pleurisy.....	213	12	225	74,469	4,326	78,795
Tubercle of the lung.....	4,911	47	4,958	3,819,748	22,311	3,842,059
Diseases otherwise unclassified....	260	26	286	119,913	8,703	128,616
Group total.....	9,461	260	9,721	5,747,513	89,075	5,836,588
Percentage.....	29.66	1.61	20.24	38.14	1.15	25.59



STATEMENT Showing the Number and Annual Liability of Temporary and Permanent Disability Pensions in Force, as at March 31, 1927, under Medical Nomenclature also by Medical Groups and Percentage of each to the Whole—*Concluded*.

Medical nomenclature and groups	Number			Annual Liability		
	Temporary	Permanent	Total	Temporary	Permanent	Total
<i>Digestive System—</i>				\$	\$	\$
Adhesions of the peritoneum.....	114	15	129	35,032	3,675	38,707
Hernia.....	428	230	658	128,486	44,293	172,779
Haemorrhoids.....	41	4	45	3,441	585	9,026
Otherwise unclassified.....	748	43	791	294,141	15,955	310,096
Group total.....	1,331	292	1,623	466,100	64,508	530,608
Percentage.....	4.18	1.81	3.38	3.09	0.83	2.33
<i>Urinary and Genital—</i>						
Nephritis.....	967	17	984	425,508	3,837	429,345
Otherwise unclassified.....	209	40	249	104,066	12,300	116,366
Genital system.....	57	34	91	24,555	16,002	40,557
Group total.....	1,233	91	1,324	554,129	32,139	586,268
Percentage.....	3.86	0.57	2.76	3.68	0.41	2.57
<i>Amputation and Disarticulation—</i>						
Shoulder.....	3	53	56	4,240	57,367	61,607
Upper arm.....	34	522	556	40,127	545,213	585,340
Elbow or forearm.....	23	235	258	25,016	232,690	257,706
Hand or portion of hand.....	131	742	873	47,601	261,549	309,150
Hip or thigh.....	136	1,389	1,525	151,193	1,405,099	1,556,292
Knee, leg or ankle.....	96	718	814	94,223	610,873	705,096
Foot or portion of foot.....	71	157	228	29,881	55,465	85,346
Group total.....	494	3,816	4,310	392,281	3,168,256	3,560,537
Percentage.....	1.55	23.66	8.97	2.61	40.91	15.61
<i>Ankylosis—</i>						
Shoulder.....	44	162	206	20,605	68,176	88,781
Elbow.....	33	281	314	20,332	148,382	168,714
Wrist.....	15	131	146	6,504	63,681	70,185
Knee.....	83	330	413	40,827	124,055	164,882
Hip.....	34	100	134	31,361	77,649	109,010
Ankle.....	46	149	195	19,545	53,153	72,698
Otherwise unclassified.....	48	146	194	12,488	44,202	56,690
False and flail joints.....	20	66	86	11,134	40,204	51,338
Group total.....	323	1,365	1,688	162,796	619,502	782,298
Percentage.....	1.01	8.46	3.51	1.08	8.00	3.43
<i>Fracture—</i>						
Skull and jaw.....	628	318	946	326,372	126,217	452,589
Bones of thorax.....	46	39	85	19,573	12,384	31,957
Arm.....	333	993	1,326	131,492	376,799	508,291
Leg.....	441	837	1,278	164,386	260,622	425,008
Fractures otherwise unclassified..	168	346	514	61,441	103,460	164,901
Flat feet.....	484	153	637	99,135	29,254	128,389
Myalgia.....	742	58	800	218,173	15,458	233,631
Osseous-connective tissue system otherwise unclassified.....	3,189	1,306	4,495	1,144,965	371,931	1,516,896
Group total.....	6,031	4,050	10,081	2,165,537	1,296,125	3,461,662
Percentage.....	18.90	25.12	20.99	14.37	16.74	15.17
<i>Other Conditions—</i>						
Diseases of the skin.....	97	10	107	28,425	3,621	32,046
Adherent scars.....	504	1,060	1,564	138,156	261,641	399,797
Disfigurement.....	54	71	125	22,701	31,173	53,874
Wounds otherwise unclassified....	714	1,401	2,115	213,999	446,487	660,486
Group total.....	1,369	2,542	3,911	403,281	742,922	1,146,203
Percentage.....	4.29	15.76	8.14	2.67	9.59	5.02



## DISABILITY PENSIONS IN FORCE AS AT MARCH 31, 1927

## CONSOLIDATED Statement by Rank on Discharge from Canadian Expeditionary Force

Rank	Ex-soldiers	Percentage	Amount	Percentage
			\$	
Private.....	40,474	84.27	19,222,152	84.26
Sergeant.....	4,379	9.12	2,028,343	8.89
R.S.M.....	196	0.41	82,740	0.36
W.O.....	57	0.12	31,364	0.14
Lieutenant.....	1,376	2.87	644,819	2.83
Captain.....	785	1.63	393,517	1.73
Major.....	355	0.74	196,601	0.86
Lt.-Colonel.....	120	0.25	83,366	0.36
Colonel.....	11	0.02	8,539	0.04
Brig.-General and upwards.....	10	0.02	11,565	0.05
Nurses—Lieutenant.....	262	0.54	107,397	0.47
Captain.....	2	0.01	970	0.01
Total.....	48,027	100	22,811,373	100

## STATEMENT Showing the Total Number of Persons in Receipt of Benefits under the Pension Act as at March 31, 1927

	Number	Total
Disability pensioners.....	48,027	
Disability pensioners' wives.....	35,339	
Disability pensioners' children.....	57,509	
Disability pensioners' other relatives.....	1,107	
		141,982
Dependent pensioners.....	19,999	
Dependent pensioners' children.....	9,424	
Other relatives in addition to main dependents.....	1,969	
		31,392

## Supplementary Awards

<i>Disability—</i>		
Militia Pension Act (Sections 47B and 47C Pension Act).....	36	
Supplementary to awards paid by Great Britain (Sections 46 and 47 Pension Act).....	264	
R.N.W.M. Police Supplementary (Section 47B Pension Act).....	4	
		304
<i>Dependent—</i>		
Militia Pension Act (Sections 47B and 47C Pension Act)....	8	
Supplementary to awards paid by Great Britain (Sections 46 and 47 Pension Act).....	73	
Supplementary to awards paid by Belgium (Section 47 Pension Act).....	1	
Supplementary to awards paid by France (Section 47 Pension Act).....	37	
Supplementary to awards paid by Italy (Section 47 Pension Act).....	3	
		122
Grand Total.....		173,800

## Miscellaneous Pensions

Pension Act, 1901.....	947
Militia Pension Act.....	35
Order in Council P.C. 2187.....	1
Total.....	983

\*Annuities in respect of decorations awarded to Canadians in the Great and other wars

Victoria Cross (4 in receipt of both pension and annuity).....	17
Distinguished Conduct Medal (in receipt of both pension and annuity).....	207
Total.....	224

\*These annuities are refunded to Canada by Great Britain.



## DEPENDENT PENSIONERS

STATEMENT Showing the number of Dependent Pensioners, Relationship and Annual Liability in Respect thereto as at March 31, 1927

Relationship to deceased soldier	Number of pensions	Annual liability
		\$
Widow.....	7,764	6,899,562
Mother.....	5,883	2,440,177
Father.....	835	244,865
Orphan children.....	532	254,964
Grandparents.....	35	14,738
Brothers and sisters.....	58	16,342
Orphan brothers and sisters.....	12	3,648
Other relatives.....	5	1,524
Children.....	3,321	968,438
Parents.....	1,554	575,018
Total.....	19,999	11,419,276

STATEMENT Showing the Number of Dependents of Disability Pensioners on whose Account Allowances are being paid as at March 31, 1927

Wives.....	35,339
Children.....	57,509
Mothers.....	838
Fathers.....	80
Parents.....	100
Brothers and sisters.....	2
Others.....	1
Widowers.....	86
Total.....	93,955

## HELPLESSNESS ALLOWANCE UNDER SECTION 27, PENSION ACT

In addition to the foregoing, allowances are being paid to disability pensioners in respect of the following:—

Helplessness.....	281
Wear and tear of clothing.....	3,648

## DEPENDENT PENSIONERS

STATEMENT Showing the Number of Widows with Pensionable Children as at March 31, 1927

Number in family	Families	Total number of children
1.....	2,374	2,374
2.....	1,357	2,714
3.....	521	1,563
4.....	140	560
5.....	36	180
6.....	15	90
7.....	3	21
Total.....	4,446	7,502

Number of widows with pensionable children.....	4,446
Number of widows without pensionable children.....	3,318

Total..... 7,764

Percentage of widows with pensionable children.....	57.26
Percentage of widows without pensionable children.....	42.74



## DEPENDENT CHILDREN

Children only (widows also on pension).....	7,502
Children only (pensioned in own right).....	5,229
Children, orphans (pensioned in own right).....	812
Children only (with other dependent pensioners).....	14
Total.....	<u>13,557</u>

## STATEMENT Showing the Number of Pensions Discontinued or Cancelled, and Reasons therefor, during the Fiscal Year ending March 31, 1927

DISABILITIES		Number	Total
Death.....		605	
Disappearance of disability.....		151	
Under section 21-2 Pension Act (unclaimed).....		78	
Imprisonment (section 17 Pension Act).....		27	
Gratuities (disability less than 5%).....		37	
Insanity.....		59	
Final payment (section 29 (2) Pension Act).....		4	
Final payment by agreement.....		121	
Miscellaneous.....		7	
			<u>1,089</u>

## DEPENDENTS

*Misrepresentation or misconduct.....	6	
Under section 34 Pension Act.....	14	
Under section 21-2 Pension Act (unclaimed).....	2	
*Widows re-married.....	81	
Mothers re-married.....	4	
Orphan children married.....	1	
On youngest child attaining age limit.....	124	
Pensioner died.....	349	
On brother or sister attaining age limit.....	6	
On orphan child attaining age limit.....	68	
Miscellaneous.....	11	666
Grand Total.....		<u>1,755</u>

\* In addition to this total 104 widows' pensions were discontinued on re-marriage and 10 widows' for misrepresentation or misconduct in cases where pensions for children were continued.

## MISCELLANEOUS STATISTICS

## DISABILITY PENSIONERS

STATEMENT Showing the Number of Pensions Discontinued by Final Payment by Agreement and under Section 29 (2) Pension Act during the Fiscal Year ending March 31, 1927.

	Number	Reduction in amount of yearly liability
		\$
By agreement.....	121	12,423
Section 29 (2) Pension Act.....	4	555
Total.....	125	12,978







CHANGES, Reinstatements and Discontinuations following Review under Section 34 of the Pension Act, for the Fiscal Year ending March 31, 1927

Relationship to soldier	Number of reinstatements	Number discontinued	Number of changes	Totals
Mothers.....	14	8	159	181
Fathers.....	2	4	27	33
Parents.....	6	1	55	62
Others.....		1	4	5
Totals.....	22	14	245	281

## OTHER ACTIVITIES

### DEPENDENTS

Number of dependent pensioners awarded increases by addition of other allowances—Mothers...	3
Number of reinstatements of remarried widows' pensions (under section 41 of the Pension Act, 1924 amendment)—	
(a) previously no pension in force.....	2
(b) pension in force to dependents other than widows.....	3
Number of widows' pensions discontinued for misrepresentation or misconduct—	
(a) where pension is continued on behalf of children or other dependents.....	10
(b) where pension is entirely discontinued.....	6
Number of widows' pensions reinstated after being discontinued for misrepresentation or misconduct—	
(a) where pension is in force to dependent children or other dependents.....	7
(b) where pension has been previously discontinued.....	3
Number of children of dependent pensioners or dependent children awarded increase or decrease in pension rate.....	96
Number of dependent pensioners with allowances for children added.....	6
Number of dependent children or children of dependent pensioners continued after attaining age limit.....	136
Number of dependent pensions—basis of award changed.....	2
Number of dependent pensioners other allowances discontinued for reasons other than death or marriage—	
Sisters and brothers.....	3
Fathers.....	1
Mothers.....	1
Number of pensions for children of dependent pensioners cancelled for reasons other than death or age expiry.....	6
Number of dependent pensioners' children reinstated previously cancelled for reasons other than death or age expiry.....	1
Number of pensions awarded under section 22 of Pension Act—meritorious clause.....	1

### DISABILITY

Number of disability pensions increased.....	4,603
Number of disability pensions decreased.....	1,171
Number of disability pensions continued at same rate.....	18,016
Number of disability pensions made permanent on award and by medical review.....	1,291
Number of permanent disability pensions changed to temporary on medical review.....	328
Number of disability pensioners with allowances for children added.....	5,498
Number of disability pensioners with allowances for wife cancelled for reasons other than death.....	233
Number of children of disability pensioners cancelled for reasons other than death or age expiry.....	156
Number of disability pensioners awarded increase by addition of other allowances—	
Mothers.....	100
Fathers.....	23
Parents (jointly).....	13
Helplessness.....	31
(Sec. 23 (7) Pension Act).....	43
(Sec. 27 (3) Pension Act) (1925 Amendment).....	241
Number of disability pensioners awarded increase in helplessness allowance.....	4
Number of helplessness allowances discontinued.....	8
Number of allowances for wear and tear of clothing cancelled.....	4
Number of disability pensioners additional allowances discontinued for reasons other than death or marriage—	
Widowers (Sec. 23 (7) Pension Act).....	11
Mothers.....	32
Fathers.....	7
Parents (jointly).....	3
Sisters or brothers.....	1



DISABILITY—*Concluded*

Number of pensions for children of disability pensioners continued after age limit.....	49
Number of disability pensions reduced 50 per cent for unreasonable refusal of treatment (Section 29, Pension Act).....	12
Number of disability pensions increased to full pension after acceptance of treatment.....	19
Number of disability pensions—basis of award changed.....	557
Number of disability pensioners' allowances reinstated—previously cancelled for reasons other than death or age expiry—	
Wives.....	37
Children.....	40
Number of pensions awarded under Section 22, Pension Act, meritorious clause.....	1

## DEPENDENTS

BONUS to children of deceased pensioners under Section 23-6, Pension Act, during the fiscal year ending March 31, 1927.

Number of children.....	132	Amount of bonus.....	\$5,715
-------------------------	-----	----------------------	---------

ONE month's pension to dependents on death of a disability pensioner with 50 to 100 per cent disability, as provided by Section 39—Pension Act (1924 amendment).

	Relationship and number affected		Amount
Widows.....		193	
Children.....		285	
Total.....		478	\$15,547

## MARRIAGES DURING THE FISCAL YEAR ENDING MARCH 31, 1927

Disability pensioners (additional pension for wife awarded).....	1,596
Widows re-married—pensions for children continued.....	104
Widows re-married—with no pensionable children.....	81
Mothers re-married.....	7
Children.....	14
Total.....	1,802

Pensions affected and increase in annual liability during fiscal year ending March 31, 1927, under 1924 amendments to Disability Table.

Number.....	381	Increased liability.....	\$25,899
-------------	-----	--------------------------	----------

Allowances for wear and tear of clothing as provided by 1925 amendment (Section 27) to Pension Act, and increase in annual liability.

Number.....	241	Increased liability.....	\$12,134
-------------	-----	--------------------------	----------

Pensioners or former pensioners receiving treatment under the Department of Soldiers' Civil Re-establishment, as at March 31, 1927.

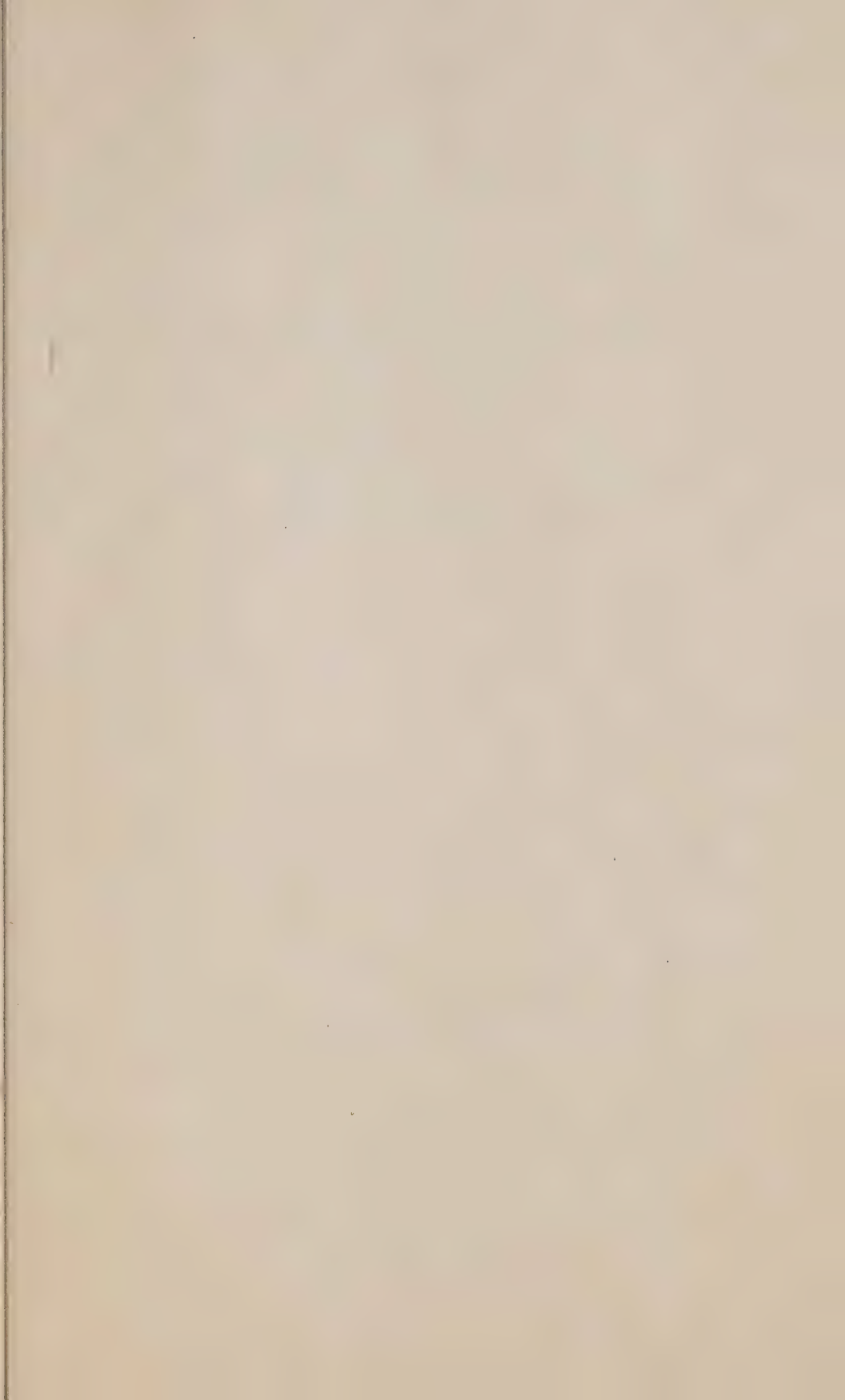
	Number	Total
Pensioners.....	1,361	
Final payments.....	105	
Gratuities—first awards.....	49	
Discontinued—disappearance of disability.....	46	
Discontinued—classified insane.....	352	
		1,913

Number of medical examinations for pension purposes carried out during the fiscal year ending March 31, 1927..... 29,367

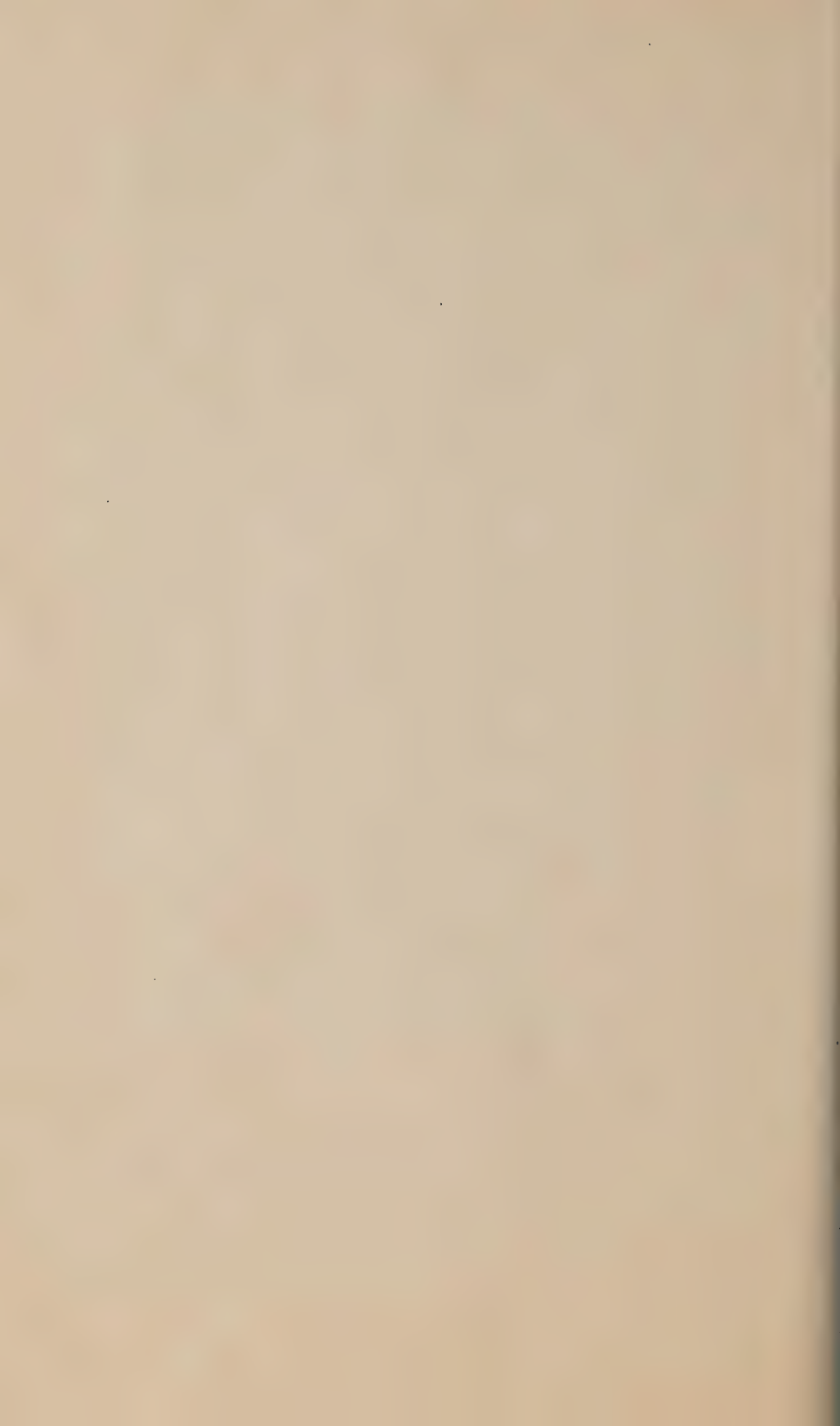






















721  
056

GOVERNMENT  
Publications

**REPORT**  
**OF THE**  
**BOARD OF**  
**PENSION COMMISSIONERS**  
**FOR**  
**CANADA**  
**FOR THE**  
**YEAR ENDING MARCH 31, 1928**

1927/28



OTTAWA  
F. A. AGLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1929

Price, 10 cents







REPORT  
OF THE  
BOARD OF  
PENSION COMMISSIONERS  
FOR  
CANADA  
FOR THE  
YEAR ENDING MARCH 31, 1928



OTTAWA  
F. A. ACLAND  
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY  
1929



## THE BOARD OF PENSION COMMISSIONERS FOR CANADA

Lieut.-Colonel J. T. C. THOMPSON, K.C., D.S.O., *Chairman.*

Major J. F. McQUAY, M.D., *Commissioner.*

J. F. ELLIS, Esq., M.D., *Commissioner.*

R. J. KEE, Esq., M.D., *Chief Medical Adviser and Acting  
Commissioner.*

J. A. W. PATON, *Secretary.*



The Hon. JAMES H. KING, M.D., M.P.,  
Minister of Pensions and National Health,  
Ottawa, Canada.

SIR,—Pursuant to the provisions of section 6 (3) of chapter 157, Revised Statutes of Canada, I have the honour to submit a report of the work of the Board of Pension Commissioners for the fiscal year ending March 31, 1928.

During the 1927 session of Parliament the Pension Act was amended by chapter 65 of 17 George V. The amendments with explanatory notes will be found on pages 6 and 7 of this report.

A total number of 3,956 new claims was received by the Board during the period under review.

The number of persons receiving benefits under the Pension Act is now 182,168, representing an increase of 8,368 over the total for the preceding fiscal year.

The number of disability and dependent pensions now in force is as follows:—

Disability.....	50,635
Dependent.....	19,975
Total.....	<u>70,610</u>

The total liability in respect of pensions under the Pension Act for the fiscal year ending March 31, 1928, was \$35,583,853, which is an increase of \$1,353,204 over the liability for the preceding fiscal year. It may be of interest to note that according to the Annual Report of the British Ministry of Pensions for the fiscal year ending March 31, 1928, the number of beneficiaries under the British pension scheme has shown a steady decline, there having been a reduction in the annual expenditure of, approximately, \$16,960,000.

On March 31, 1928, a total of 2,210 pensioners or former pensioners were receiving treatment on the strength of the Department of Soldiers' Civil Re-establishment and 31,176 medical examinations for pension purposes were carried out.

Detailed information of the Board's activities and expenditure in connection therewith is appended.

Your obedient servant,

J. PATON,  
*Secretary.*

OTTAWA, January 11, 1929.



## CONTENTS

	PAGE
Amendments to the Pension Act, 1919, under Chapter 65, 17 George V.....	5-6
Beneficiaries under the Pension Act—Statement showing total number of, as at March 31, 1928 .....	12
Classification of disability pensions under Schedule A of Pension Act, as at March 31, 1928 .....	9
Comparative Statement showing pensions in force during years 1918-28.....	7
Dependent pensions—Statement showing number of, annual liability, as at March 31, 1928, and relationship to deceased soldier.....	13
Dependents of Disability pensioners—Statement showing number on whose account allowances are being paid as at March 31, 1928.....	13
Disability pensions—Statement showing number and annual liability as at March 31, 1928 (grouped under medical nomenclature, also by medical groups and percentage of each to whole).....	10-11
Disability pensions—Statement showing the number of permanent disability pensions in force as at March 31, 1928.....	8
Disability pensioners—Statement showing the rank held at the time of discharge from the service .....	12
Disability and Dependent pensions—Statement showing number discontinued or cancelled as at March 31, 1928.....	14
Disability and Dependent pensioners—Statement showing number of deaths of, as at March 31, 1928 .....	15
Domiciliary detail of pensioners with annual liability as at March 31, 1928.....	7
Incurrence of Disability—Statement showing the country in which pensioners incurred their pensionable disability .....	8
Miscellaneous pensions—Statement showing the number in force and annual liability, as at March 31, 1928.....	12
Miscellaneous Statistics for the fiscal year ending March 31, 1928.....	14-17
Pension Activities during the fiscal year ending March 31, 1928, Summary of.....	6
Pension Activities during the fiscal year ending March 31, 1928, Statement of.....	6
Widows—Statement showing number with pensionable children as at March 31, 1928..	13



# REPORT OF THE BOARD OF PENSION COMMISSIONERS

FOR FISCAL YEAR ENDING MARCH 31, 1928

## LEGISLATION

### WITH EXPLANATORY REMARKS

Amendments to the Pension Act of 1919 as passed during the 1927 session of Parliament are as follows:—

Section thirteen of the Pension Act, chapter forty-three of the Statutes of 1919, as enacted by chapter forty-nine of the Statutes of 1925, which is in part as follows:—

"A pension shall not be awarded unless an application therefor has been made

"(c) within *seven* years after the date upon which the applicant was retired or discharged from the forces; or . . . . ."

was further amended by repealing paragraph (c) thereof and substituting therefor the following:—

"(c) within *nine* years after the date upon which the applicant was retired or discharged from the forces; or . . . . ."

(NOTE.—By subsequent legislation, passed during the session of 1928, this time limit for application was entirely removed.)

Subsections one, four and five of section ten of chapter sixty-two of the Statutes of 1923, An Act to amend the Pension Act, as amended by chapter forty-nine of the Statutes of 1925, were repealed, and the following subsections substituted therefor:—

"10. (1) There shall be a Board known as the Federal Appeal Board, consisting of not less than *three* nor more than seven members appointed by the Governor in Council on the recommendation of the Minister of Justice."

"(4) Of the members first appointed to the Board, other than the Chairman, one-half shall be appointed for a term of three years, and they shall be eligible for reappointment for such *further terms, not to exceed five years, as the Governor in Council may deem advisable.*"

"(5) *During such time as the Governor in Council may determine*, three members shall constitute a quorum thereof. Thereafter a majority of the members shall constitute a quorum."

(1) In subsection one the word "three" is substituted for the word "five".

(4) In subsection four the words in italics are substituted for the words "a further term of two years should the Governor in Council deem it advisable".

(5) In subsection five the words in italics are substituted for the words "the first four years after appointment of the Board".

Subsection four of section eleven of chapter sixty-two of the statutes of 1923, which is as follows:—

"(4) An applicant shall be entitled to only one appeal upon the grounds or any of them set forth in subsection (1) of this section of this Act. The decision of the Federal Appeal Board thereon shall be final and shall be binding upon the applicant and upon the Board of Pension Commissioners for Canada."

was amended by the addition of the following proviso:—

"Provided that if within one year after a decision by the Federal Appeal Board upholding a refusal of pension by the Board of Pension Commissioners for Canada, or one year after the passing of this proviso, whichever is the later, the applicant submits newly discovered evidence, which, in the opinion of a majority of the Board of Pension Commis-



sioners for Canada, establishes a reasonable doubt as to the correctness of the previous decision, the Board of Pension Commissioners for Canada shall reconsider such case, and if refusal of pension be confirmed, the applicant shall have the right of a second appeal to the Federal Appeal Board and its decision thereon shall be final and shall be binding upon the applicant and upon the Board of Pension Commissioners for Canada."

### STATISTICS

#### SUMMARY of Pension Activities during the Fiscal Year Ending March 31, 1928

##### DISABILITIES

Disability pensions in force March 31, 1927.....	48,027
Disability pensions awarded during the fiscal year ending March 31, 1928.....	1,828
Disability pensions reinstated during the fiscal year ending March 31, 1928.....	1,821
Total.....	51,676
Disability pensions discontinued during the fiscal year ended March 31, 1928.....	1,041
Total number of pensions in force March 31, 1928.....	50,635

##### DEPENDENTS

Dependent pensions in force March 31, 1927.....	19,999
Dependent pensions awarded during the fiscal year ending March 31, 1928.....	624
Dependent pensions reinstated during the fiscal year ending March 31, 1928.....	51
Total.....	20,674
Dependent pensions discontinued during the fiscal year ended March 31, 1928.....	699
Total number of pensions in force March 31, 1928.....	19,975

##### DISABILITIES AND DEPENDENTS

Total pensions in force March 31, 1927.....	68,026
Total pensions awarded during the fiscal year ending March 31, 1928.....	2,452
Total pensions reinstated during the fiscal year ending March 31, 1928.....	1,872
Total.....	72,350
Total pensions discontinued during the fiscal year ending March 31, 1928.....	1,740
Total number of pensions in force March 31, 1928.....	70,610

#### STATEMENT of Pension Activities during the Fiscal Year ending March 31, 1928

	Number	Annual Liability
Pensions awarded—		\$
Disabilities.....	1,828	459,528
Dependents.....	624	314,120
Total.....	2,452	773,648
Pensions reinstated—		
Disabilities.....	1,821	490,364
Dependents.....	51	18,744
Total.....	1,872	509,108
Pensions discontinued—		
Disabilities.....	1,041	617,377
Dependents.....	699	270,903
Total.....	1,740	888,280
Final payments (gratuity) on award and amount thereof.....	197	* 14,500
Additional gratuities awarded.....	27	* 1,675
Gratuities awarded subsequent to discontinuation of pension.....	16	* 1,200
Total.....	240	* 17,375
Pensions refused—		
Disabilities.....	440	
Dependents.....	867	
Total.....	1,307	
Additional or other allowances refused—		
Dependent and disability pensioners.....	194	
Federal Appeal Board—		
Awards in force resulting from judgments of F.A.B. (included above).....	297	143,097
Gratuities awarded resulting from judgments of F.A.B.....	6	* 550

\* Does not form part of annual liability.



## COMPARATIVE Statement showing Pensions in Force under the Pension Act as at the end of the Fiscal Years 1918 to 1928

Year ending March 31	Pensions in force.	Liability
<b>Dependents—</b>		\$ cts.
1918.....	10,488	4,168,602 00
1919.....	16,753	9,594,055 50
1920.....	17,823	10,841,169 50
1921.....	19,209	12,954,140 54
1922.....	19,606	12,687,237 00
1923.....	19,794	12,279,621 00
1924.....	19,971	12,037,843 00
1925.....	20,015	11,804,825 00
1926.....	20,005	11,608,530 00
1927.....	19,999	11,419,276 00
1928.....	19,975	11,209,351 00
<b>Disabilities—</b>		
1918.....	15,335	3,105,125 55
1919.....	42,932	7,470,729 02
1920.....	69,203	14,335,118 41
1921.....	51,452	18,230,697 16
1922.....	45,133	17,991,535 00
1923.....	43,263	18,142,145 00
1924.....	43,300	18,787,206 00
1925.....	44,598	19,816,380 00
1926.....	46,385	21,456,941 00
1927.....	48,027	22,811,373 00
1928.....	50,635	24,374,502 00
<b>Totals—</b>		
1918.....	25,823	7,273,727 55
1919.....	59,685	17,033,784 52
1920.....	87,026	25,176,287 91
1921.....	70,661	31,184,837 70
1922.....	64,739	30,678,772 00
1923.....	63,057	30,421,766 00
1924.....	63,271	30,825,049 00
1925.....	64,613	31,621,205 00
1926.....	66,390	33,065,471 00
1927.....	68,026	34,230,649 00
1928.....	70,610	35,583,853 00

## STATEMENT giving the Domiciliary Detail and Annual Liability of Pensioners as at March 31, 1928

Resident in	Disabilities				Dependents				Total			
	No.	Per-centage	Annual liability	Per-centage	No.	Per-centage	Annual liability	Per-centage	No.	Per-centage	Annual liability	Per-centage
Quebec.....	3,604	7.1	\$ 1,761,969	7.3	1,550	7.8	\$ 925,035	8.2	5,154	7.3	\$ 2,687,004	7.5
Nova Scotia and Prince Edward Island.....	2,727	5.4	1,369,177	5.6	1,224	6.1	647,481	5.8	3,951	5.6	2,016,658	5.7
Eastern Ontario.....	2,988	5.9	1,377,204	5.7	997	5.0	601,341	5.4	3,985	5.6	1,978,545	5.6
Central Ontario.....	10,208	20.2	5,190,303	21.3	4,098	20.5	2,574,676	23.0	14,306	20.3	7,764,979	21.8
Western Ontario.....	3,048	6.0	1,613,842	6.6	949	4.8	567,678	5.1	3,997	5.7	2,181,520	6.1
Manitoba.....	4,927	9.7	2,166,992	8.9	1,260	6.3	749,366	6.7	6,187	8.8	2,916,358	8.2
Saskatchewan.....	3,116	6.2	1,420,004	5.8	575	2.9	322,636	2.9	3,691	5.2	1,742,610	4.9
Alberta.....	3,944	7.8	1,818,656	7.5	824	4.1	493,309	4.4	4,768	6.7	2,311,956	6.5
British Columbia.....	6,258	12.3	2,952,683	12.1	1,708	8.5	1,127,736	10.0	7,966	11.3	4,080,419	11.5
New Brunswick.....	1,373	2.7	717,831	2.9	661	3.3	350,868	3.1	2,034	2.9	1,068,699	3.0
Great Britain.....	3,037	6.0	1,636,686	6.7	4,206	21.1	1,879,594	16.8	7,243	10.2	3,516,270	9.9
United States.....	5,016	9.9	2,156,616	8.8	1,615	8.1	845,112	7.5	6,631	9.4	3,001,728	8.4
Other countries.....	389	.8	192,539	.8	308	1.5	124,568	1.1	697	1.0	317,107	.9
<b>Total.....</b>	<b>50,635</b>	<b>100</b>	<b>24,374,502</b>	<b>100</b>	<b>19,975</b>	<b>100</b>	<b>11,209,351</b>	<b>100</b>	<b>70,610</b>	<b>100</b>	<b>35,583,853</b>	<b>100</b>

NOTE.—Pensioners residing in other countries are as follows:—

Africa.....	21	Egypt.....	2	Islands contiguous to Great Britain.....	59	Roumania.....	3
Australia.....	109	Finland.....	1	Italy.....	33	Russia.....	12
Austria.....	1	France.....	58	Java.....	1	Serbia.....	3
Belgium.....	37	Germany.....	2	Japan.....	26	South America.....	14
Bermuda.....	18	Greece.....	10	Mexico.....	11	Spain.....	1
British West Indies.....	39	Hawaiian Islands.....	11	Montenegro.....	7	Straits Settlements.....	1
Central America.....	3	Holland.....	5	Newfoundland.....	89	Sweden.....	16
China.....	4	Norway.....	10	New Zealand.....	66	Switzerland.....	2
Czecho-Slovakia.....	1	Iceland.....	2	Poland.....	2	Turkey.....	1
Denmark.....	10	India.....	6			<b>Total.....</b>	<b>697</b>



## DISABILITY PENSIONS

STATEMENT Showing the Number of Permanent Disability Pensions in Force as at March 31, 1928

Resident in	Total number of pensions	Number of pensions permanent	Percentage of pensions permanent
Quebec.....	3,604	1,204	2.4
Nova Scotia and Prince Edward Island.....	2,727	960	1.9
Eastern Ontario.....	2,988	919	1.8
Central Ontario.....	10,208	3,760	7.4
Western Ontario.....	3,048	1,194	2.4
Manitoba.....	4,927	1,674	3.3
Saskatchewan.....	3,116	1,161	2.3
Alberta.....	3,944	1,424	2.8
British Columbia.....	6,258	2,239	4.4
New Brunswick.....	1,373	504	1.0
Great Britain.....	3,037	1,452	2.9
United States.....	5,016	1,949	3.8
Other countries.....	389	162	.3
Total.....	50,635	18,602	36.7

## DISABILITIES

STATEMENT Showing Country where Pensionable Disability Originated

Origin	Number	Percentage	Liability
			\$
France.....	43,663	86.2	21,005,985
England.....	4,576	9.1	2,144,305
Canada.....	2,124	4.2	1,090,826
Other theatres of war.....	272	0.5	133,386
Total.....	50,635	100	24,374,502

## DEPENDENTS

STATEMENT Showing Theatre of War where Deceased Soldier served, Number of Dependent Pensions awarded on his behalf and Annual Liability as at March 31, 1928

Theatre of War	Number	Percentage	Liability
			\$
France.....	17,530	87.7	9,675,412
England.....	1,173	5.9	747,313
Canada.....	976	4.9	637,210
Other theatres of war.....	296	1.5	149,416
Total.....	19,975	100	11,209,351



STATEMENT Showing the Number of Disability Pensions in Force as at March 31, 1928, Classified under Schedule "A" of the Pension Act, also indicating Country where Pensionable Disability Originated

Class	Country of Origin				Degree of disability	Number of pensions	Annual liability
	France	England	Canada	Other theatres of war			
1.....	3,073	431	273	36	100	3,813	\$ 5,046,666
2.....	38		1		95	39	51,945
3.....	203	76	40	1	90	320	388,343
4.....	172	8	3		85	183	209,860
5.....	1,044	96	51	11	80	1,202	1,281,884
6.....	1,186	75	43	5	75	1,309	1,319,044
7.....	1,214	70	31	4	70	1,319	1,260,659
8.....	496	19	9		65	524	457,859
9.....	1,661	147	60	13	60	1,881	1,500,238
10.....	241	14	12	1	55	268	194,692
11.....	2,948	324	157	12	50	3,441	2,301,453
12.....	624	34	16	2	45	676	408,353
13.....	3,276	293	138	11	40	3,718	1,979,315
14.....	1,284	111	43	5	35	1,443	674,669
15.....	3,496	351	133	22	30	4,002	1,607,231
16.....	3,727	407	178	23	25	4,335	1,448,590
17.....	6,235	653	258	31	20	7,177	1,908,417
18.....	6,372	670	325	42	15	7,409	1,475,041
19.....	4,407	529	241	38	10	5,215	700,256
20.....	1,966	268	112	15	5	2,361	159,987
Total.....	43,663	4,576	2,124	272	.....	50,635	24,374,502

STATEMENT Showing the Number and Annual Liability of Disability Pensions in Force as at March 31, 1928, Grouped under Medical Nomenclature, with the Percentage of each Group to the Whole

	Temporary		Permanent		Total	Annual Liability		
	Num-ber	Per-centage	Num-ber	Per-centage		Temporary	Permanent	Total
						\$	\$	\$
General diseases.....	597	88.8	75	11.2	672	290,683	27,311	317,994
Nervous system.....	2,835	64.5	1,557	35.5	4,392	1,332,772	664,950	1,997,722
Special senses.....	2,854	54.6	2,371	45.4	5,225	1,079,591	1,235,765	2,315,356
Circulatory system.....	5,712	95.2	286	4.8	5,998	2,736,980	101,007	2,837,987
Respiratory system.....	9,743	96.1	399	3.9	10,142	6,068,006	145,348	6,213,354
Digestive system.....	1,467	81.2	340	18.8	1,807	541,199	81,353	622,562
Urinary and genital.....	1,290	92.3	107	7.7	1,397	602,892	41,928	644,820
Amputation and dis-articulation.....	418	9.7	3,890	90.3	4,308	361,590	3,253,795	3,615,385
Ankylosis.....	244	14.6	1,432	85.4	1,676	133,267	663,353	796,620
Fractures.....	5,725	53.5	4,967	46.5	10,692	2,162,582	1,597,724	3,760,306
Other conditions.....	1,148	26.5	3,178	73.5	4,326	358,150	894,246	1,252,396
Total.....	32,033	63.3	18,602	36.7	50,635	15,667,712	8,706,790	24,374,502



STATEMENT Showing the Number and Annual Liability of Temporary and Permanent Disability Pensions in Force, as at March 31, 1928, under Medical Nomenclature also by Medical Groups and Percentage of each Group to the Whole

Medical Nomenclature and groups	Number			Annual Liability		
	Temporary	Permanent	Total	Temporary	Permanent	Total
				\$	\$	\$
<i>General Diseases—</i>						
Cerebro-spinal fever.....	14	3	17	8,877	1,590	10,467
Diabetes.....	83	2	85	57,442	1,507	58,949
Dysentery.....	8	1	9	3,311	93	3,404
Enteric.....	3	1	4	1,116	240	1,356
Exophthalmic goitre.....	88	1	89	40,943	135	41,078
Gas effects.....	46	3	49	18,474	426	18,900
Rheumatic fever.....	17	3	20	10,275	1,782	12,057
Miscellaneous general diseases.....	338	61	399	150,245	21,538	171,783
Group total.....	597	75	672	290,683	27,311	317,994
Percentage.....	1.86	0.40	1.33	1.86	0.31	1.30
<i>Nervous System—</i>						
Acute anterior poliomyelitis.....	3	4	7	1,305	2,082	3,387
Dementia praecox.....	137	4	141	95,043	2,517	97,560
Epilepsy.....	209	17	226	142,304	15,213	157,517
General paralysis of the insane.....	26	4	30	9,336	990	10,326
Insanity, unclassified.....	75	6	81	63,435	4,116	67,551
Nerve injuries.....	480	1,344	1,824	227,184	555,749	782,933
Neurasthenia.....	1,399	77	1,476	544,234	24,062	568,346
Neuritis.....	246	39	285	76,628	12,602	89,230
Otherwise unclassified.....	260	62	322	173,253	47,619	220,872
Group total.....	2,835	1,557	4,392	1,332,772	664,950	1,997,722
Percentage.....	8.85	8.37	8.67	8.51	7.64	8.20
<i>Special Senses—</i>						
Blindness or loss of one or both eyes.....	140	1,082	1,222	110,642	724,577	835,219
Defective vision.....	496	606	1,102	244,430	292,101	536,531
Deafness, total.....	11	37	48	4,443	20,053	24,496
Defective hearing.....	2,207	646	2,853	720,076	199,034	919,110
Group total.....	2,854	2,371	5,225	1,079,591	1,235,765	2,315,356
Percentage.....	8.91	12.75	10.31	6.89	14.19	9.50
<i>Circulatory System—</i>						
Disordered action of the heart.....	1,926	54	1,980	771,468	16,032	787,500
Myocardial disease.....	409	16	425	241,960	9,052	251,042
Valvular disease of the heart.....	2,308	73	2,381	1,360,138	40,590	1,400,728
Varix.....	651	99	750	151,341	16,595	167,936
Otherwise unclassified.....	418	44	462	212,013	18,738	230,751
Group total.....	5,712	286	5,998	2,736,980	101,007	2,837,987
Percentage.....	17.83	1.54	11.84	17.47	1.16	11.64
<i>Respiratory System—</i>						
Asthma.....	558	15	573	346,773	10,014	356,787
Bronchitis.....	3,358	88	3,446	1,410,342	32,320	1,442,662
Empyema.....	188	40	228	86,392	11,520	97,912
Injuries otherwise unclassified.....	282	111	393	112,880	31,040	143,920
Pleurisy.....	219	22	241	81,677	7,903	89,580
Tubercle of the lung.....	4,868	89	4,957	3,905,043	37,821	3,942,864
Diseases otherwise unclassified.....	270	34	304	124,899	14,730	139,629
Group total.....	9,743	399	10,142	6,068,006	145,348	6,213,354
Percentage.....	30.42	2.14	20.03	38.73	1.67	25.49



STATEMENT Showing the Number and Annual Liability of Temporary and Permanent Disability Pensions in Force, as at March 31, 1928—*Concluded*

Medical nomenclature and groups	Number			Annual Liability		
	Tempor- ary	Per manent	Total	Tempor- ary	Per- manent	Total
				\$	\$	\$
<i>Digestive System—</i>						
Adhesions of the peritoneum.....	126	18	144	43,690	4,377	48,067
Hernia.....	420	257	677	127,780	51,946	179,726
Hæmorrhoids.....	50	5	55	11,850	645	12,495
Other unclassified.....	871	60	931	357,879	24,395	382,274
Group total.....	1,467	340	1,807	541,199	81,363	622,562
Percentage.....	4.58	1.83	3.57	3.45	0.94	2.55
<i>Urinary and Genital—</i>						
Nephritis.....	999	24	1,023	460,355	6,405	466,760
Otherwise unclassified.....	231	49	280	115,694	19,479	135,173
Genital system.....	60	34	94	26,943	16,044	42,987
Group total.....	1,290	107	1,397	602,992	41,928	644,920
Percentage.....	4.03	0.58	2.76	3.85	0.48	2.65
<i>Amputation and disarticulation—</i>						
Shoulder.....	2	53	55	1,877	58,062	59,939
Upper arm.....	33	515	548	40,544	547,926	588,470
Elbow or forearm.....	23	235	258	25,183	238,206	263,389
Hand or portion of hand.....	93	780	873	38,442	275,347	313,789
Hip or thigh.....	128	1,398	1,526	148,725	1,432,439	1,581,164
Knee, leg or ankle.....	87	732	819	85,368	637,602	722,970
Foot or portion of foot.....	52	177	229	21,451	64,213	85,664
Group total.....	418	3,890	4,308	361,590	3,253,795	3,615,385
Percentage.....	1.31	20.91	8.53	2.31	37.37	14.83
<i>Ankylosis—</i>						
Shoulder.....	33	170	203	15,951	73,013	89,964
Elbow.....	30	282	312	19,831	151,767	171,598
Wrist.....	13	133	146	6,390	64,707	71,097
Knee.....	59	349	408	32,892	135,701	168,593
Hip.....	28	107	135	24,818	87,198	112,016
Ankle.....	29	162	191	13,224	60,821	74,045
Otherwise unclassified.....	36	160	196	10,467	47,760	58,227
False and flail joints.....	16	69	85	8,694	42,386	51,080
Group total.....	244	1,432	1,676	133,267	663,353	796,620
Percentage.....	.76	7.70	3.31	.85	7.62	3.27
<i>Fracture—</i>						
Skull and jaw.....	568	395	963	311,288	165,616	476,904
Bones of thorax.....	36	52	88	15,469	18,360	35,829
Arm.....	218	1,108	1,326	93,883	425,107	518,990
Leg.....	309	963	1,272	124,184	307,229	431,413
Fractures otherwise unclassified.....	124	389	513	47,304	120,707	168,011
Flat feet.....	470	209	679	102,367	39,624	141,991
Myalgia.....	793	75	868	241,347	21,047	262,394
Osseous-connective tissue system otherwise unclassified.....	3,207	1,776	4,983	1,226,740	500,034	1,726,774
Group total.....	5,725	4,967	10,692	2,162,582	1,597,724	3,760,306
Percentage.....	17.87	26.70	21.12	13.80	18.35	15.43
<i>Other conditions—</i>						
Disease of the skin.....	108	15	123	32,421	5,306	37,727
Adherent scar.....	348	1,222	1,570	108,008	305,105	413,113
Disfigurement.....	50	80	130	21,812	35,625	57,437
Wounds otherwise unclassified.....	642	1,861	2,503	195,909	548,210	744,119
Group total.....	1,148	3,178	4,326	358,150	894,246	1,252,396
Percentage.....	3.58	17.08	8.54	2.28	10.27	5.14



## DISABILITY PENSIONS IN FORCE AS AT MARCH 31, 1928

## CONSOLIDATED Statement by Rank on Discharge from Canadian Expeditionary Force

Rank	Ex-soldiers	Percentage	Amount	Percentage
			\$	
Private.....	42,720	84.36	20,537,464	84.29
Sergeant.....	4,585	9.05	2,178,678	8.94
R.S.M.....	209	.41	89,650	.38
W.O.....	63	.12	33,246	.14
Lieutenant.....	1,453	2.87	683,737	2.81
Captain.....	812	1.61	414,666	1.70
Major.....	366	.72	203,524	.83
Lt.-Colonel.....	127	.25	86,786	.36
Colonel.....	11	.03	8,430	.03
Brig.-General and upwards.....	7	.02	10,059	.04
Nurses—Lieutenant.....	279	.55	116,789	.47
Captain.....	3	.01	1,383	.01
Total.....	50,635	100	24,374,502	100

## STATEMENT Showing the Total Number of Persons in Receipt of Benefits under the Pension Act as at March 31, 1928

	Number	Total
Disability pensioners.....	50,635	
Disability pensioners' wives.....	36,898	
Disability pensioners' children.....	62,766	
Disability pensioners' other relatives.....	1,089	
Disability pensioners (Widowers, Section 22-9 Pension Act).....	114	
		151,502
Dependent pensioners.....	19,975	
Dependent pensioners' children.....	8,588	
Other relatives in addition to main dependents.....	1,657	
		30,220

## Supplementary Awards

<i>Disability—</i>		
Militia Pension Act (Sections 48 and 49 Pension Act).....	35	
Supplementary to awards paid by Great Britain (Sections 45 and 46 Pension Act).....	290	
R.N.W.M. Police Supplementary (Section 48 Pension Act).....	4	
		329
<i>Dependent—</i>		
Militia Pension Act (Sections 48 and 49 Pension Act).....	8	
Supplementary to awards paid by Great Britain (Sections 45 and 46 Pension Act).....	70	
Supplementary to awards paid by Belgium (Section 46 Pension Act).....	1	
Supplementary to awards paid by France (Section 46 Pension Act).....	35	
Supplementary to awards paid by Italy (Section 46 Pension Act).....	3	
		117
Grand Total.....		182,168

## Miscellaneous Pensions

Pension Act, 1901.....	959
Militia Pension Act.....	32
Order in Council P.C. 2187.....	1
Total.....	992

\*Annuities in respect of decorations awarded to Canadians in the Great and other wars.

Victoria Cross (4 in receipt of both pension and annuity).....	17
Military Cross or Distinguished Conduct Medal (in receipt of both pension and annuity).....	216
Total.....	233

\*These annuities are paid by Great Britain.



## DEPENDENT PENSIONERS

STATEMENT Showing the Number of Dependent Pensioners, Relationship and Annual Liability in Respect thereto as at March 31, 1928

Relationship to deceased soldier	Number of pensions	Annual liability
		\$
Widow.....	7,737	6,753,118
Mother.....	5,908	2,421,129
Father.....	852	248,993
Orphan children.....	505	236,356
Grandparents.....	33	13,898
Brothers and sisters.....	56	15,634
Orphan brothers and sisters.....	10	3,048
Other relatives.....	4	1,020
Children.....	3,339	955,142
Parents.....	1,531	561,013
Total.....	19,975	11,209,351

STATEMENT Showing the Number of Dependents of Disability Pensioners on whose Account Allowances are being Paid as at March 31, 1928

Wives.....	36,898
Children.....	62,766
Mothers.....	899
Fathers.....	89
Parents.....	100
Brothers and sisters.....	1
Widowers (Section 22 (9) Pension Act).....	114
Total.....	100,867

## HELPLESSNESS ALLOWANCE UNDER SECTION 26, PENSION ACT

In addition to the foregoing, allowances are being paid to disability pensioners in respect of the following:—

Helplessness.....	295
Wear and tear of clothing.....	3,782

## DEPENDENT PENSIONERS

STATEMENT Showing the Number of Widows with Pensionable Children as at March 31, 1928

Number in family	Families	Total number of children
1.....	2,382	2,382
2.....	1,241	2,482
3.....	360	1,080
4.....	105	420
5.....	29	145
6.....	13	78
7.....	5	35
8.....	2	16
Total.....	4,137	6,638

Number of widows with pensionable children.....	4,137
Number of widows without pensionable children.....	3,600

Total.....	7,737
------------	-------

Percentage of widows with pensionable children.....	53.5
Percentage of widows without pensionable children.....	46.5



## DEPENDENT CHILDREN

Children only (widows also on pension).....	6,638
Children only (pensioned in own right).....	5,027
Children, orphans (pensioned in own right).....	753
Children only (with other dependent pensioners).....	14
Total.....	<u>10,432</u>

STATEMENT Showing the Number of Pensions Discontinued or Cancelled, and  
Reasons therefor, during the Fiscal Year ending March 31, 1928

## DISABILITIES

	Number	Total
Death.....	671	
Disappearance of disability.....	82	
Under Section 20-2 Pension Act (unclaimed).....	108	
Imprisonment (Section 17 Pension Act).....	21	
Gratuities (disability less than 5%).....	15	
Insanity.....	60	
Final payment by agreement.....	75	
Miscellaneous.....	9	
		<u>1,041</u>

## DEPENDENTS

*Misconduct—Section 39 Pension Act.....	3	
Under Section 33 Pension Act.....	28	
Under Section 20-2 Pension Act (unclaimed).....	3	
*Widows re-married.....	66	
Mothers re-married.....	12	
Orphan child married.....	2	
On youngest child attaining age limit.....	164	
Pensioner died.....	343	
On brother or sister attaining age limit.....	3	
On orphan child attaining age limit.....	73	
Miscellaneous.....	2	
		<u>699</u>
Grand Total.....		<u>1,740</u>

\*In addition to this total 97 widows' pensions were discontinued on re-marriage, and  
9 widows for misconduct in cases where pensions for children were discontinued.

## MISCELLANEOUS STATISTICS

## DISABILITY PENSIONERS

STATEMENT Showing the Number of Pensions Discontinued by Final Payment  
by Agreement and under Section 28 (3) Pension Act during the Fiscal Year  
ending March 31, 1928

	Number	Reduction in amount of yearly liabil- ity
		\$
By agreement.....	75	6,825 00
Section 28 (3) Pension Act.....	Nil	Nil
Total.....	75	6,825 00







CHANGES, Reinstatements and Discontinuations following Review under Section 33 of the Pension Act for the Fiscal Year ending March 31, 1928:

Relationship to soldier	Number of reinstatements	Number discontinued	Number of changes	Totals
Mothers.....	6	13	118	137
Fathers.....	1	5	25	31
Parents.....	9	10	44	63
Others.....	2		2	4
Total.....	18	28	189	235

## OTHER ACTIVITIES

## DEPENDENTS

Number of dependent pensioners awarded increases by addition of other allowances—Mothers...	11
Number of reinstatements of remarried widows' pension (under Section 40-2 of the Pension Act, 1924 amendment)	
(a) Previously no pension in force.....	6
(b) Pension in force to dependents other than widows.....	3
Number of widows' pensions discontinued for misconduct, Section 39, Pension Act—	
(a) When pension is continued on behalf of children or other dependents.....	9
(b) Where pension is entirely discontinued.....	3
Number of widows' pensions reinstated after being discontinued for misconduct, Section 39, Pension Act—	
(a) Where pension is in force to dependent children or other dependents.....	5
(b) Where pension has been previously discontinued.....	3
Number of children of dependent pensioners or dependent children awarded increase or decrease in pension rate.....	69
Number of dependent pensioners with allowances for children added.....	6
Number of dependent children or children of dependent pensioners continued after attaining age limit.....	153
Number of dependent pensions—basis of award changed.....	7
Number of dependent pensioners' children reinstated previously cancelled for reasons other than death or age expiry.....	2

## DISABILITY

Number of disability pensions increased.....	5,055
Number of disability pensions decreased.....	708
Number of disability pensions continued at same rate.....	17,296
Number of disability pensions made permanent on award and by medical review.....	2,923
Number of permanent disability pensions changed to temporary by medical review.....	310
Number of disability pensioners with allowances for children added.....	5,753
Number of disability pensioners with allowances for wife cancelled for reasons other than death.....	193
Number of children of disability pensioners cancelled for reasons other than death or age expiry.....	153
Number of disability pensioners awarded increase by addition of other allowances—	
Mothers.....	123
Fathers.....	19
Parents jointly.....	10
Helplessness.....	40
(Section 22 (9) Pension Act).....	46
(Section 26 (3 and 4) Pension Act).....	152
Number of disability pensioners awarded increase in helplessness allowance.....	6
Number of helplessness allowances discontinued.....	14
Number of allowances for wear and tear of clothing cancelled.....	1
Number of disability pensioners additional allowances discontinued for reasons other than death or marriage—	
Widowers (Section 22 (9) Pension Act).....	22
Mothers.....	30
Fathers.....	5
Parents (jointly).....	1
Number of pensions for children of disability pensioners continued after age limit.....	62
Number of disability pensions reduced 50 per cent for unreasonable refusal of treatment (Section 28, Pension Act).....	5
Number of disability pensions increased to full pension after acceptance of treatment.....	2
Number of disability pensions—basis of award changed.....	787
Number of disability pensioner's allowances reinstated—previously cancelled for reasons other than death or age expiry—	
Wives.....	116
Children.....	161
Number of additional allowances for a dependent awarded under Section 21, Pension Act, meritorious clause.....	1



## DEPENDENTS

BONUS to children of deceased pensioners under Section 22-8, Pension Act, during the fiscal year ending March 31, 1928.

Number of children.....	171	Amount of bonus.....	\$7,662
-------------------------	-----	----------------------	---------

ONE month's pension to dependents on death of a disability pensioner with 50 to 100 per cent disability, as provided by Section 38—Pension Act (1924 amendment).

Relationship and number affected		Amount
Widows.....	205	
Children.....	282	
Total.....	487	\$ 16,303

## MARRIAGES DURING THE FISCAL YEAR ENDING MARCH, 31 1928

Disability pensioners (allowances for wife awarded).....	1,771
Widows re-married—pensions for children continued.....	97
Widows re-married—with no pensionable children.....	66
Mothers re-married.....	13
Children.....	28
Total.....	1,976

PENSIONS affected and increase in annual liability during fiscal year ending March 31, 1928, under 1924 amendments to Disability Table.

Number.....	4	Increased liability.....	\$354
-------------	---	--------------------------	-------

ALLOWANCES for wear and tear of clothing as provided by 1925 amendment (Section 26) to Pension Act, and increase in annual liability

Number.....	152	Increased liability.....	\$7,803
-------------	-----	--------------------------	---------

PENSIONERS or former pensioners receiving treatment under the Department of Soldiers' Civil Re-establishment, as at March 31, 1928.

	Number	Total
Pensioners.....	1,595	
Final payments.....	132	
Gratuities—first awards.....	46	
Discontinued with Gratuity.....	13	
Discontinued—disappearance of disability.....	52	
Discontinued—classified Insane.....	372	
		2,210

Number of medical examinations for pension purposes carried out during the fiscal year ending March 31, 1928..... 31,176

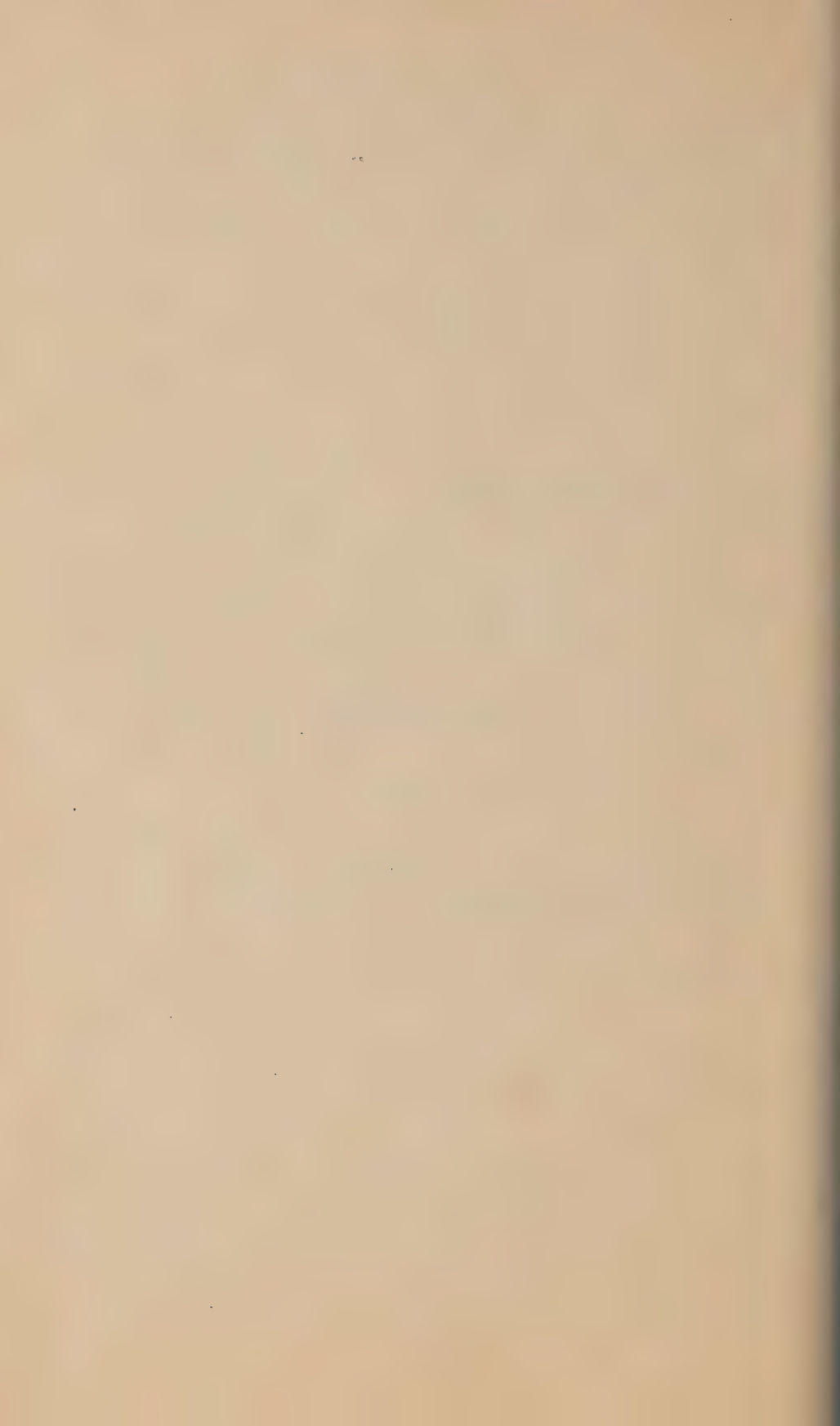












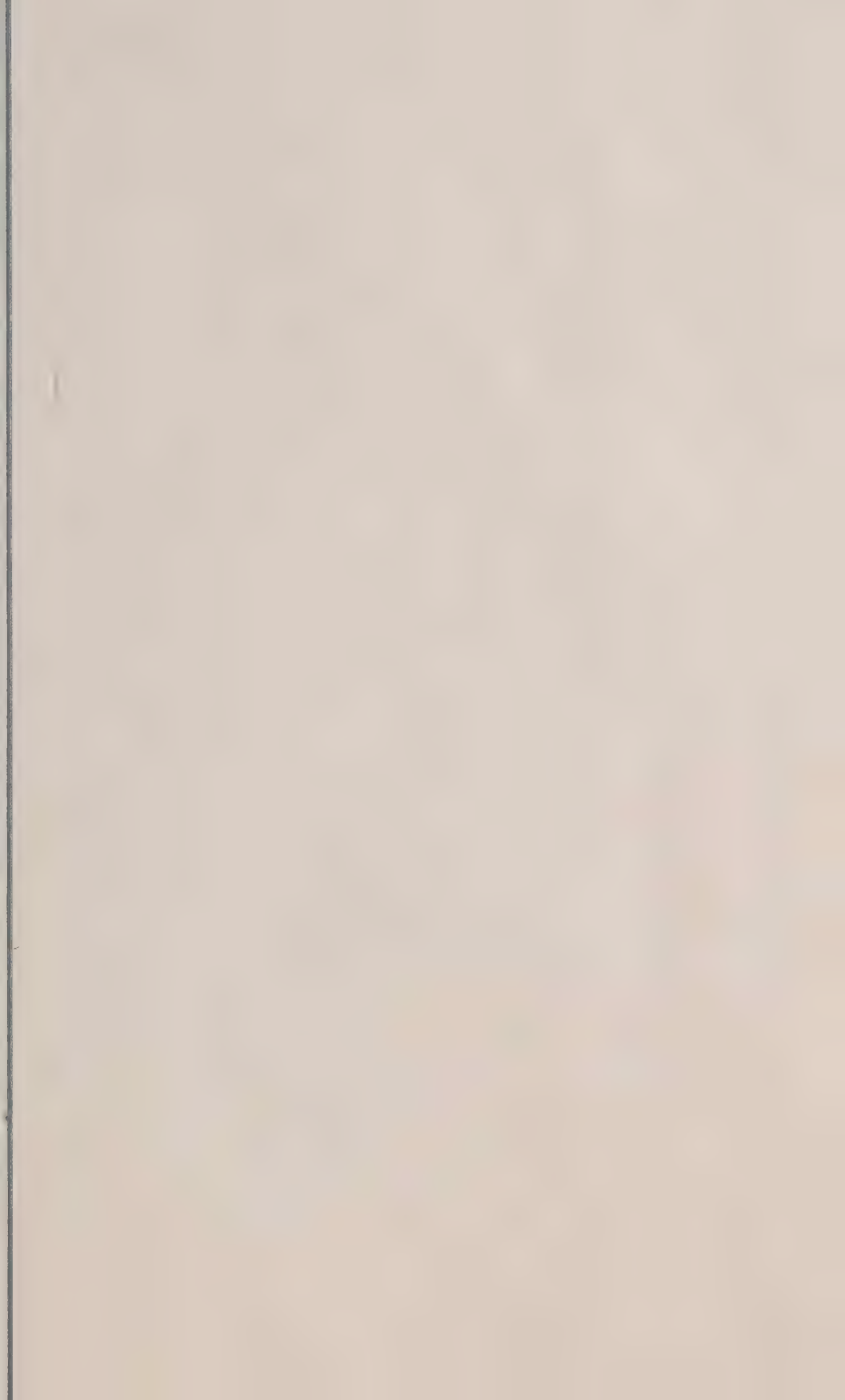


























AUG 13 1986

11



